

U.S. Fire Administration/National Fire Data Center

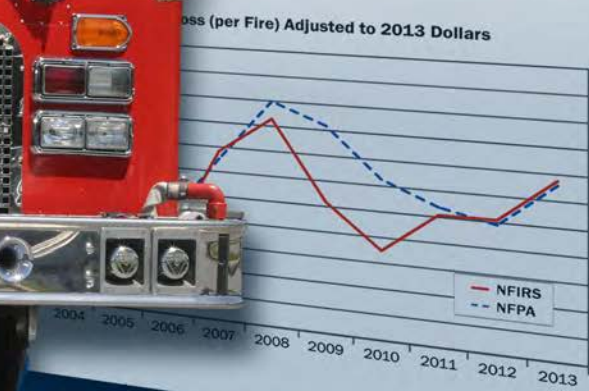
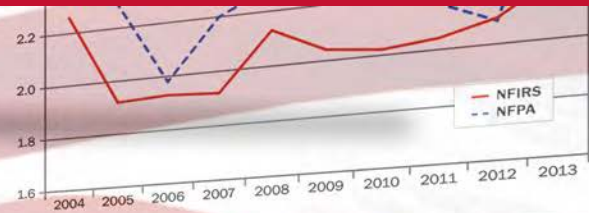
# Fire in the United States 2004-2013

17th Edition

March 2016



# FEMA



This page intentionally left blank.

## **U.S. Fire Administration**

---

### **Mission Statement**

*We provide National leadership to foster a solid foundation for our fire and emergency services stakeholders in prevention, preparedness, and response.*



**FEMA**



This page intentionally left blank.

# Contents

---

- Executive Summary..... 1**
- Purpose and Scope ..... 1
- National Problem ..... 1
- Regional and State Profiles..... 2
- Residences and Other Properties ..... 2
- Causes of Fires and Fire Losses ..... 3
- Residential..... 3
- Nonresidential..... 3
- Vehicle ..... 3
- Outside..... 3
- Other ..... 3
- Race, Age and Gender Characteristics of Victims..... 4
- Conclusions..... 4
- Prevention and Other Resources ..... 5
- Fire in the United States 2004-2013 17th Edition..... 7**
- Introduction ..... 7
- Data Sources..... 8
- National Fire Incident Reporting System ..... 8
- National Fire Incident Reporting System Enhancements ..... 15
- National Fire Incident Reporting System Training and Resources..... 15
- Uses of the National Fire Incident Reporting System..... 16
- U.S. Fire Departments ..... 16
- Methodology..... 17
- Analytic Issues and Considerations..... 17
- National Estimates..... 17
- Structures Versus Buildings ..... 18
- Unknown Entries ..... 18
- Incomplete Loss Reporting ..... 19
- Representativeness of the Sample ..... 19
- Unreported Fires ..... 20
- Computing Trends ..... 21
- Rounding ..... 21
- Comparing Statistics..... 22
- Data Collection and Reporting Changes ..... 22
- Confined Fires..... 22
- Definitional Changes ..... 22
- Structure Fire Cause Methodology ..... 24

Differences Between the National Fire Incident Reporting System Data and National Fire Protection Association Survey Data .....	27
Organization of Report .....	32
<b>The National Fire Problem.....</b>	<b>33</b>
Fires and Losses (10-Year Trends, 2004-2013) .....	33
Fire Loss Rates (2004-2013).....	35
Types of Properties Where Fires Occur .....	37
Fires and Fire Losses by General Property Type (2013).....	37
Fire Casualties and Dollar Loss per Fire by General Property Type (2013).....	39
Buildings and Other Properties .....	40
Buildings.....	40
Residential Building Fires and Losses .....	40
All Residential Buildings .....	41
One- and Two-Family Residential Buildings .....	42
Multifamily Residential Buildings .....	44
Other Residential Buildings.....	46
Nonresidential Buildings.....	47
Vehicles and Other Mobile Properties .....	49
Outside and Other Properties.....	52
Causes of Fires and Losses .....	55
Causes of Residential Building Fires .....	55
Causes of Nonresidential Building Fires .....	58
Causes of Vehicle Fires .....	59
Causes of Outside Fires.....	60
Causes of Other Fires .....	61
Fire Casualties .....	62
Fire Deaths .....	63
State Profiles .....	63
Age.....	67
Gender .....	69
Race .....	70
Fire Injuries.....	71
Age.....	71
Gender .....	73
<b>Acronyms.....</b>	<b>77</b>

# Executive Summary

---

Fire departments in the United States responded to nearly 1.2 million fire calls in 2013.<sup>1</sup> The U.S. fire problem no longer ranks as the most severe of the industrialized nations, yet thousands of Americans die each year, tens of thousands of people are injured, and property losses reach billions of dollars. There are huge indirect costs of fire as well — temporary lodging, lost business revenues, medical expenses, psychological damage, and others. To put this in context, the annual losses from floods, hurricanes, tornadoes, earthquakes, and other natural disasters combined in the U.S. average just a fraction of those from fires.<sup>2</sup> The public, the media and local governments are generally unaware of the magnitude and seriousness of the fire problem to individuals and their families, to communities, and to the nation.

## PURPOSE AND SCOPE

The National Fire Data Center (NFDC) of the U.S. Fire Administration (USFA) periodically publishes “Fire in the United States,” a statistical overview of the fires in the U.S. with the focus on the latest year in which data were available. This report provides the fire service and others with information that motivates corrective action, sets priorities, targets specific fire programs, serves as a model for state and local analyses of fire data, and provides a baseline for evaluating programs.

This 17th edition covers the 10-year period of 2004 to 2013 with a primary focus on 2013.<sup>3</sup> The report addresses the overall national fire problem. Detailed analyses of the residential and nonresidential fire problem, firefighter casualties, and other subsets of the national fire problem are not included. These topic-specific analyses are addressed as separate, stand-alone publications.

The primary source of data is from the National Fire Incident Reporting System (NFIRS). National Fire Protection Association (NFPA) annual survey results, mortality data from the National Center for Health Statistics (NCHS), data from state fire marshals’ offices or their equivalents, population data from the U.S. Census Bureau, and inflation adjustments from the Bureau of Labor Statistics’ Consumer Price Index (CPI) are also used. Because of the time it takes for states to submit data to USFA from the thousands of fire departments that participate in NFIRS, then obtain corrections and edit the data, and analyze and display the results, the publication lags behind the date of data collection. Fortunately, the fire problem does not change very rapidly, so the data is usually quite representative of the situation in the year of publication as well.

## NATIONAL PROBLEM

Annual deaths from fire in the U.S. were estimated at 12,000 in 1974, the year in which the USFA was established.<sup>4</sup> At that time, a goal was set for reducing this number by half within a generation. This goal was met. By 2012, NFPA estimates of civilian deaths were at their lowest level (2,855). While fire deaths are still trending downward, in 2013, NFPA estimates of fire deaths were 13 percent higher than they were in 2012.<sup>5</sup>

---

<sup>1</sup> NFPA, “Fire Loss in the United States During 2013,” September 2014.

<sup>2</sup> National Weather Service (NWS), National Hazard Statistics, 2013: <http://www.nws.noaa.gov/om/hazstats/sum13.pdf>.

<sup>3</sup> Only native NFIRS 5.0 data was used for NFIRS-based analyses. By Jan. 1, 2009, NFIRS 4.1 data was no longer accepted by the system.

<sup>4</sup> “America Burning.” The Report of the National Commission on Fire Prevention and Control, 1973.

<sup>5</sup> The NFPA estimates fire deaths to be 3,240 in 2013. For the same year, the NCHS mortality data reflect 3,468 fire deaths. The NCHS mortality data suggest that fire deaths may be 7 percent higher than the NFPA estimate of fire deaths.

Table 1 presents 10-year fire and fire loss rate trends. Fires per million population reached a new low in 2013, continuing the downward trend. Dollar loss per capita decreased 16 percent over the 10 years. Injuries and deaths per million population continued to decline. The death rate (deaths per million population) declined 27 percent from 2004 to 2013, and it is less than a third of what it was in the late 1970s.<sup>6</sup> Nevertheless, the U.S. has a fire death rate 1.5 to 2.5 times higher than that of several European nations. Of the 28 industrial nations examined by the World Fire Statistics Centre, the U.S. ranked as having the 12th highest fire death rate.

**Table 1. Fire and Fire Loss Rate Trends (2004-2013)**

Loss Measure	10-Year Trend (percent)
Fires/Million population	-27.6
Deaths/Million population	-27.3
Injuries/Million population	-13.7
Dollar loss/Capita*	-16.4

\* The 2004 to 2012 dollar-loss values were adjusted to 2013 dollars.

Sources: NFPA, CPI and U.S. Census Bureau.

## REGIONAL AND STATE PROFILES

The fire problem varies from region to region and state to state because of variations in climate, socioeconomic status, education, demographics and other factors. Four states (Alabama, Arkansas, Mississippi and West Virginia) and the District of Columbia had fire death rates that exceeded 20 deaths per million population. Twenty-three states, mostly situated in the Southeast and Midwest, had death rates between 11 and 20 deaths per million population. Additionally, 23 states had fire death rates at or below the national fire death rate. While some state death rates were still high, overall, states have made great progress in lowering the absolute number of fire deaths and their deaths per million population.

Ten states, mostly large-population states, accounted for 48 percent of the national total U.S. fire deaths. Unless their fire problems are significantly reduced, the national total will be difficult to lower.

## RESIDENCES AND OTHER PROPERTIES

Over the years, there has been little change in the proportion of fires, deaths, injuries and dollar loss by the type of property involved. In terms of numbers of fires, the largest category continued to be outside fires (39 percent) — in fields, vacant lots, trash, etc. Many of these fires were intentionally set but did not cause much damage. Residential and nonresidential structure fires together constituted 40 percent of fires, with residential structure fires outnumbering nonresidential structure fires by over 3 to 1. What may surprise some was the large proportion of vehicle fires. In fact, nearly 1 in 7 fires to which fire departments responded involved a vehicle.

By far, the largest percentage of deaths, 77 percent in 2013, occurred on residential properties, with the majority of these on one- and two-family properties. Vehicles accounted for the second largest percentage of fire deaths at 15 percent. Great attention is given to large, multiple-death fires in public places, such as hotels, nightclubs and office buildings; however, fires that kill 10 or more people are few in number and constitute only a small portion of overall fire deaths. Furthermore, public properties are generally required by local codes to have built-in fire suppression systems. The area with the largest problem is where it is most commonly overlooked — in people's homes. Prevention efforts continue to focus on home fire safety.

<sup>6</sup> The fire death rate used throughout "Fire in the United States," however, reflects the number of fire deaths (3,468) from the 2013 NCHS mortality data. This death rate is 11.0 fire deaths per million population. In 1979, the fire death rate was 34.8 deaths per million population, as cited in USFA's "America Burning Revisited," 1987, p. 15.



Only 4 percent of the 2013 fire deaths occurred in nonresidential commercial and public properties. Outside and other miscellaneous fires, including wildfires, were also a small factor (4 percent combined) in fire deaths.

The picture generally is similar for fire injuries, with 78 percent of all injuries occurring on residential properties. The remaining fire injuries were distributed across the other property types — nonresidential properties, 7 percent; vehicles, 7 percent; and outside and other fires, 8 percent.

The picture changes somewhat for dollar loss. While residential properties were the leading property type for dollar loss, nonresidential properties played a considerable role. These two general property types accounted for 83 percent of all dollar loss. The proportion of dollar loss from outside fires may be understated because the destruction of trees, grass, etc., is often given zero value in fire reports if it is not commercial cropland or timber.

## CAUSES OF FIRES AND FIRE LOSSES

### Residential

At 49 percent, cooking was the leading cause of residential building fires. Heating caused another 13 percent. These percentages (and those that follow) are adjusted, which proportionally spreads the unknown causes over the other 15 cause categories.

The two leading causes of residential fatal fires were other unintentional or careless actions at 17 percent and smoking at 13 percent. The leading cause of residential fires that resulted in injuries was cooking (37 percent). Cooking was, by far, the leading cause of fires resulting in dollar loss at 29 percent, followed by electrical malfunction at 11 percent.

### Nonresidential

For nonresidential building fires, cooking was the leading cause of fires (29 percent), followed by intentional actions (10 percent). Cooking and electrical malfunction were the two leading causes of fires resulting in dollar loss in nonresidential buildings, both at 12 percent.

### Vehicle

Unintentional actions were the leading cause of fires and fires resulting in dollar loss in vehicles (37 and 36 percent, respectively). The cause of vehicle fires was undetermined after the investigation in 23 percent of vehicle fires. Failure of equipment or heat source, at 23 percent, was the second leading cause of fires resulting in dollar loss.

### Outside

Unintentional actions were the leading cause of fires and fires resulting in dollar loss in outside fires (40 and 39 percent, respectively). Causes were undetermined after the investigation in 28 percent of outside fires and 24 percent of outside fires resulting in dollar loss.

### Other

Just as with vehicle and outside fires, unintentional actions were the leading cause of other fires and fires causing dollar loss (45 and 48 percent, respectively). Failure of equipment or heat source was the second leading cause of other fires (20 percent) and other fires resulting in dollar loss (25 percent).

## RACE, AGE AND GENDER CHARACTERISTICS OF VICTIMS

Fire losses affect all groups and races, rich and poor, Northern and Southern, urban and rural. But the problem is higher for some groups than for others. African-Americans and American Indian/Alaska Native males have much higher fire death rates than the national average. African-Americans constitute a large and disproportionate share of total fire deaths, accounting for 19 percent of fire deaths but only 13 percent of the U.S. population.

Males were 1.5 times more likely to die in fires than females. Female fire deaths in the 70 and older age group accounted for one-third of female fire deaths. Male fire deaths, by contrast, were higher in the late midlife years (50 to 64).

Males ages 20 to 54 tended to have a slightly higher proportion of injuries, while older adult females had more injuries than males. The majority of fire-related injuries occurred in adults ages 20 to 59. This age group accounted for 64 percent of the fire injuries in 2013.

People with limited physical and cognitive abilities, especially older adults, are at a higher risk of death from fire than other groups.<sup>7</sup> Older adults accounted for 36 percent of all fire deaths and 14 percent of estimated fire injuries in 2013.

As baby boomers enter retirement age, the demographic profile of the U.S. is expected to dramatically change. Over the coming decades, the older population will increase, and a corresponding increase in fire deaths and injuries among older adults is likely.

In the past, children age 4 and younger were also considered to be at a high risk of death from fire; however, data indicate that the trend is changing. In 2013, the relative risk of children age 4 and younger dying in a fire was 30 percent less than that of the general population.

## CONCLUSIONS

This report shows that, overall, the fire problem in the U.S. continues to improve. Ten-year fire loss rates are down. It is likely that several factors continue to contribute to these trends:

- Smoke alarms, the use of which has become nearly universal — USFA continues to partner with other government agencies and fire service entities to improve and develop new smoke alarm technologies.
- Sprinklers, which quickly combat incipient fires, especially in nonresidential and multifamily buildings — there are major movements in the U.S. fire service to require or facilitate use of sprinklers in all new homes, which could improve the use of residential sprinklers in the future.
- Fire codes, which have been strengthened.
- Construction techniques and materials, which have been targeted specifically for fire prevention.
- Public education at the community, county, state and federal levels.
- Improved firefighter equipment and training.

Even considering these positive trends, the U.S. still has a major fire problem compared with some other industrialized nations. The study and implementation of international fire prevention programs that have proved effective in reducing the number of fires and deaths should be considered.

---

<sup>7</sup> USFA defines older adults as age 65 and older.

Other areas that continue to be of concern:

- The very old remain at high risk of death from fire.
- The focus for injury prevention should be on adults ages 20 to 64 and those 85 or older.
- African-Americans and American Indians/Alaska Natives remain at a higher risk of death from fire than the general population.
- Outside/Wildland fires.
- Contiguous states often have similar fire profiles.
- Data challenges still exist: Many records submitted to NFIRS by participating fire departments provide either incomplete or no information in some of the fields. Additionally, in preparing this report, it is assumed that participating fire departments have reported 100 percent of their fire incidents; however, this is not always the case. The completeness of all the information in the NFIRS modules will contribute to the refinement and confidence level of future analyses.

With continued enhancements to NFIRS, data collection continues to improve. If we better understand the relative importance of the factors that lessen the fire problem, resources can be better targeted to have the most impact.

## **PREVENTION AND OTHER RESOURCES**

USFA develops and delivers fire prevention and safety education programs in partnership with other federal agencies, the fire and emergency response community, the media, and safety interest groups. USFA also works with public and private groups to promote and improve fire prevention and life safety through research, testing and evaluation.

- USFA's outreach materials and educational programs are available at <https://www.usfa.fema.gov/prevention/>.
- Smoke alarm information on technologies, performance, disposal and storage, training bulletins, and public education and outreach materials is available at [https://www.usfa.fema.gov/prevention/technology/smoke\\_fire\\_alarms.html](https://www.usfa.fema.gov/prevention/technology/smoke_fire_alarms.html).
- Residential sprinkler information on costs and benefits, performance, training bulletins, and public education and outreach materials is available at [https://www.usfa.fema.gov/prevention/technology/home\\_fire\\_sprinklers.html](https://www.usfa.fema.gov/prevention/technology/home_fire_sprinklers.html). Additionally, USFA's position statement on residential sprinklers is available at [https://www.usfa.fema.gov/about/sprinklers\\_position.html](https://www.usfa.fema.gov/about/sprinklers_position.html).
- USFA sponsors research and conducts studies to support emergency responder health and safety and help fire departments prepare for and respond to fire, natural disasters, nonfire emergencies, and other threats and vulnerabilities. Information on fire department operations, management and safety is available at <https://www.usfa.fema.gov/operations/>.

This page intentionally left blank.

# Fire in the United States 2004-2013

## 17th Edition

---

### INTRODUCTION

In 1973, the president's Commission on Fire Prevention and Control published "America Burning." This document was the first in-depth discussion of this country's fire problem, the most severe of the industrialized nations. The report prompted a national awareness about the depth of the fire problem and the need for prevention efforts. By 1987, when a second commission was assembled, much progress had been made toward addressing the U.S.' fire problem. Among other objectives, "America Burning Revisited" redefined the strategies needed to further reduce loss of life and property to fire. As a direct result of these efforts and others like them, the U.S.' fire problem no longer ranks as the most severe of the industrialized nations. Nonetheless, the U.S. continues to experience fire death rates 1.5 to 2.5 times higher than those of most of its sister nations.<sup>8</sup> Many Americans are not aware of this or the nature of the fire problem.

This report is a statistical portrait of fire in the U.S. It is intended for use by a wide audience, including the fire service, the media, researchers, industry, government agencies and interested citizens. The report focuses on the national fire problem. The magnitude and trends of the fire problem, the causes of fires, where they occur, and who gets hurt are topics that are emphasized.

This document is the 17th major edition of "Fire in the United States," published by USFA. The previous editions have included:

- First edition, published in 1978, included 1975 and 1976 fire data.
- Second edition, published in 1982, included 1977 and 1978 fire data.
- Third through fifth editions produced as working papers but not published.
- Sixth edition, published in 1987, included 1983 fire data.
- Seventh edition, published in 1990, included 1983 to 1987 fire data.
- Eighth edition, published in 1993, included 1983 to 1990 fire data.
- Ninth edition, published in 1997, included 1985 to 1994 fire data, and it focused on the residential/nonresidential fire problem and on firefighter casualties.
- Tenth edition, published in 1998, included 1986 to 1995 fire data, and it provided a state-by-state profile of fires and an examination of firefighter casualties.
- Eleventh edition, published in 1999, included 1987 to 1996 fire data, and it focused on the residential/nonresidential fire problem and on firefighter casualties.
- Twelfth edition, published in 2001, included 1989 to 1998 fire data; the last edition to use the NFIRS 4.1 data system, it included analyses of all of the previous topics under one cover: residential and nonresidential fire problems, state-by-state profiles, and firefighter casualties.

---

<sup>8</sup> The Geneva Association, "World Fire Statistics," Bulletin, Number 29, April 2014, <https://www.genevaassociation.org/media/874729/ga2014-wfs29.pdf>. As reported, the U.S. had a fire death rate of 1.11 fire deaths per 100,000 population for 2008 to 2010; the Netherlands had the lowest comparable European fire death rate at 0.46 per 100,000 population. Switzerland's fire death rate was lower still at 0.34, but it excluded firefighter deaths.

- Thirteenth edition, published in 2004, included 1992 to 2001 fire data; the first edition to include the new NFIRS 5.0 data in the analyses; included the residential and nonresidential fire problem and firefighter casualties.
- Fourteenth edition, published in 2007, included 1995 to 2004 fire data; primary focus on 2004; for the first time, only native NFIRS 5.0 data were used for NFIRS-based analyses; addressed the overall national fire problem; detailed analyses of the residential and nonresidential fire problem, firefighter casualties, and other subsets of the national fire problem were not included.
- Fifteenth edition, published in 2009, covered the five-year period of 2003 to 2007, with a primary focus on 2007. As in the 14th edition, only native NFIRS 5.0 data were used for NFIRS-based analyses.<sup>9</sup> This report addressed only the overall national fire problem. Detailed analyses of the residential and nonresidential fire problem, firefighter casualties, and other subsets of the national fire problem were addressed as separate, stand-alone publications.
- Sixteenth edition, published in 2013, was entirely Web-based. The document was renamed “Data Sources and Methodology Documentation,” with all of the data presented in an Excel file.

This 17th edition covers the 10-year period of 2004 to 2013, with a primary focus on 2013. This report addresses the overall national fire problem and will be published as a Web document.

## DATA SOURCES

The USFA’s data analyses are based primarily on the NFIRS data but use other sources as well. Summary numbers for fires, deaths, injuries and dollar loss are from the NFPA’s annual survey of fire departments.<sup>10</sup> Other data sources used by USFA include 2013 NCHS mortality data<sup>11</sup> as compiled from data provided by the 57 vital statistics jurisdictions through the Vital Statistics Cooperative Program, resident population estimates from the U.S. Census Bureau, inflation adjustments from the Bureau of Labor Statistics’ CPI, and state statistics from state fire marshals’ offices or their equivalents. Because the NCHS mortality data is based on a census or enumeration of deaths based on death certificates rather than an estimate, it is used as the primary source for the computation of fire death rates and relative risk. The most current year available for the NCHS mortality data is 2013. Please note that for consistency, national trend data is based on the NFPA survey estimates, not the NCHS mortality data.

The USFA gratefully acknowledges the use of the data and information provided by these groups. Data sources are cited for each graph and table.

## National Fire Incident Reporting System

NFIRS was established in 1975 as one of the first programs of the National Fire Prevention and Control Administration, which later became the USFA. The basic concept of NFIRS has not changed since the system’s inception. All states and all fire departments within them have been invited to participate on a voluntary basis. Participating fire departments collect a common core of information on an incident and any casualties that ensue by using a common set of definitions. In very few departments, the data may be

<sup>9</sup> Previous editions of “Fire in the United States” have presented 10-year trends. As many of the trends are based on national estimates that use the proportion of native NFIRS 5.0 data to allocate estimated fires and fire losses, trends in this edition are limited to 2003 and the years after when the proportion of native NFIRS 5.0 data exceeded 80 percent of the submitted data.

<sup>10</sup> The NFPA summary numbers are used for the overall U.S. fire losses; for fire losses from vehicle, outside and other fires; and as the basis for estimates of residential and nonresidential building fires. The alternative approach for these summary numbers is to use the relative percentage of fires (or other loss measures) from NFIRS and scale up (multiply by) the NFPA estimate of total fires. The results would be somewhat different from those based on the NFPA subtotals. These differences are discussed in the section Differences Between National Fire Incident Reporting System Data and National Fire Protection Association Survey Data. Better estimates of fire loss measures will not be available from NFIRS until a more robust method of estimation is developed.

<sup>11</sup> The NCHS data provides additional details not available from the NFPA survey: state of fire death occurrence, age, gender, and race.

written by hand on paper forms; however, the majority of the data are collected electronically through third-party software, the NFIRS Data Entry Tool (DET) or the Data Entry Browser Interface (DEBI), or the reporting department's own system. Local agencies forward the completed NFIRS modules to the state agency responsible for NFIRS data. The state agency combines the information with data from other fire departments into a statewide database and then transmits the data to the NFDC at the USFA. Data on individual incidents and casualties are preserved incident by incident at local, state and national levels. Once limited to fire incidents only, NFIRS now encompasses all incidents to which the fire department responds: fire, Emergency Medical Services (EMS), hazardous materials or hazmat, and the like.

From an initial six states in 1976, NFIRS has grown in both participation and use. Over the life of the system, all 50 states, the District of Columbia, and more than 40 major metropolitan areas have reported to NFIRS. As well, more than 30,000 fire departments have been assigned participating NFIRS fire department identification (FDID) numbers by their states. Nearly 1 million fire incident records and over 22 million nonfire incident records are added to the database each year. NFIRS is the world's largest collection of incidents to which fire departments respond.

Between 1985 and 1999, the level of participation remained relatively constant: A few states came in or left the system each year, and at least 39 states reported to NFIRS. Most years also included participation from the District of Columbia. The number of fire departments participating within the states remained relatively constant as well, with a slight dip in participation during the system migration from Version 4.1 to 5.0 in 1999. In 2000, the number of states increased to 43, and fire department participation began to bounce back from the Version 5.0 transition low. Since 2000, state and fire department participation has been steadily increasing. In 2003, NFIRS reached a milestone with participation by all 50 states. The following year, NFIRS achieved another significant goal: NFIRS not only achieved the national goal of 100 percent state participation, including the District of Columbia, but also for the first time, the Native American tribal authorities submitted data.

NFIRS continued to grow and mature. By 2007, a new level of participation had been achieved: all 50 states, the District of Columbia, Native American tribal authorities, Northern Mariana Islands, and Puerto Rico all participated in NFIRS for a total of 54 state, district, tribal authority, and commonwealth entities (Table 2). However, the Northern Mariana Islands and Puerto Rico are no longer reporting incident data to NFIRS. In 2013, data was submitted by the District of Columbia, the Native American tribal authorities, and all 50 states.<sup>12</sup> In 2013, the most recent year of data available, 20,129 fire departments reported fire incidents to NFIRS (Figure 1). Across participating entities, 67 percent of the estimated fire departments in the U.S. reported fire incidents to NFIRS in 2013.<sup>13</sup> With two-thirds of all fire departments nationwide reporting fire incidents to NFIRS 5.0, the reporting departments represent a very large dataset that enables USFA to make reasonable estimates of various facets of the fire problem. Although some states do require their departments to participate in the state system, participation in NFIRS is voluntary. However, if a fire department is a recipient of an Assistance to Firefighters Grant (AFG), participation is required.<sup>14</sup>

<sup>12</sup> For 2013, Wyoming data was not included on the NFIRS Public Data Release (PDR) file, as the data was submitted by the state past the cutoff date set by USFA's NFDC; however, the data resides in the NFIRS production database and Enterprise Data Warehouse.

<sup>13</sup> For 2013, NFPA estimated that there were 30,052 fire departments in the U.S. Source: NFPA, U.S. Fire Department Profile 2013, November 2014, <http://www.nfpa.org/research/reports-and-statistics/the-fire-service/administration/us-fire-department-profile>.

<sup>14</sup> From the fiscal year 2013 AFG Program Funding Opportunity Announcement, while NFIRS reporting is strongly encouraged, NFIRS reporting is not a requirement to apply for, or be awarded, a grant within the AFG Program. However, any fire-based organization(s) that receives an AFG must commence reporting to NFIRS prior to the beginning of the period of performance. In order to be compliant and close out the grant, the grantee may be asked by the Federal Emergency Management Agency to provide proof of compliance in reporting to NFIRS. Any grantee that stops reporting to NFIRS during the grant's period of performance is subject to having the award(s) modified or withdrawn. See <http://www.fema.gov/media-library-data/1382974632566-bf855cd302840cefcc3c8493e9858d0c/2013+ASSISTANCE+TO+FIREFIGHTERS+GRANT+PROGRAM+-+FOA.pdf>.





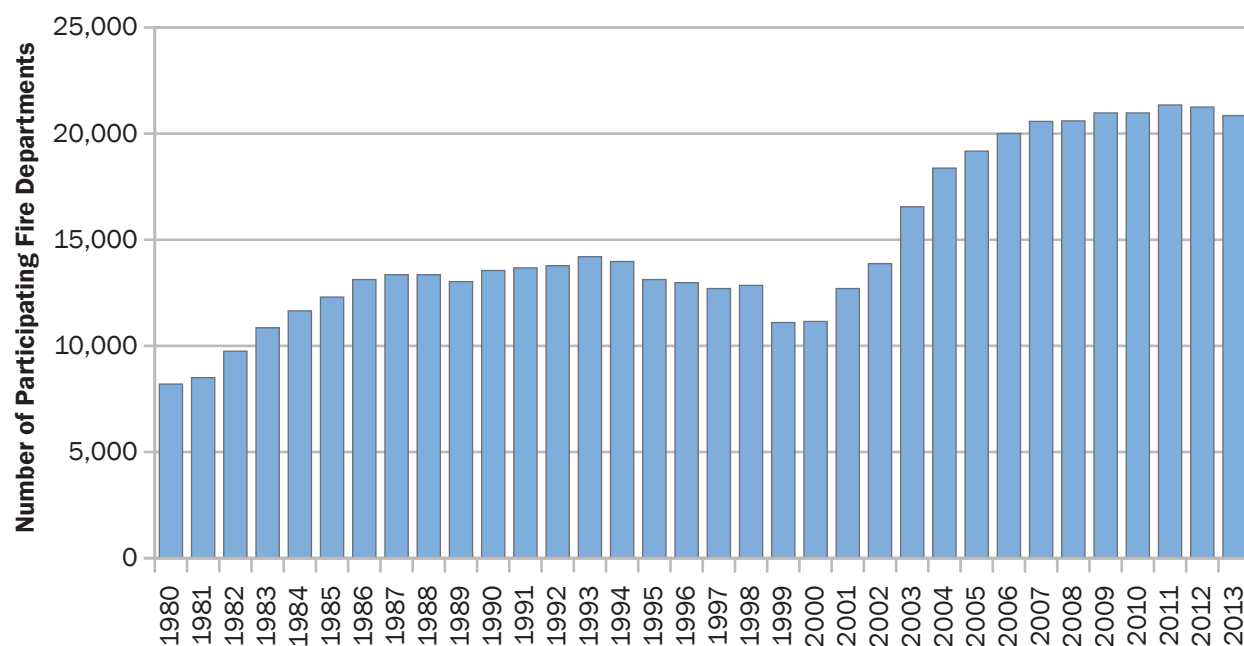
**Table 2. States Reporting Fire Incidents to the National Fire Incident Reporting System (2004-2013)**  
– Continued

State	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Texas	X	X	X	X	X	X	X	X	X	X
Utah	X	X	X	X	X	X	X	X	X	X
Vermont	X	X	X	X	X	X	X	X	X	X
Virginia	X	X	X	X	X	X	X	X	X	X
Washington	X	X	X	X	X	X	X	X	X	X
West Virginia	X	X	X	X	X	X	X	X	X	X
Wisconsin	X	X	X	X	X	X	X	X	X	X
Wyoming	X	X	X	X	X	X	X	X	X	X
Native American	X	X	X	X	X	X	X	X	X	X
Northern Mariana Islands			X	X						
Puerto Rico		X	X	X	*	*				
Total	52	52	53	54	51	52	52	52	52	52

Source: NFIRS.

Notes: Includes fire incidents submitted in both NFIRS Versions 4.1 and 5.0 for 2004-2008. Beginning in 2009, includes only fire incidents submitted in NFIRS Version 5.0.

\* Puerto Rico submitted fire incident data to NFIRS in 2008-2009, but the data was excluded from all fire data analyses due to data quality issues.

**Figure 1. National Fire Incident Reporting System Fire Department Participation (1980-2013, fire incidents only)**

Source: NFIRS.

Notes: 1. 1999-2008 includes participation from NFIRS 4.1 and NFIRS 5.0.; 2009 and later only includes participation from NFIRS 5.0.  
2. Includes mutual and automatic aid given fire incidents.

**Table 3. Fire Departments Reporting Fire Incidents to the National Fire Incident Reporting System in 2013**

State	No. of Fire Departments in State	No. of Reporting Fire Departments (NFIRS 5.0)	Percentage of Reporting Fire Departments (NFIRS 5.0)
Alabama	1,230	293	24
Alaska	235	141	60
Arizona	314	87	28
Arkansas	976	668	68
California	1,105	470	43
Colorado	385	218	57
Connecticut	260	223	86
Delaware	61	58	95
District of Columbia	1	1	100
Florida	573	426	74
Georgia	626	337	54
Hawaii	6	4	67
Idaho	246	158	64
Illinois	1,203	1,000	83
Indiana	829	543	66
Iowa	848	544	64
Kansas	577	408	71
Kentucky	852	560	66
Louisiana	556	374	67
Maine	405	167	41
Maryland	419	261	62
Massachusetts	366	343	94
Michigan	1,306	745	57
Minnesota	784	724	92
Mississippi	752	612	81
Missouri	891	426	48
Montana	392	146	37
Nebraska	476	167	35
Nevada	165	36	22
New Hampshire	232	183	79
New Jersey	740	628	85
New Mexico	362	317	88
New York	1,786	1,047	59
North Carolina	1,257	1,064	85
North Dakota	372	146	39
Ohio	1,208	1,171	97
Oklahoma	926	351	38
Oregon	316	229	72
Pennsylvania	2,287	662	29
Rhode Island	76	28	37
South Carolina	435	358	82
South Dakota	337	162	48
Tennessee	728	574	79
Texas	2,025	921	45
Utah	273	120	44
Vermont	236	179	76
Virginia	652	479	73
Washington	487	245	50
West Virginia	442	429	97

**Table 3. Fire Departments Reporting Fire Incidents to the National Fire Incident Reporting System in 2013 – Continued**

State	No. of Fire Departments in State	No. of Reporting Fire Departments (NFIRS 5.0)	Percentage of Reporting Fire Departments (NFIRS 5.0)
Wisconsin	850	639	75
Wyoming	145	54	37
Native American	100	3	3
<b>Total</b>	<b>33,111*</b>	<b>20,129</b>	<b>61</b>

Sources: NFIRS (2013) and state fire marshal's offices or equivalent organizations (September 2013).

Notes: Additionally, there are 672 Department of Defense fire departments in the U.S. These departments are not included in the totals here and do not report their fire incident data to NFIRS.

\* This total differs from the 2013 NFPA estimate of 30,052 fire departments. The NFPA estimate is the official estimate used by USFA as its benchmark for the National Fire Department Census.

Corresponding to increased participation, the numbers of fires, deaths and injuries, as well as estimates of dollar loss, reported to NFIRS also have grown; an estimated 67 percent of all U.S. fires to which fire departments responded in 2013 were captured in NFIRS.<sup>15</sup>

There are, of course, many problems in assembling a real-world database, and NFIRS is no exception. Although NFIRS does not represent 100 percent of incidents reported to fire departments each year, the enormous dataset and good efforts by the fire service result in a huge amount of useful information. Because of advances in computer technology and data collection techniques over the past 40 years and improvements suggested by participants, NFIRS has been revised periodically. The newest revision, NFIRS 5.0, became operational in January 1999.

NFIRS 5.0 captures information on all incidents, not just fires, to which a fire department responds. In addition to many data coding improvements, Version 5.0 provides 11 modules that recognize the increasingly diverse activities of fire departments today. These modules, together, contain 567 data elements or fields.

The Basic Module is the main module, which is completed for every incident. The other modules are filled out, when appropriate, to provide additional information on an incident. All 11 modules are listed below:

Module	Description
Basic Module	General information for each incident
Fire Module	Fire incident information
Structure Fire Module	Information on structure fires
Civilian Fire Casualty Module	Fire-related injuries or deaths to civilians
Fire Service Casualty Module	Injuries or deaths to firefighters
EMS Module	Medical incidents
Hazardous Materials Module	Hazardous materials incidents
Wildland Fire Module	Wildland or vegetation fires
Apparatus/Resources Module	Apparatus-specific information
Personnel Module	Personnel associated with apparatus
Arson Module	Intentionally set fire information

<sup>15</sup> This percentage excludes mutual-aid fire incidents to avoid double counting of fires.

Data from the modules are grouped together each calendar year to create the PDR files in delimited text (.txt) format, which are then released annually into the public domain. For NFIRS data submitted prior to 2012, the PDR files were released in dBASE (.dbf) format. The Apparatus/Resources and Personnel Modules are excluded from the PDR because they are intended for local fire department use, and the PDR dataset's main utility is intended for national analyses. The PDR files consist of a subset of the data fields contained within the NFIRS national production database. For example, data elements with sensitive or identifying information are removed, as are data elements that are wholly used for maintenance or production purposes. The data structure of the PDR files has been considerably simplified from the production database's schema for ease of use. The PDR files from 2004 to the present only include fire and hazmat incidents and their related data tables. Prior to 2004, all incidents were included in the PDR files.

In its basic form, the NFIRS PDR files have a relational data structure where data from each incident module is represented by a row in a data table. The primary tables (basic incident and incident address) contain most of the Basic Module data. There is exactly one record in the basic incident table for every incident reported to NFIRS. All other modules, represented by data tables with similar names (fire incident, civilian casualties, etc.), have records that are linked to the basic incident table through unique incident identification key fields (e.g., STATE, FDID, INC\_DATE, INC\_NO and EXP\_NO). Some module data are split across several tables (e.g., basic incident, incident address, and basic aid tables); one table (fire incident) combines data from two modules (i.e., Fire Module and Structure Fire Module). Some tables, such as fire incident, will only have one record for each relevant incident in the basic incident table, while tables such as civilian casualty may have several records linked to a single incident in the case where multiple injuries and/or deaths occur in the same incident.

The Basic Module and Fire Module of NFIRS 5.0 collect data in a different fashion than the precursor NFIRS versions. The design of NFIRS 5.0 makes the system easier to use than previous NFIRS versions because it captures only the data required to profile the extent of the incident. Some fires, for example, just require basic information to be recorded, whereas others require considerably more detail.

State participation is voluntary, and each state specifies NFIRS reporting requirements for its fire departments. States have the flexibility to adapt their state reporting systems to their specific needs. As a result, the design of a state's data collection system varies from state to state. NFIRS 5.0 was designed so that data from state systems can be converted to a single format that is used at the national level to aggregate and store NFIRS data.

One of the most important changes is in the data format itself. All data in the system, regardless of the entry mechanism, are in NFIRS 5.0 format; non-NFIRS 5.0 data are converted to the 5.0 format. The proportion of native 5.0 data has steadily increased since the introduction of NFIRS 5.0 in 1999 (Table 4). This proportion rose to 99 percent in the 2008 data. Since Jan. 1, 2009, NFIRS 4.1 data have no longer been accepted by the system. Prior to 2009, NFIRS 4.1 data in its converted form had been accepted by the system; however, USFA only used native 5.0 data in its NFIRS-based analyses.

**Table 4. National Fire Incident Reporting System Fire Incident Data Reporting by Version (percent)**

Year	NFIRS 4.1 (converted to 5.0 format)	Native NFIRS 5.0
1999	92%	8%
2000	77%	23%
2001	48%	52%
2002	31%	69%
2003	19%	81%
2004	11%	89%
2005	5%	95%
2006	5%	95%
2007	2%	98%
2008	1%	99%
2009	0%	100%

Source: NFIRS.

## National Fire Incident Reporting System Enhancements

Under the USFA Reauthorization Act of 2008, the U.S. Congress authorized and funded USFA to develop enhancements to NFIRS. The upgrades to the system began in October 2008 and included a simplified NFIRS Web-based reporting interface and a data warehouse for generating output reports for use in analyses. These improvements make reporting and accessing the NFIRS data much easier for fire departments.

In July 2010, USFA completed and deployed the new Web-based DET. The DEBI is a one-purpose tool for use by the fire service to document incident information within NFIRS. While the functionality is the same as the NFIRS client DET that has been available for use for many years, the DEBI allows entry of incidents using a standard Web browser, eliminating the need to download, install and configure client software.

The development of a flexible NFIRS data warehouse with comprehensive data-mining capabilities was completed in July 2011, but technical problems with the data and environment have led to extensive delays. The data warehouse will allow NFIRS users to access and report on nationally collected data with significantly increased functionality over the current report generation tool. The data have been transformed into a custom schema that greatly increases the speed of report generation and data access. NFIRS users will be able to generate reports using data from other departments and states, which was not previously possible.

## National Fire Incident Reporting System Training and Resources

USFA offers several NFIRS training courses for fire departments that include the “Introduction to NFIRS 5.0” course, “National Fire Incident Reporting System 5.0 Self-Study,” the “National Fire Incident Reporting System: Program Management” (NFIRS: PM) course, and the “NFIRS Program Management–Data Analysis and Problem-Solving Techniques” (NFIRS PM DAPST) course. The Intro to NFIRS 5.0 course teaches students how to use standardized forms to achieve uniformity in their incident and activity reporting. This training program is designed specifically to support local fire service organizations, and it will assist them in providing data to their management and to decision-makers, as well as to their state uniform fire reporting system. The “NFIRS 5.0 Self-Study” (online) course provides an overview of the data collection system, its modules, and data conversion issues. The NFIRS: PM course enables participants to promote, support and manage NFIRS data collection successfully. The NFIRS PM DAPST course is designed for experienced NFIRS users who need enhanced fire incident analysis and reporting skills. For more information on NFIRS training courses, visit <https://www.usfa.fema.gov/data/nfirs/support/training.html>.

Periodically, USFA issues NFIRSGrams, which are short bulletins that provide coding help to fire department personnel who use NFIRS. NFIRSGrams address FAQs and common mistakes made when completing incident forms. Examples include “Documenting casualties on an NFIRS report,” “Coding an electronic cigarette fire,” and “Calculating fire loss.” NFIRSGrams are available at <https://www.usfa.fema.gov/data/nfirs/support/training.html>. Additionally, USFA’s NFIRS Support Center offers a consolidated national help desk to provide technical support to fire departments and NFIRS state program managers regarding all aspects of NFIRS.

## Uses of the National Fire Incident Reporting System

NFIRS data is used extensively at all levels of government for major fire protection decisions. At the local level, incident and casualty information is used for setting priorities and targeting resources. The data collected are particularly useful for designing fire prevention and educational programs and EMS-related activities specifically suited to the real emergency problems that local communities face.

At the state level, NFIRS is used in many capacities. One valuable contribution is that some state legislatures use this data to justify budgets and to pass important bills on fire-related issues, such as sprinklers, fireworks and arson. Many federal agencies, in addition to USFA, make use of NFIRS data. NFIRS data is used, for example, by the Consumer Product Safety Commission (CPSC) to identify problem products and to monitor corrective actions. The Department of Transportation uses NFIRS data to identify fire problems in automobiles, which has resulted in mandated recalls. The Department of Housing and Urban Development uses NFIRS to evaluate the safety of manufactured housing (mobile homes). USFA uses the data to design prevention programs, to order firefighter safety priorities, to assist in the development of training courses at the National Fire Academy, and to serve a host of other purposes. Thousands of fire departments, scores of states, and hundreds of industries have used the data. The potential for even greater use remains. The USFA report, “Uses of NFIRS: The Many Uses of the National Fire Incident Reporting System,” further describes the uses of the data and is available online at <http://usfa.kohalibrary.com/app/work/159371>.

## U.S. Fire Departments

The number of fire departments in each state (Table 3) was provided by each state’s NFIRS program manager. USFA also maintains a database of fire departments. USFA established the National Fire Department Census and its subsequent database in the fall of 2001 when USFA launched a nationwide campaign for voluntary registration of fire departments. As of January 2015, there were 27,140 fire departments registered with the census, about 90 percent of the estimated number of U.S. fire departments. NFPA estimated that there were 30,052 fire departments in the U.S. in 2013.

The census database is intended for use by the fire protection and prevention communities, allied professions, the general public, and USFA. USFA uses the database to conduct special studies, guide program decision-making, and improve direct communication with individual fire departments. The database provides a current directory of registered fire departments and includes basic information, such as addresses, department types, website addresses (if applicable), number of fire department personnel, and number of stations. Population-protected and area-protected data are also collected. However, in previous analyses of the population-protected field, it was determined that the fire departments registered with the census reported protecting a population two times that of the U.S. population estimated by the U.S. Census Bureau. Similar results were seen for the area protected. The National Fire Department Census also collects information on specialized services that is released only in summary format. For more information about the National Fire Department Census or to download the list of registered fire departments, visit <http://apps.usfa.fema.gov/census/>.

## METHODOLOGY

An attempt has been made to keep the data presentation and analysis as straightforward as possible. It is also the desire of USFA to make the data analyses widely accessible to many different users, so it avoids unnecessarily complex methodology. The term **fire casualties** refers to deaths and injuries; the term **fire losses** collectively includes fire casualties and dollar loss.

### Analytic Issues and Considerations

There are several long-standing issues regarding how to analyze NFIRS data when it is neither as complete nor as accurate as desired. Other analytic issues are the result of changes in definitions and data collection procedures from NFIRS 4.1 to NFIRS 5.0. The sections below discuss how the analyses address these and other issues.

Additionally, USFA developed the “National Fire Incident Reporting System Version 5.0 Fire Data Analysis Guidelines and Issues” document that discusses analytic considerations and methods of analyzing fire incident data using the NFIRS data.<sup>16</sup> Topics include the NFIRS 5.0 data structure, general quality assurance issues, and definitions and parameters of common fire analyses (e.g., residential building fires or casualties), including the methodology for determining structure fire causes. The methods, techniques and considerations discussed are those used by USFA analysts, and they do not necessarily reflect methods, techniques and considerations used by fire data analysts from other agencies and organizations. NFIRS data partners may (and do) employ their own methods for analyzing the data and may make differing assumptions when encountering data issues.

### National Estimates

National estimates are estimates of the number of fire losses (i.e., fires, deaths, injuries and dollar loss) associated with a subset of the fire data. High-level summary national estimates of the numbers for fires, deaths, injuries and dollar loss are based on NFPA’s annual Survey of Fire Departments for U.S. Fire Experience.<sup>17</sup> With the exception of the NFPA estimates for total fires, structure (i.e., residential and nonresidential) fires, vehicle, outside and other fires, all other estimates are scaled-up national estimates or percentages, not just the raw totals from NFIRS. Because the NFIRS 5.0 data is not based on a statistically selected sample and does not represent a “complete” census of fire incidents, the raw counts of NFIRS data must be scaled up to national estimates. These estimates are based on a method of apportioning the NFPA estimates for total fires, structure fires, vehicle, outside and other fires.<sup>18</sup> Generally speaking, the national estimates are derived by computing a percentage of fires, deaths, injuries or dollar loss in a particular NFIRS category and multiplying it by the corresponding total estimate from the NFPA annual survey.<sup>19</sup> For example, the national estimate for the number of injuries by age group used in the calculation for the fire injury rate per million population was computed by taking the percentage of NFIRS fire injuries (with known age) and multiplying it by the estimated total number of fire injuries from the NFPA survey. This methodology is the accepted practice of national fire data analysts.

<sup>16</sup> The “National Fire Incident Reporting System Version 5.0 Fire Data Analysis Guidelines and Issues,” July 2011, is available at [https://www.usfa.fema.gov/downloads/pdf/nfirs/nfirs\\_data\\_analysis\\_guidelines\\_issues.pdf](https://www.usfa.fema.gov/downloads/pdf/nfirs/nfirs_data_analysis_guidelines_issues.pdf).

<sup>17</sup> For information on NFPA’s survey methodology, please see NFPA’s report on fire loss in the U.S.: <http://www.nfpa.org/~media/Files/Research/NFPA%20reports/Overall%20Fire%20Statistics/osfireloss.pdf>.

<sup>18</sup> National estimates are based on “The National Estimates Approach to U.S. Fire Statistics” by Hall and Harwood: <http://www.nfpa.org/~media/6906FADB2CE149488FB5103F4A750A05.ashx>.

<sup>19</sup> The NFPA summary estimates are used for the overall U.S. fire losses; for fire losses from structure, vehicle, outside and other fires; and as the basis for USFA’s estimates of residential and nonresidential building fires. The alternative approach for these summary numbers is to use the relative percentage of fires (or other loss measures) from NFIRS and scale up (multiply by) the NFPA estimate of total fires.

Ideally, one would like to have all of the data come from one consistent data source. Because the “residential population protected” is not reported to NFIRS by many fire departments, and the reliability of that data element is suspect in many other cases, especially where a county or other jurisdiction is served by several fire departments that each report their population protected independently, this data element was not used. Instead, extrapolations of the NFIRS sample to national estimates were made using the NFPA survey for the gross totals of fires, deaths, injuries and dollar loss.

One problem with this approach is that the proportions of fires and fire losses differ between the large NFIRS sample and the NFPA survey sample. Nonetheless, to be consistent with approaches being used by other fire data analysts, the NFPA estimates of fires, deaths, injuries and dollar loss are used as a starting point. The details of the fire problem below this level are based on proportions from NFIRS. Because the proportions of fires and fire losses differ between NFIRS and the NFPA estimates, from time to time, this approach leads to minor inconsistencies. These inconsistencies will remain until all estimates can be derived from NFIRS data alone.

## Structures Versus Buildings

NFIRS 5.0 allows for the differentiation between buildings and nonbuildings. In NFIRS, a structure is a built object that can include platforms, tents, connective structures (e.g., bridges, fences), telephone poles, and various other structures in addition to buildings. From 2004 to 2013, analyses of NFIRS structure fires show that, by and large, the majority (94 percent) of structure fires occurred in buildings.

The distinction between buildings and nonbuildings is particularly important when determining the effectiveness of nonbehavior-based fire safety mechanisms, such as smoke alarms and residential sprinklers. These important components of early fire detection apply to buildings and not necessarily to these other types of structures. To facilitate analysis of these components and to acknowledge that prevention efforts generally are centered on buildings, USFA separates buildings from the rest of the structures. For these reasons, USFA focuses on producing building fire and loss estimates. USFA’s Fire Estimate Summary Series as well as 2003-2013 national estimates of residential and nonresidential building fires and losses are published at [https://www.usfa.fema.gov/data/statistics/order\\_download\\_data.html](https://www.usfa.fema.gov/data/statistics/order_download_data.html). For information on USFA’s methodology for computing national estimates of residential and nonresidential building fires and losses, please review USFA’s National Estimates Methodology for Building Fires and Losses (August 2012) at [https://www.usfa.fema.gov/downloads/pdf/statistics/national\\_estimate\\_methodology.pdf](https://www.usfa.fema.gov/downloads/pdf/statistics/national_estimate_methodology.pdf).

## Unknown Entries

On a fraction of the incident reports or casualty reports sent to NFIRS, the desired information for many data items either is not reported or is reported as “unknown.” The total number of blank or unknown entries is often larger than some of the important subcategories. For example, 46 percent of fatal fires in residential buildings reported from 2011-2013 do not have sufficient data recorded in NFIRS to determine fire cause.<sup>20</sup> The lack of data, especially for these residential fatal fires, masks the true picture of the fire problem. Many prevention and public education programs use NFIRS data to target at-risk groups or to address critical problems, fire officials use the data in decision-making that affects the allocation of firefighting resources, and consumer groups and litigators use the data to assess product fire incidence. When the unknowns are large, the credibility of the data suffers. In some cases, even after the best attempts by fire investigators, the information is truly unknown. In other cases, the information reported as unknown in the initial NFIRS report is not updated after the fire investigation is completed. Fire departments need to be more aware of the effect of incomplete data reporting, and they need to update the initial NFIRS report if additional information is available after the investigation.

<sup>20</sup> USFA, Topical Fire Report Series, “Civilian Fire Fatalities in Residential Buildings (2011-2013),” Volume 16, Issue 2, July 2015, <https://www.usfa.fema.gov/downloads/pdf/statistics/v16i2.pdf>.



In making national estimates, the unknowns should not be ignored. The approach taken by USFA in presenting the data is to provide not only the “raw” percentages of each category but also the “adjusted” percentages computed using only those incidents for which data were provided. This calculation, in effect, distributes the fires for which the data are unknown in the same proportion as the fires for which the data are known, which may or may not be approximately right.

To illustrate, using the cause of residential building fires, cooking was determined as the fire cause for 39.7 percent of reported residential building fires from 2011 to 2013; another 17.2 percent of reported fires had cause unknown. Thus, the percentage of fires that had their cause reported was 100 minus 17.2, which equals 82.8 percent. With the unknown causes proportioned like the known causes, the adjusted percentage of cooking fires in residential buildings can then be computed as 39.7 divided by 82.8, which equals 47.9 percent.<sup>21</sup>

Both the reported data and the adjusted data (if unknowns are present) are plotted on bar charts.

## Incomplete Loss Reporting

As troublesome as insufficient data for the various NFIRS data items can be, equally challenging is the apparent nonreporting of injuries and property loss associated with many fire incidents. For example, there are many reported fires where the flame spread indicates damage but property loss is not reported. It is notoriously difficult to estimate dollar loss, but an approximation is more useful than leaving the data item blank. The degree to which there is incomplete reporting of civilian fire deaths is more difficult to identify, as the numbers of deaths are relatively small. Incomplete reporting of civilian injuries is also difficult to ascertain, but the injury-per-fire profiles for most departments are within reason.

## Representativeness of the Sample

The percentage of fire departments participating in NFIRS varies from state to state, with some states not participating at all in some years. To the best that USFA can determine, the distribution of participants is reasonably representative of the entire nation, even though the sample is not random. The dataset is so large — on average about 69 percent of all fires — and reasonably distributed geographically and by size of community that it is used as input to developing national estimates.

In a joint study effort, USFA and NFPA examined the biases in NFIRS participation, specifically whether the fire experience of NFIRS-reporting departments differed systematically from the fire experience of other nonreporting departments within the same population. Results based on data from 1997 and 2002 indicated that there were differences in total fire loss estimates derived from NFIRS reporting departments and non-NFIRS reporting departments; however, the degree of difference was not great enough to merit adjusting current scaling methodologies. Thus, USFA and fire data analysts from other organizations continue to use the long-standing methodology of scaling NFIRS estimates with NFPA total fire estimates.

In the fall of 2008, as required by the U.S. Office of Management and Budget (OMB), USFA undertook a study of the NFIRS dataset to examine the potential bias in NFIRS due to fire department nonresponse. As a result, USFA completed an analysis to identify fire departments that do not participate in NFIRS, characteristics of these departments, and whether their nonresponse impacted the representativeness of NFIRS. Undertaken on a regional and county basis, the analysis provided insight into what, if any, adjustments could be made to minimize the impact of possible reporting bias on the fire loss estimates. States of particular concern for nonreporting were located in the Northeastern and Western regions

<sup>21</sup> USFA, Topical Fire Report Series, “Residential Building Fires (2011—2013),” Volume 16, Issue 1, June 2015, <http://www.usfa.fema.gov/downloads/pdf/statistics/v16i1.pdf>.

of the country, where the average rates of reporting were approximately 72 percent for each of these regions. By contrast, the Midwestern region had an estimated 87 percent reporting rate.

In 2011, USFA also completed a second NFIRS representativeness study as required by OMB. For this study, USFA compared the NFIRS database to NFPA proprietary data to determine the percentage of departments responding to the NFPA survey that also reported fires to NFIRS. It was determined that 87 percent of the 2009 NFPA survey respondents also reported fire incidents to NFIRS from 2007 to 2009. In 2009 alone, more than 18,000 additional departments (i.e., in addition to those responding to the NFPA survey) reported fires to NFIRS.

It is important to note that USFA, along with other federal agencies, does not use NFIRS data to derive state-level fire estimates. NFIRS data is used to show the fire problem at the national level. Because the findings in USFA's latest NFIRS representativeness study show that a very high percentage of the NFPA respondents are also reporting fires to NFIRS, fire departments across the country appear to be well-represented in NFIRS.

Additionally, most of the NFIRS data exhibit stability from one year to the next, without radical changes. Results based on the full dataset are generally similar to those based on part of the data, another indication of data reliability. Although improvements could be made — the individual incident reports could and should be filled out more completely and more accurately than they are today (as can be said about most real-world data collections as large as NFIRS), and all participating departments should have the same reporting requirements — the overall portrayal is a reasonably accurate description of the fire situation in the U.S.

## Unreported Fires

NFIRS only includes fires to which the fire service responded. In some states, fires attended by state fire agencies (such as forestry) are included; in other states, they are not.

## Nonreporting to the National Fire Incident Reporting System

NFIRS includes fires from all states but does not include incidents from all fire departments within participating states; the percentage of fire departments reporting varies greatly from state to state. However, if the fires from the reporting departments are reasonably representative, this omission does not cause a problem in making useful national estimates for any but the smallest subcategories of data and some geographic analyses.

Some fire departments submit information on most, but not all, of their fires. Sometimes the confusion is systematic, such as when no-loss cooking fires or chimney fires are not reported. Sometimes it is inadvertent, such as when incident reports are lost or accidentally not submitted. The information that is received is assumed to be the total for the department and is extrapolated as such. Although there was no measure of the extent of this problem in the past, NFIRS 5.0 provides fire departments with the capability to report this information in a simplified, more straightforward manner.

## Nonreporting to the Fire Service

A very large number of fires are not reported to the fire service at all. Most are believed to be small fires in the home or in industry that go out by themselves or are extinguished by the occupant. Special surveys of homes and businesses are needed to estimate the unreported fires. No attempt is made here to estimate them. Studies undertaken in the mid-1970s, mid-1980s, and again in the mid-2000s on unreported residential fires indicated that a substantial number of fires are not reported to local fire departments. The 2004-2005 CPSC study on unreported residential fires noted that, of the estimated

number of fires in residences, only 3 percent were reported to fire departments and 97 percent were not.<sup>22</sup> Although the vast majority of fire incidents are unreported because they are small, confined and immediately extinguished, they are still fires. Even the largest fire starts small. Hence, all fires, regardless of size, merit prevention attention and analytic investigation.

## Computing Trends

One FAQ is how much a particular aspect of the fire problem has changed over time. The usual response is in terms of a percent change from one year to another. As we are dealing with real-world data that fluctuate from year to year, a percent change from one specific year to another can be misleading. This is especially true when the beginning and ending data points are extremes, either high or low. For example, Table 5 shows that the percent change from 9,275 fire injuries in one- and two-family residential buildings in 2004 to 7,975 fire injuries in 2013 would be a substantial decrease of 14.0 percent; however, if we were to choose 2006 as the beginning data point (8,225 fire injuries), this change would show a 3.0 percent **decrease**. As we are interested in **trends** in the U.S. fire problem, USFA presents the computed best-fit linear trend line (which smoothes fluctuations in the year-to-year data) and presents the change over time based on this trend line. In this example, the overall 10-year trend is a decrease in injuries of 9.0 percent. As noted above, trends that incorporate NFIRS data from the 5.0 system may have subtle changes as a result of the system design and not a true trend change.

**Table 5. Comparison of Percent Change Indicators**

Year	One- and Two-Family Residential Building Fire Injuries	Best-Fit Linear Trend	Change Between 2004 and 2013	Change Between 2006 and 2013
2004	9,275	8,987	9,275	
2005	8,950	8,897		
2006	8,225	8,807		8,225
2007	9,125	8,717		
2008	8,400	8,627		
2009	8,125	8,538		
2010	8,525	8,448		
2011	8,925	8,358		
2012	8,300	8,268		
2013	7,975	8,178	7,975	7,975
	Percent change	-9.0%	-14.0%	-3.0%

Source: USFA national estimates of one- and two-family residential building fire injuries.

## Rounding

Percentages on each chart are rounded to one decimal point. Textual discussions cite these percentages as whole numbers. Thus, 13.4 percent is rounded to 13 percent, and 13.5 percent is rounded to 14 percent. National estimates are rounded as follows: Fires are rounded to the nearest 100 fires, deaths to the nearest five deaths, injuries to the nearest 25 injuries, and loss to the nearest million dollars.

<sup>22</sup> Greene, Michael A. and Craig Andres, Division of Hazard Analysis, Directorate for Epidemiology, U.S. CPSC, "2004-2005 National Sample Survey of Unreported Residential Fires," July 2009.

## Comparing Statistics

Differences between the current NFIRS and older versions have, or may have, an effect on the analyses of fire topics. These differences, the result of both coding changes and data element design changes, required revisions to long-standing groupings and analyses. The revisions have caused some challenges when comparing current data to past data.

## Data Collection and Reporting Changes

Streamlined reporting for qualified incidents, the collection of smoke alarm and automatic extinguishing system (AES) data (formerly called sprinklers), definition changes for some property types, the differentiation between buildings and structures, and changes in the cause methodology are among the areas that are approached differently in NFIRS 5.0.<sup>23</sup> These revisions have resulted in changes in overall trends, some subtle and some substantial.

## Confined Fires

The limited reporting of confined, low-loss structure fires allows the fire service to capture incidents that either might have gone unreported prior to the introduction of NFIRS 5.0 or were reported, but as a nonfire incident, as little to no loss was involved.<sup>24</sup> Data from this reporting option for structure fires was investigated in a 2006 USFA report, “Confined Structure Fires.” The addition of these fires results in increased proportions of cooking and heating fires in analyses of structure fire cause. In other analyses, the inclusion of confined fires may result in larger unknowns, as detailed reporting of fire specifics is not required. In many USFA analyses, the confined fires are analyzed separately from the nonconfined fires to account for the fact that detailed reporting is not required for the confined fires. In 2013, confined fires accounted for 19 percent of all reported fires and 48 percent of structure fires. Of the confined structure fires, 81 percent were no- or low-loss cooking fires (67 percent) and heating fires (14 percent).

## Definitional Changes

### Property Types

Examples of property type changes include manufacturing and properties that are vacant and under construction. Manufacturing properties are no longer assigned a specific property use code based on the type of item manufactured. Instead, these properties are differentiated by an additional data element, “on-site materials.” Vacant and under construction is now an attribute of a structure and is no longer considered a separate property type.

### Buildings and Structures

NFIRS 5.0 allows for differentiation between buildings and nonbuildings. In NFIRS 5.0, a structure is a built object that can include platforms, tents, connective structures (e.g., bridges), and various other structures (e.g., fences, underground work areas). This distinction between buildings and nonbuildings is important when determining the effectiveness of engineered fire safety features such as smoke alarms and AES. These important components of early fire detection and automatic suppression apply to buildings and not necessarily to other types of structures. To facilitate analysis of these components and to acknowledge that prevention efforts generally are focused on buildings, USFA separates the subset of buildings from the rest of the structures.

---

<sup>23</sup> Other changes between NFIRS 4.1 and 5.0, such as mutual aid, do not have as significant an impact on analyses. As such, they are not addressed here. The NFIRS 5.0 documentation at <https://www.usfa.fema.gov/data/nfirs/support/documentation.html> provides detailed information.

<sup>24</sup> Some states routinely reported such nonloss fires as smoke scares. The result, from a reporting viewpoint, is that the incident is reported but not coded as a fire incident.

Structure fires are defined by the NFIRS incident type. Structure fires are defined as the Incident Type 110 series (structure fires) and the Incident Type 120 series (fires in mobile property used as a fixed structure).<sup>25</sup> These incident types are:

- 111 Building fire.
- 112 Fires in structure other than in a building.<sup>26</sup>
- 113 Cooking fire, confined to container.
- 114 Chimney or flue fire, confined to chimney or flue.
- 115 Incinerator overload or malfunction, fire confined.
- 116 Fuel burner/boiler malfunction, fire confined.
- 117 Commercial compactor fire, confined to rubbish.
- 118 Trash or rubbish fire, contained.
- 120 Fire in mobile property used as a fixed structure, other.
- 121 Fire in mobile home used as fixed residence.
- 122 Fire in motor home, camper, recreational vehicle.
- 123 Fire in portable building, fixed location.

Building fires are a subset of structure fires. They are defined as structure fires where the structure type is an enclosed building, a fixed portable, or a mobile structure. By definition, this excludes nonbuilding structures. Previous USFA analyses demonstrated that confined structure fire incidents with full incident reporting primarily occurred in buildings. To accommodate the confined fire incident types with abbreviated incident reporting, the incident is also assumed to be a building if the structure type is not specified. In terms of NFIRS data, building fires are therefore defined as:

- NFIRS Version 5.0 data.
- Aid Types:
  - 1 Mutual aid received.
  - 2 Automatic aid received.
  - 5 Other aid given.
 Note: Mutual aid given and automatic aid given (Aid Types 3 and 4) were excluded to avoid double counting of incidents.
- Incident Types 111-123 (excluding Incident Type 112):
  - 111 Building fire.
  - 113 Cooking fire, confined to container.
  - 114 Chimney or flue fire, confined to chimney or flue.
  - 115 Incinerator overload or malfunction, fire confined.
  - 116 Fuel burner/boiler malfunction, fire confined.
  - 117 Commercial compactor fire, confined to rubbish.
  - 118 Trash or rubbish fire, contained.
  - 120 Fire in mobile property used as a fixed structure, other.
  - 121 Fire in mobile home used as fixed residence.
  - 122 Fire in motor home, camper, recreational vehicle.
  - 123 Fire in portable building, fixed location.

Notes: 1. Incident Types 113 to 118 do not specify if the structure is a building.

2. Incident Type 112 was included in data analyses prior to 2008, as previous analyses showed that Incident Types 111 and 112 were used interchangeably. As of 2008, Incident Type 112 was excluded.

<sup>25</sup> Note that Incident Type 110 is not included. Incident Type 110 is a conversion code for NFIRS 4.1. Incident Type 110 is not a valid code for data collected in NFIRS 5.0. Incidents in the NFIRS 5.0 database with Incident Type 110 are incidents collected under the NFIRS 4.1 system that are converted to NFIRS 5.0 compatible data.

<sup>26</sup> Preliminary findings noted that the fires coded as Incident Type 112 appear to be in buildings. A more detailed look at these incident types is required to determine whether they were coded correctly.

- Structure Type:
  - For Incident Types 113 to 118:
    - 1—Enclosed building, or
    - 2—Fixed portable or mobile structure, or
    - Structure Type not specified (null entry).
  - For Incident Types 111 and 120 to 123:
    - 1—Enclosed building, or
    - 2—Fixed portable or mobile structure.

## Structure Fire Cause Methodology

Since the introduction of NFIRS Version 5.0, the implementation of the cause hierarchy has resulted in a steady increase in the percentages of unknown fire causes. This increase may be due, in part, to the fact that the original cause hierarchy (described in “Fire in the United States 1995-2004,” 14th edition) does not apply as well to NFIRS Version 5.0. Causal information now collected as part of NFIRS Version 5.0 was not incorporated in the old hierarchy. As a result, many incidents were assigned to the unknown cause category. As the hierarchy was originally designed for structures, incidents that did not fit well into the structure cause categories were also assigned to the unknown category.

## Structure Fires

To capture the wealth of data available in NFIRS 5.0, USFA developed a modified version of the previous cause hierarchy for structure fires as shown in Table 6. The revised schema provides three levels of cause descriptions: a set of more detailed causes (priority cause description), a set of midlevel causes (cause description), and a set of high-level causes (general cause description). The priority cause description and the cause description existed previously as part of the original cause hierarchy but have been expanded to capture the new 5.0 data.

**Table 6. Three-Level Structure Fire Cause Hierarchy**

Priority Cause Description (in hierarchical order)	Cause Description	General Cause Description
Exposure	Exposure	Exposure
Intentional	Intentional	Firesetting
Cause under investigation	Cause under investigation	Unknown
Children playing	Playing with heat source	Firesetting
Other playing		
Natural	Natural	Natural
Fireworks	Other heat	Flame, heat
Explosives		
Smoking	Smoking	
Heating	Heating	
Cooking	Cooking	Equipment
Air conditioning	Appliances	
Electrical distribution	Electrical malfunction	Electrical
Appliances	Appliances	
Special equipment	Other equipment	Equipment
Processing equipment		
Torches	Open flame	Flame, heat

**Table 6. Three-Level Structure Fire Cause Hierarchy – Continued**

Priority Cause Description (in hierarchical order)	Cause Description	General Cause Description
Service equipment	Other equipment	Equipment
Vehicle, engine		
Unclassified fuel-powered equipment		
Unclassified equipment with other or unknown fuel source	Unknown	Unknown
Unclassified electrical malfunction	Electrical malfunction	Electrical
Matches, candles	Open flame	Flame, heat
Open fire		
Other open flame, spark	Other heat	
Friction, hot material		
Ember, rekindle	Open flame	
Other hot object	Other heat	
Natural condition, other	Natural	Natural
Heat source or product misuse	Other unintentional, careless	Unknown
Equipment operation deficiency	Equipment misoperation, failure	Equipment
Equipment failure, malfunction		
Trash, rubbish	Unknown	Unknown
Other unintentional	Other unintentional, careless	
Exposure (fire spread, other)	Exposure	Exposure
Unknown	Unknown	Unknown

Source: USFA.

Note: Fires are assigned to a cause category in the hierarchical order shown. For example, if the fire is judged to be intentionally set and a match was used to ignite it, it is classified as intentional and not open flame because intentional is higher on the list.

The causes of fires are often a complex chain of events. To make it easier to grasp the “big picture,” the 16 midlevel categories of fire causes, such as heating, cooking, and playing with heat source, are used by USFA. The alternative is to present scores of detailed cause categories or scenarios, each of which would have a relatively small percentage of fires. For example, heating includes subcategories such as misuse of portable space heaters, wood stove chimney fires, and fires involving gas central heating systems. Experience has shown that the larger categories are useful for an initial presentation of the fire problem. A more detailed analysis can follow.

Fires are assigned to one of the 16 midlevel cause groupings using a hierarchy of definitions, approximately as shown in Table 7.<sup>27</sup> A fire is included in the highest category into which it fits on the list. If it does not fit the top category, then the second one is considered, and if not that one, the third and so on. (See the note section in Table 6 for an example.)

<sup>27</sup> The structure fire cause hierarchy and definitions can be found in the document “National Fire Incident Reporting System Version 5.0 Fire Data Analysis Guidelines and Issues,” July 2011, [https://www.usfa.fema.gov/downloads/pdf/nfirs/nfirs\\_data\\_analysis\\_guidelines\\_issues.pdf](https://www.usfa.fema.gov/downloads/pdf/nfirs/nfirs_data_analysis_guidelines_issues.pdf). The hierarchy involves a large number of subcategories that are later grouped into the 16 midlevel cause categories, then the seven high-level cause groupings.

**Table 7. Midlevel Cause Groupings**

Cause Category	Definition
Exposure	Caused by heat spreading from another hostile fire.
Intentional <sup>28</sup>	Cause of ignition is intentional, or fire is deliberately set.
Cause under investigation	Cause is under investigation, and a valid NFIRS Arson Module is present. (This category was formerly called "Investigation with Arson Module.")
Playing with heat source	Includes all fires caused by individuals playing with any materials contained in the categories below, as well as fires where the factors contributing to ignition include playing with heat source. Children playing with fire is included in this category.
Natural	Caused by the sun's heat, spontaneous ignition, chemicals, lightning, static discharge, high winds, storms, high water including floods, earthquakes, volcanic action, and animals.
Other heat	Includes fireworks, explosives, flame/torch used for lighting, heat or spark from friction, molten material, hot material, heat from hot or smoldering objects.
Smoking	Cigarettes, cigars, pipes, and heat from undetermined smoking materials.
Heating	Includes confined chimney or flue fire, fire confined to fuel burner/boiler malfunction, central heating, fixed and portable local heating units, fireplaces and chimneys, furnaces, boilers, water heaters as source of heat.
Cooking	Includes confined cooking fires, stoves, ovens, fixed and portable warming units, deep fat fryers, open grills as source of heat.
Appliances	Includes televisions, radios, video equipment, phonographs, dryers, washing machines, dishwashers, garbage disposals, vacuum cleaners, hand tools, electric blankets, irons, hair dryers, electric razors, can openers, dehumidifiers, heat pumps, water cooling devices, air conditioners, freezers and refrigeration equipment as source of heat.
Electrical malfunction	Includes electrical distribution, wiring, transformers, meter boxes, power switching gear, outlets, cords, plugs, surge protectors, electric fences, lighting fixtures, electrical arcing as source of heat.
Other equipment	Includes special equipment (radar, X-ray, computer, telephone, transmitters, vending machine, office machine, pumps, printing press, gardening tools, agricultural equipment), processing equipment (furnace, kiln, other industrial machines), service, maintenance equipment (incinerator, elevator), separate motor or generator, vehicle in a structure, unspecified equipment.
Open flame, spark (heat from)	Includes torches, candles, matches, lighters, open fire, ember, ash, rekindled fire, backfire from internal combustion engine as source of heat.
Other unintentional, careless	Includes misuse of material or product, abandoned or discarded materials or products, heat source too close to combustibles, other unintentional (mechanical failure/malfunction, backfire).
Equipment misoperation, failure	Includes equipment operation deficiency, equipment malfunction.
Unknown	Cause of fire undetermined or not reported.

Source: USFA.

<sup>28</sup> Fires caused by intentional actions include, but are not limited to, fires that are deemed to be arson. Intentional fires are those fires that are deliberately set, and they include fires that result from the deliberate misuse of a heat source and fires of an incendiary nature (arson) that require fire service intervention. For information and statistics on arson fires only, refer to the Uniform Crime Reporting Program arson statistics from the U.S. Department of Justice, FBI, Criminal Justice Information Services Division, <https://www.fbi.gov/about-us/cjis/ucr/ucr>.



## Vehicle, Outside and Other Fires

While these new cause categories have usefulness for the other property types — vehicle, outside and other fires — there are limitations. USFA plans to investigate and develop specific cause categories for vehicle, outside and other fires. Until then, the causes of fires for these property types are based on the distributions of the NFIRS cause of ignition data element. This data element captures a very broad sense of the cause of the fire.

## Deaths, Injuries and Dollar Loss

In previous analyses, the cause sections have included the distributions of deaths, injuries and dollar loss by fire cause. In principle, it is the cause of the **fire** that results in deaths, injuries and dollar loss which should be analyzed, not numbers of deaths and injuries associated with fire causes. Therefore, analyses of fire cause will address fires that result in deaths (fatal fires), fires that result in injuries, and fires that result in dollar loss.

## Other Considerations

An additional problem to keep in mind when considering the rank order of causes is that sufficient data to categorize the causes were not reported to NFIRS for all fatal fires in the database. The rank order of causes might be different than shown here if the cause profile for the fires where causes were not reported to NFIRS was substantially different from the profile for the fires where causes were reported. However, there is no information available to indicate that there is a major difference between the known causes and the unknown causes, so USFA's present best estimate of fire causes is based on the distribution of the fires with known causes.

NFIRS fire causal data can be analyzed in many ways, such as by the heat source, equipment involved in ignition, factors contributing to ignition, or many other groupings. The hierarchy of causes has proven to be useful in understanding the fire problem and targeting prevention, but other approaches are useful too. Because the NFIRS database stores records fire-by-fire, and not just in summary statistics, a wide variety of analyses is possible.

The cause categories displayed in the graphs of USFA's NFIRS data-related reports are listed in the same order to make comparisons easier from one to another. The y-scale varies from figure to figure depending on the largest percentage that is shown; the y-scale on a figure with multiple charts, however, is always the same.

## Differences Between the National Fire Incident Reporting System Data and National Fire Protection Association Survey Data

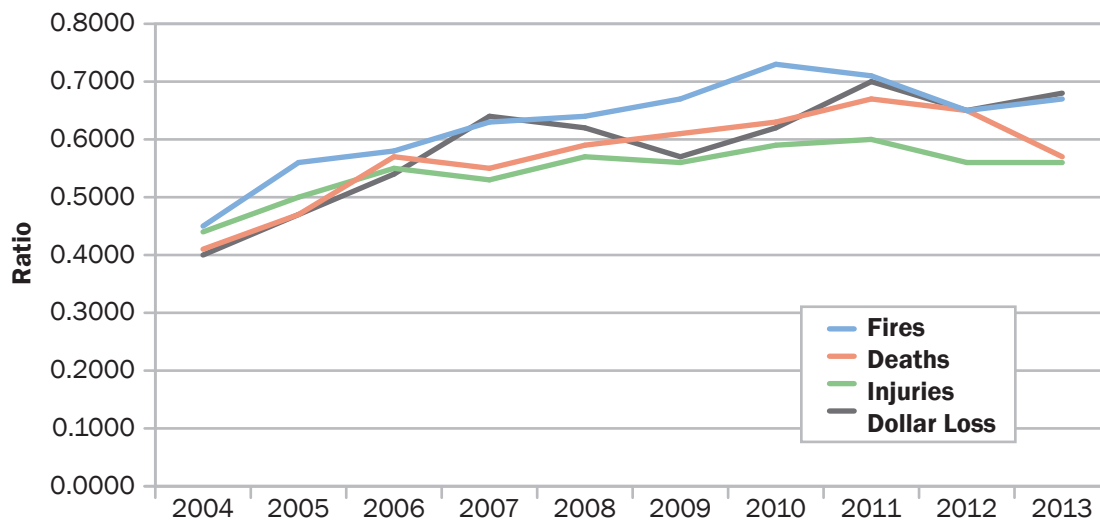
As there are differences between any two analysts using NFIRS data because of the many assumptions and decisions about how to analyze incomplete and imperfect data, there can be inconsistencies between different data sources. In particular, there are discrepancies between the NFIRS 5.0 data and the NFPA annual survey data. In general, NFIRS 5.0 deaths and injuries per 1,000 fires are lower than those of NFPA. With the exception of 2007, 2012 and 2013, NFIRS 5.0 dollar loss per fire was lower than that of NFPA.<sup>29</sup>

---

<sup>29</sup> As NFIRS 5.0 now captures a large number of small, low-loss fires (confined fires) thought to be unreported previously, these differences in loss rates per fire may not be surprising.

From 2009 to 2013, NFIRS collected fire incident data from an average of 20,440 fire departments each year.<sup>30</sup> The NFPA annual survey of fire departments<sup>31</sup> collects data from nearly 3,000 fire departments. NFIRS is not a statistically selected sample; however, it is a very large set of fire incidents — estimated to be, on average, two-thirds of reported fires. The NFPA survey is based on a statistical sample. These two datasets often yield dramatically different fire rates. The NFPA survey collects tallied totals, whereas NFIRS collects individual incident reports. The proportion of native NFIRS 5.0 fire data rose from 89 percent of all NFIRS fire incidents collected in 2004 to 100 percent of all NFIRS fire incidents starting in 2009 (Table 4). It is not surprising, therefore, that there are differences between the NFPA annual survey results and the NFIRS results. In the years examined (2004 to 2013), the common thread was the increase in the ratios of NFIRS data to the NFPA estimates. In general, the deaths reported to NFIRS represented a smaller fraction of the NFPA national estimate of deaths than the NFIRS number of fires was of the NFPA estimate of fires. Estimates of dollar loss are notoriously inexact; it is not surprising that the NFIRS dollar loss changed from year to year with respect to NFPA totals (Figure 2).

**Figure 2. Ratio of the Raw National Fire Incident Reporting System Sample to National Fire Protection Association National Estimates**



Year	Fires	Deaths	Injuries	Dollar Loss
2004	0.45	0.41	0.44	0.40
2005	0.56	0.47	0.50	0.47
2006	0.58	0.57	0.55	0.54
2007	0.63	0.55	0.53	0.64
2008	0.64	0.59	0.57	0.62
2009	0.67	0.61	0.56	0.57
2010	0.73	0.63	0.59	0.62
2011	0.71	0.67	0.60	0.70
2012	0.65	0.65	0.56	0.65
2013	0.67	0.57	0.56	0.68

Sources: NFPA and NFIRS.

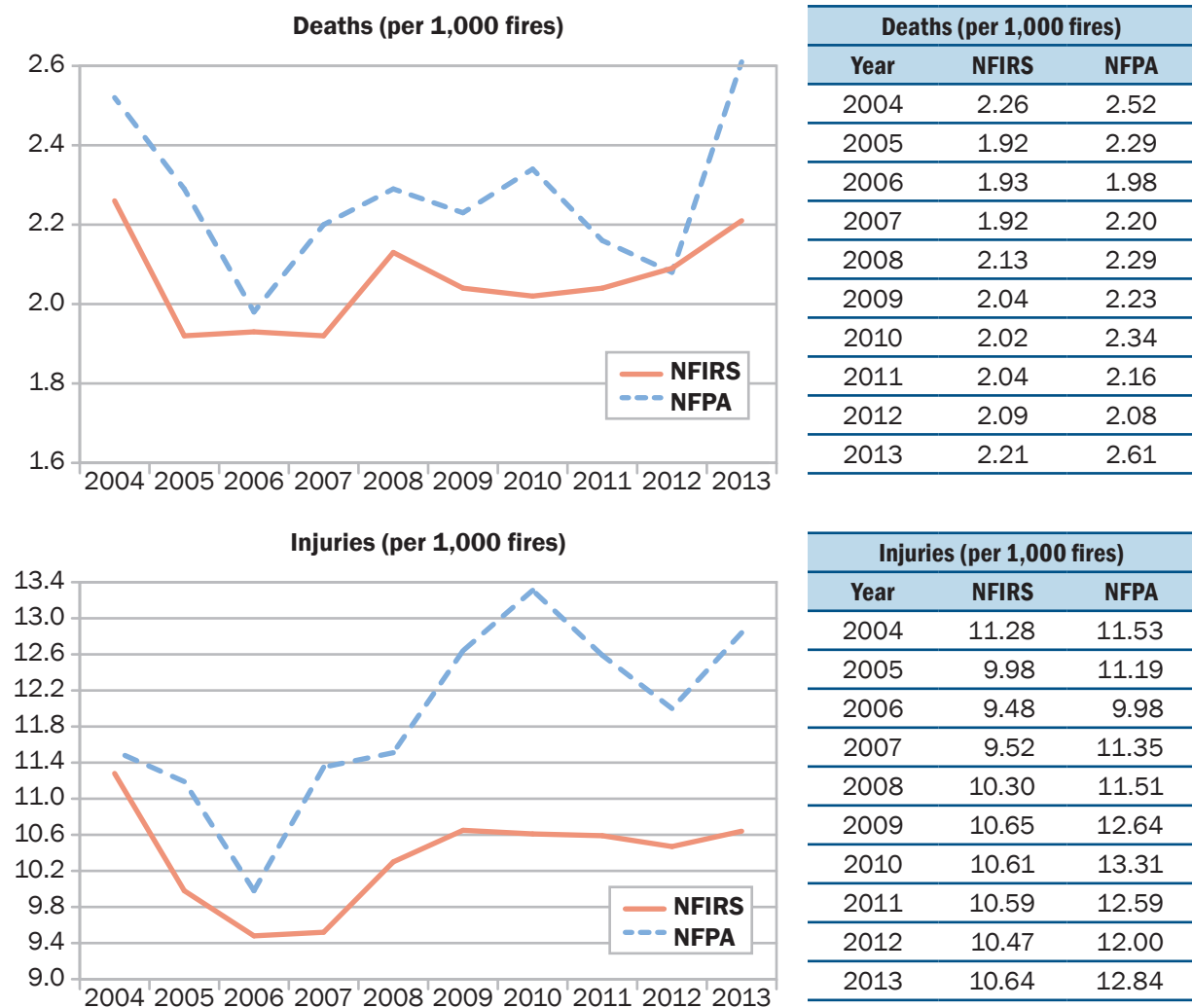
Note: The 2007 dollar loss excludes the one-time large loss of an estimated \$1.8 billion associated with the 2007 California Fire Storm. The 2008 dollar loss excludes the one-time large loss of an estimated \$1.4 billion associated with the 2008 California Wildfires. These losses do not have associated property uses. The 2010 dollar loss excludes the Fourmile Canyon Wildfire in Colorado with an estimated property loss of \$217,000,000. The 2012 dollar loss excludes the Waldo Canyon Fire in Colorado with an estimated property loss of \$453,700,000, the High Park Fire also in Colorado with an estimated property loss of \$113,700,000, and the \$400,000,000 property damage to the USS Miami (submarine).

<sup>30</sup> This figure excludes mutual-aid incidents.

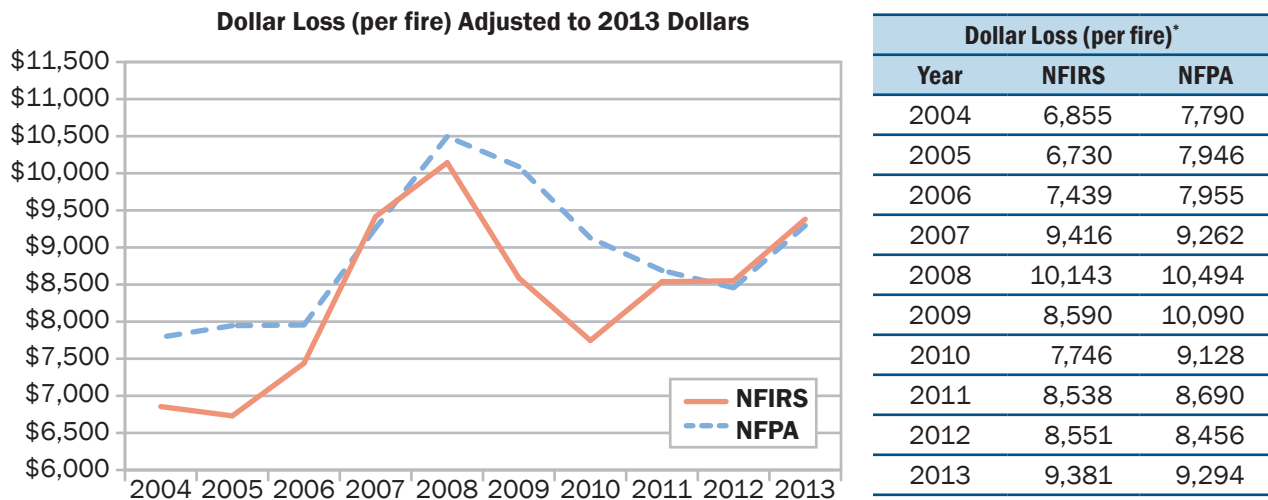
<sup>31</sup> "Fire Loss in the United States," *NFPA Journal*, generally the September/October issue each year.

Looking at the problem from a different perspective, Figure 3 shows the number of deaths per 1,000 fires, injuries per 1,000 fires, and dollar loss per fire from NFIRS and NFPA from 2004 to 2013. In general, deaths and injuries per 1,000 fires were lower for NFIRS than for NFPA. With the exception of 2007, 2012 and 2013, NFIRS dollar loss per fire was lower than that of NFPA. This difference may be the result of more low-loss fires being reported to NFIRS as a result of the abbreviated reporting option for these fires.

**Figure 3. National Fire Incident Reporting System Versus National Fire Protection Association Survey: Losses per Fire**



**Figure 3. National Fire Incident Reporting System Versus National Fire Protection Association Survey: Losses per Fire – Continued**



Sources: NFPA, NFIRS and CPI.

Notes: The 2007 dollar loss excludes the one-time large loss of an estimated \$1.8 billion associated with the 2007 California Fire Storm. The 2008 dollar loss excludes the one-time large loss of an estimated \$1.4 billion associated with the 2008 California Wildfires. These losses do not have associated property uses. The 2010 dollar loss excludes the Fourmile Canyon Wildfire in Colorado with an estimated property loss of \$217,000,000. The 2012 dollar loss excludes the Waldo Canyon Fire in Colorado with an estimated property loss of \$453,700,000, the High Park Fire also in Colorado with an estimated property loss of \$113,700,000, and the \$400,000,000 property damage to the USS Miami (submarine).

\* Adjusted to 2013 dollars.

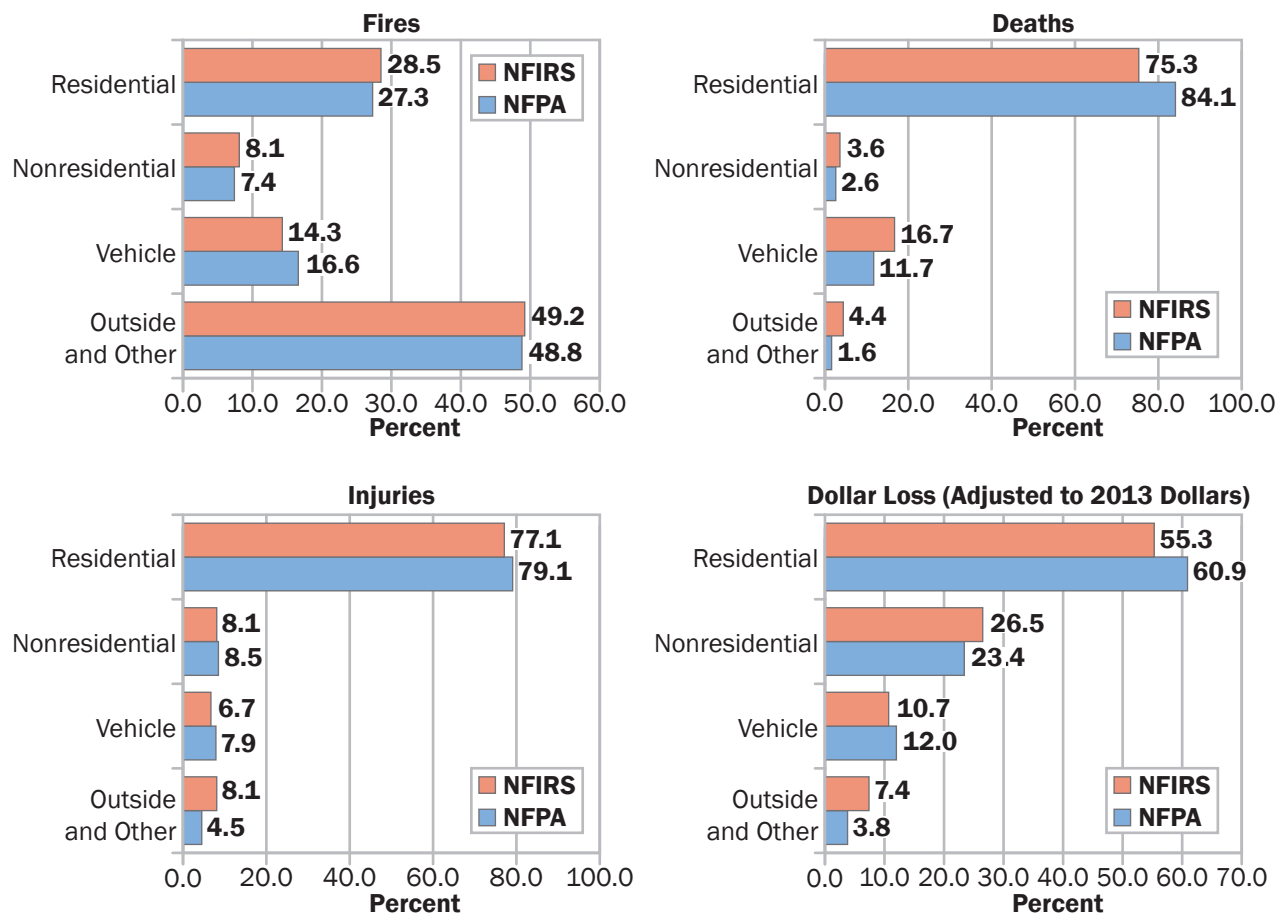
Between 2004 and 2013, NFIRS had, on average, a difference of 10 percent fewer fire deaths per 1,000 fires than the NFPA survey data. Annually, the NFIRS percent differences of fire deaths per 1,000 fires ranged from 0.6 percent higher to 16 percent lower than that of NFPA. In 2013, NFIRS showed 15 percent fewer fire deaths per 1,000 fires than NFPA.

Injuries per 1,000 fires revealed a greater disparity between the two datasets. On average, between 2004 and 2013, NFIRS had a difference of 13 percent fewer fire injuries per 1,000 fires than the NFPA survey.

On average over the 10-year period, the NFIRS dollar loss per fire was 6 percent lower than that of the NFPA survey. In 2008 and 2011, NFIRS dollar loss was only 3 percent and 2 percent lower, respectively, than the dollar loss estimates from the NFPA survey, but a much greater disparity was revealed in 2005 (15 percent), 2009 (15 percent), and 2010 (15 percent). In 2007, 2 percent more dollar loss was reported to NFIRS per fire than that reflected by the NFPA survey estimates; for each of the years 2012 and 2013, about 1 percent more dollar loss was reported to NFIRS per fire.

Other minor differences appear when reviewing losses by general property type as shown in Figure 4. Specifically, the distributions of fires across property types between NFIRS and NFPA were quite similar, which is reassuring. Over the 10-year period, the proportions of structure fires (both residential and nonresidential) and outside and other fires were higher in the NFIRS reported data, while the proportion of vehicle fires represented by the NFPA estimate was higher than what was reported to NFIRS. Regardless of the specifics, the distributions were reasonably comparable.

**Figure 4. Comparison of National Fire Incident Reporting System Data with National Fire Protection Association Estimates by General Property Type (10-year average, 2004-2013)**



Sources: NFPA and NFIRS.

The deaths, injuries and dollar losses that resulted from these fires were consistently more heavily represented in residential structures in the NFPA estimates. For the other major property categories (except vehicular fire injuries and dollar loss and nonresidential structure fire injuries), the NFPA percentages of losses were consistently less than those resulting from NFIRS data.

One of the more important consequences of these distributions is in the creation of estimates of the various parts of the U.S. fire problem. For example, it is noted that the 2013 NFPA residential structure fire estimates reflect 86 percent of fire deaths (2,785 of 3,240) and 79 percent of fire injuries (12,575 of 15,925). If the 2013 NFIRS percentages for residential structure fire deaths (76 percent) and injuries (78 percent) were applied to the overall 2013 NFPA estimates, the estimates would yield nearly 2,480 deaths and 12,415 injuries in residential structures, both of which are less than the NFPA estimates.

The reasons for these differences in distributions between NFPA and NFIRS are not known. It may be that some departments reporting summary data to NFPA inadvertently undercount their casualties and losses when reporting on the NFPA survey forms. Another possibility is that there are data entry errors in NFIRS, with larger numbers of deaths, injuries and dollar loss per incident record being entered into the database despite edit checks at state and federal levels. (It appears that at least some of the dollar loss difference is due to this.)

A third possibility for the differences is that with the introduction of abbreviated reporting of small, low- or no-loss confined fires in NFIRS, the NFPA sample of these fires is not adequately represented. It is known that, prior to abbreviated NFIRS reporting, some departments did not fill out NFIRS forms for minor fires, such as food on stoves or chimney fires. It is not clear whether these fires were included in the department's report to NFPA and whether this reporting has changed. Also unknown is the actual extent of this problem.

A fourth possibility is that some jurisdictions use NFIRS as a tracking system for fire casualty information without providing the related incident data or vice versa. We know that this possibility does indeed occur from time to time in NFIRS. Again, we are unsure of how these incidents and their corresponding losses are reported to NFPA.

Lastly, it could be that techniques used to generate the NFPA estimates unintentionally favor residential buildings or that NFIRS, because it is a voluntary system and not a true statistical sample, may result in fewer residential losses.

Resolving the differences between the two major sources of fire statistics in the U.S. is important to prevent confusion among users of the data.

## **ORGANIZATION OF REPORT**

This report presents an overview of the national fire problem in terms of estimates of the total numbers of fires, deaths, injuries, and dollar loss (the four principal measures used to describe the fire problem) as well as 10-year trends. It also provides an overview and 10-year trends of building (residential and nonresidential) fires and losses. Trends in vehicle and other mobile properties and outside and other properties are also analyzed. Additionally, the report covers causes of fires and fires resulting in losses, as well as fire casualties in terms of death and injury rates and relative risk.

# The National Fire Problem

---

Fire departments in the U.S. responded to nearly 1.2 million fire calls in 2013.<sup>32</sup> The U.S. fire problem no longer ranks as the most severe of the industrialized nations, yet each year thousands of Americans die, tens of thousands of people are injured, and property losses reach billions of dollars. Falling from among the top three nations in terms of the fire death rate two decades ago, the U.S. now has the 12th highest fire death rate out of the 28 industrialized nations examined by the World Fire Statistics Centre.<sup>33</sup> Nonetheless, the U.S. continues to experience fire death rates 1.5 to 2.5 times higher than those of most of its sister nations.<sup>34</sup> Many Americans are not aware of this or of the nature of the fire problem.

There are huge indirect costs of fire as well — temporary lodging, lost business revenues, medical expenses, psychological damage, and others. To put this in context, the annual losses from floods, hurricanes, tornadoes, earthquakes, and other natural disasters combined in the U.S. average just a fraction of those from fires.<sup>35</sup>

## FIRES AND LOSSES (10-YEAR TRENDS, 2004-2013)

Over the 10 years from 2004 to 2013, the U.S. had an annual average of 1,448,900 fires resulting in 3,280 civilian deaths, 17,125 civilian injuries, and \$12 billion in direct property loss each year.<sup>36</sup> In terms of estimates of fires, fire deaths and fire injuries, the estimates are lower than they were 10 years ago. When USFA was established in 1974, annual fire deaths were estimated at 12,000.<sup>37</sup> The goal was to reduce deaths by 50 percent within 25 years; that goal was met. By 2012, estimates of civilian fire deaths were at their lowest level (2,855). While fire deaths are still trending downward, in 2013, estimates of fire deaths were 13 percent higher than they were in 2012.

Figure 5 shows the 10-year trends for all fires and losses from 2004 to 2013. Fires declined by 22 percent over the 10 years, reaching a new low in 2013. Trends in fire-related deaths, injuries and dollar loss also declined by 21 percent, 7 percent and 10 percent, respectively.

---

<sup>32</sup> NFPA, “Fire Loss in the United States During 2013,” September 2014.

<sup>33</sup> The Geneva Association, “World Fire Statistics,” Bulletin, Number 29, April 2014, <https://www.genevaassociation.org/media/874729/ga2014-wfs29.pdf>. **Note:** Belgium was excluded from this review, as only its 2004 fire death rates were available.

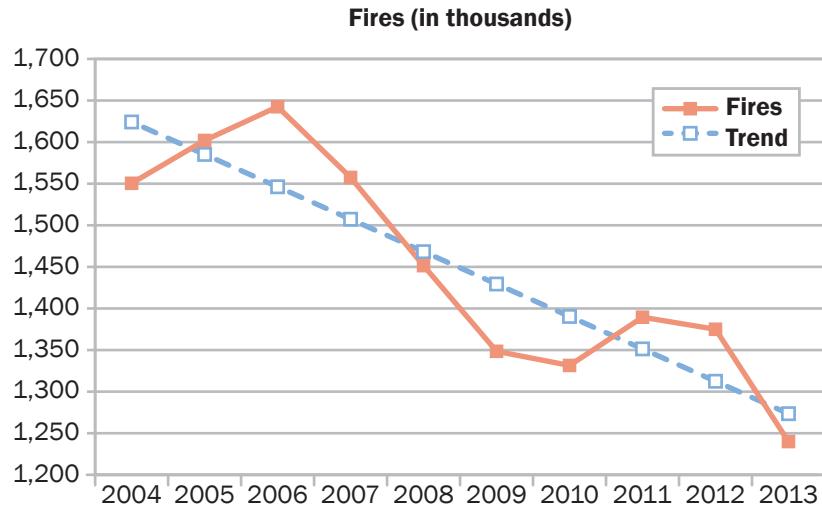
<sup>34</sup> The Geneva Association, “World Fire Statistics,” Bulletin, Number 29, April 2014, <https://www.genevaassociation.org/media/874729/ga2014-wfs29.pdf>. As reported, the U.S. had a fire death rate of 1.11 fire deaths per 100,000 population for 2008 to 2010; the Netherlands had the lowest comparable European fire death rate at 0.46 per 100,000 population. Switzerland’s fire death rate was lower still at 0.34, but it excluded firefighter deaths.

<sup>35</sup> NWS, National Hazard Statistics, 2013: <http://www.nws.noaa.gov/om/hazstats/sum13.pdf>.

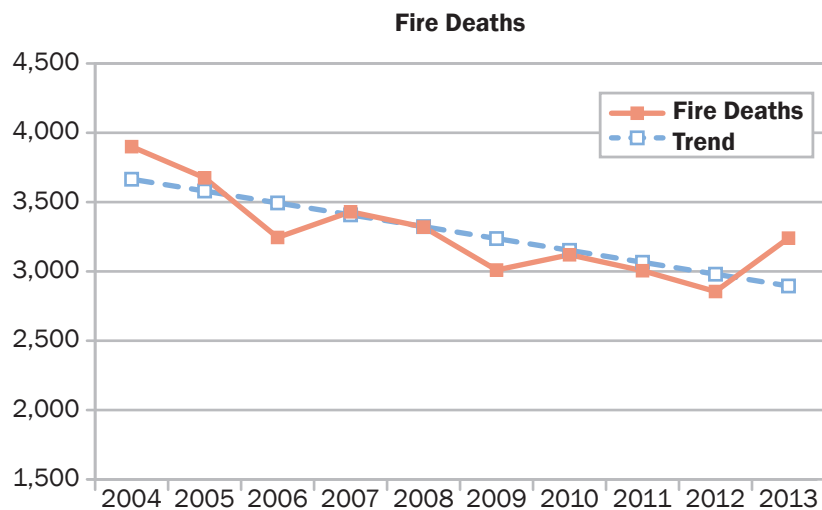
<sup>36</sup> Annual average estimates are based on NFPA estimates of fires, deaths, injuries and dollar loss. Fires are rounded to the nearest 100; deaths to the nearest five; injuries to the nearest 25; and dollar loss to the nearest billion dollars.

<sup>37</sup> NFPA changed their estimation methodology in the mid-1970s. As a result, by 1977, the estimate of fire deaths had already dropped to approximately 7,400 and rose the next year to 7,700. Nevertheless, it is fair to say that the 50 percent reduction in fire deaths was achieved.

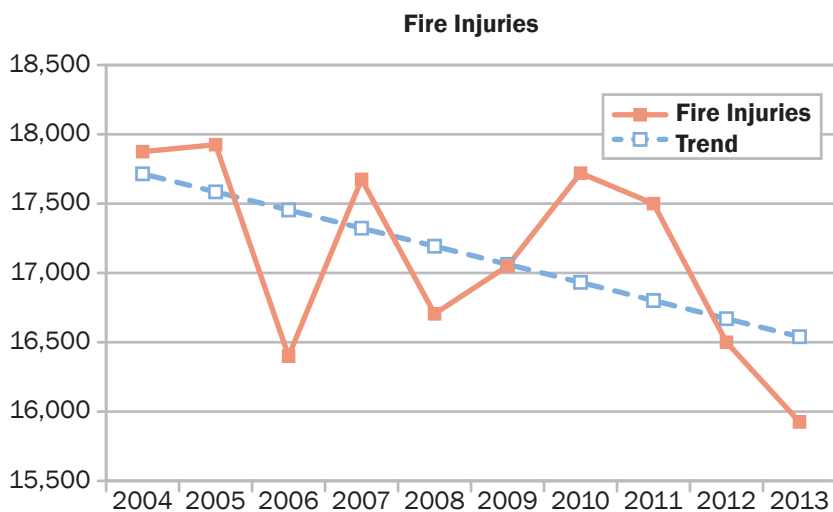
Figure 5. Fires and Fire Losses (2004-2013)



Fires (thousands)	
Year	Value
2004	1,550.5
2005	1,602.0
2006	1,642.5
2007	1,557.5
2008	1,451.5
2009	1,348.5
2010	1,331.5
2011	1,389.5
2012	1,375.0
2013	1,240.0
<b>10-year trend (%)</b>	<b>-21.6%</b>



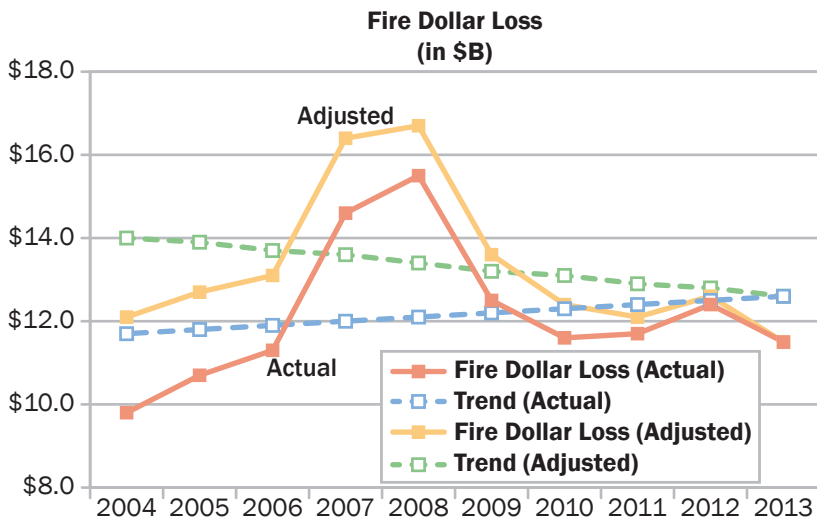
Deaths	
Year	Value
2004	3,900
2005	3,675
2006	3,245
2007	3,430
2008	3,320
2009	3,010
2010	3,120
2011	3,005
2012	2,855
2013	3,240
<b>10-year trend (%)</b>	<b>-21.0%</b>



Injuries	
Year	Value
2004	17,875
2005	17,925
2006	16,400
2007	17,675
2008	16,705
2009	17,050
2010	17,720
2011	17,500
2012	16,500
2013	15,925
<b>10-year trend (%)</b>	<b>-6.6%</b>



**Figure 5. Fires and Fire Losses (2004-2013) – Continued**



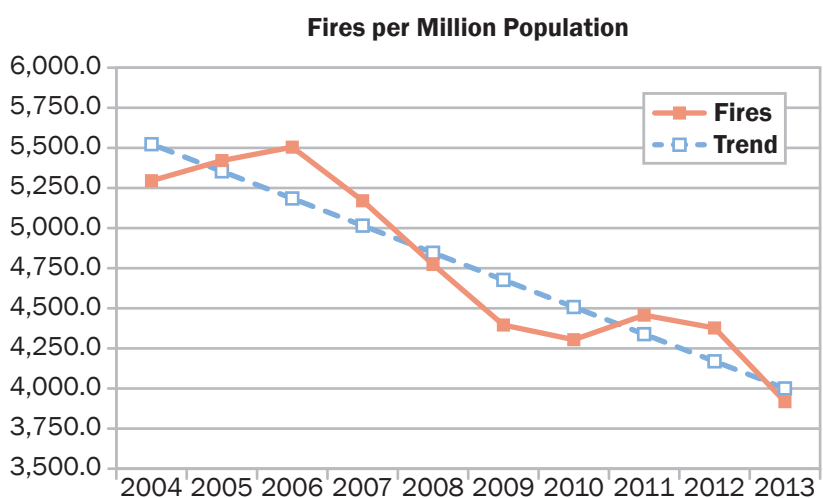
Dollar Loss (\$B)		
Year	Actual	Adjusted to 2013 Dollars
2004	\$9.8	\$12.1
2005	\$10.7	\$12.7
2006	\$11.3	\$13.1
2007	\$14.6	\$16.4
2008	\$15.5	\$16.7
2009	\$12.5	\$13.6
2010	\$11.6	\$12.4
2011	\$11.7	\$12.1
2012	\$12.4	\$12.6
2013	\$11.5	\$11.5
<b>10-year trend (%)</b>	<b>8.2%</b>	<b>-10.1%</b>

Sources: NFPA and CPI.

## FIRE LOSS RATES (2004-2013)

Figure 6 shows the 10-year trends in the rates per million population for all fires and associated losses from 2004 to 2013. Fires per million population reached a new low in 2013, continuing the downward trend. In 2013, the fire death rate was less than a third of what it was in the late 1970s.<sup>38</sup> Deaths and injuries per million population continued to decline by 27 percent and 14 percent, respectively. Dollar loss per capita decreased 16 percent over the 10 years when adjusted for inflation.

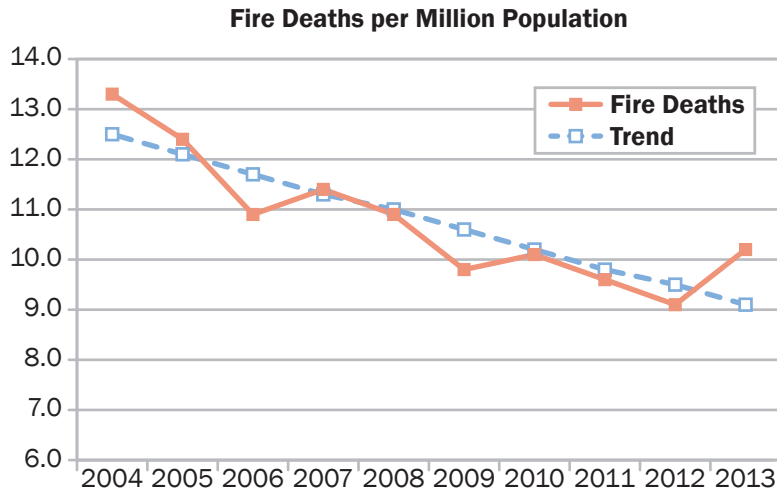
**Figure 6. Fire Loss Rates (2004-2013)**



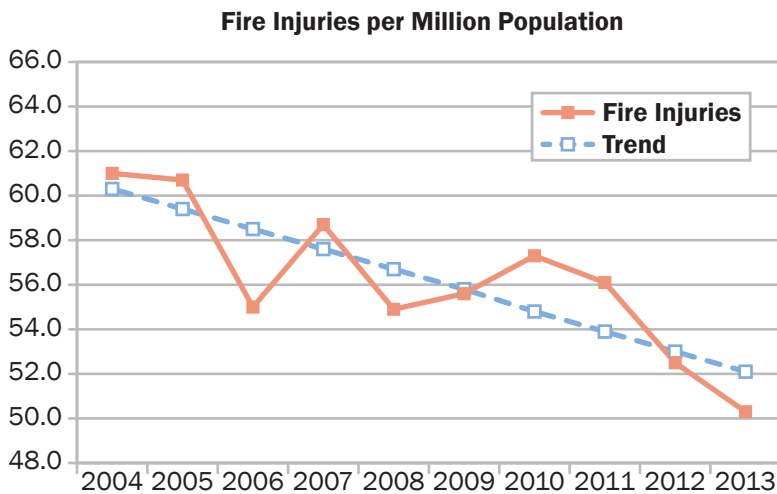
Fires per Million Population	
Year	Value
2004	5,295.3
2005	5,421.0
2006	5,504.7
2007	5,170.4
2008	4,773.2
2009	4,395.8
2010	4,304.2
2011	4,457.5
2012	4,377.4
2013	3,917.9
<b>10-year trend (%)</b>	<b>-27.6%</b>

<sup>38</sup> In 1979, the fire death rate was 34.8 deaths per million population as cited in USFA's "America Burning Revisited," 1987, p. 15.

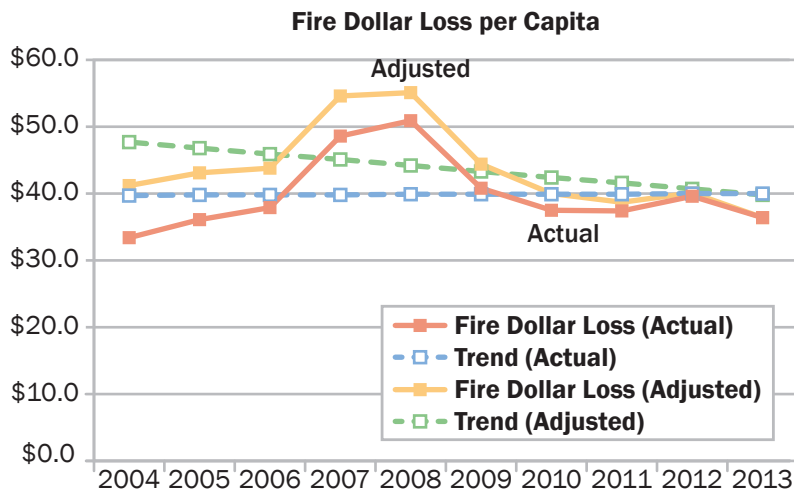
**Figure 6. Fire Loss Rates (2004-2013) – Continued**



Deaths per Million Population	
Year	Value
2004	13.3
2005	12.4
2006	10.9
2007	11.4
2008	10.9
2009	9.8
2010	10.1
2011	9.6
2012	9.1
2013	10.2
<b>10-year trend (%)</b>	<b>-27.3%</b>



Injuries per Million Population	
Year	Value
2004	61.0
2005	60.7
2006	55.0
2007	58.7
2008	54.9
2009	55.6
2010	57.3
2011	56.1
2012	52.5
2013	50.3
<b>10-year trend (%)</b>	<b>-13.7%</b>



Dollar Loss per Capita		
Year	Actual Value	Adjusted to 2013 Dollars
2004	\$33.4	\$41.2
2005	\$36.1	\$43.1
2006	\$37.9	\$43.8
2007	\$48.6	\$54.6
2008	\$50.9	\$55.1
2009	\$40.8	\$44.4
2010	\$37.5	\$40.0
2011	\$37.4	\$38.7
2012	\$39.6	\$40.1
2013	\$36.4	\$36.4
<b>10-year trend (%)</b>	<b>0.7%</b>	<b>-16.4%</b>

Sources: NFPA, CPI and U.S. Census Bureau.

## TYPES OF PROPERTIES WHERE FIRES OCCUR

This section describes the proportions of the fire problem by general property type: residential structures, nonresidential structures, vehicles, outside properties, and other or unknown properties.

### Fires and Fire Losses by General Property Type (2013)

Figure 7 describes the proportions of the fire problem in 2013 by general property type. Over the years, there has been little change in the proportion of fires, deaths, injuries and dollar loss by the type of property involved. In terms of numbers of fires, the largest category continued to be outside fires (39 percent) — in fields, vacant lots, trash, etc. Many of these fires were intentionally set but did not cause much damage. Residential and nonresidential structure fires together constituted 40 percent of fires, with residential structure fires outnumbering nonresidential structure fires by over 3 to 1. What may surprise some is the large proportion of vehicle fires. In fact, nearly 1 out of every 7 fires to which fire departments responded involved a vehicle.

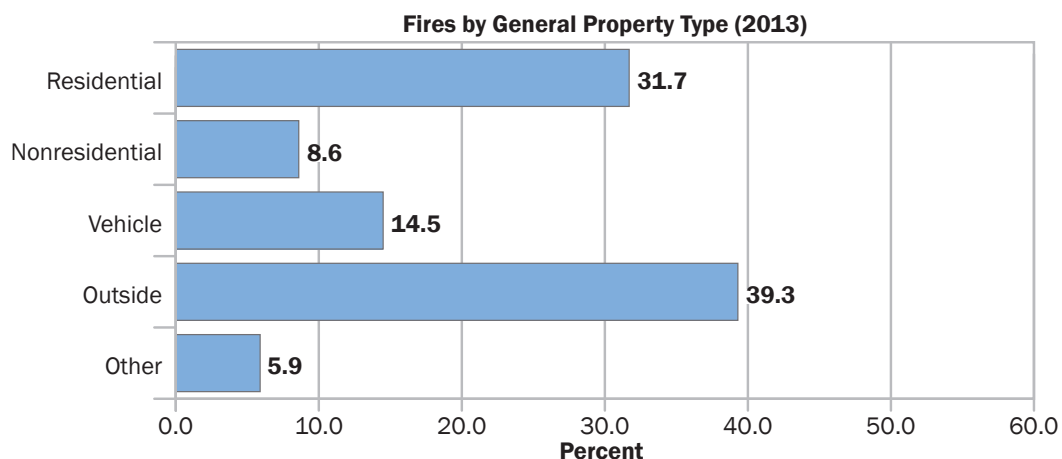
The largest percentage of deaths by far, 77 percent in 2013, occurred on residential properties, with the majority of these on one- and two-family properties. Vehicles accounted for the second largest percentage of fire deaths at 15 percent. Only 4 percent of the 2013 fire deaths occurred in nonresidential commercial and public properties. Outside and other miscellaneous fires, including wildfires, were also a small factor (4 percent combined) in fire deaths.

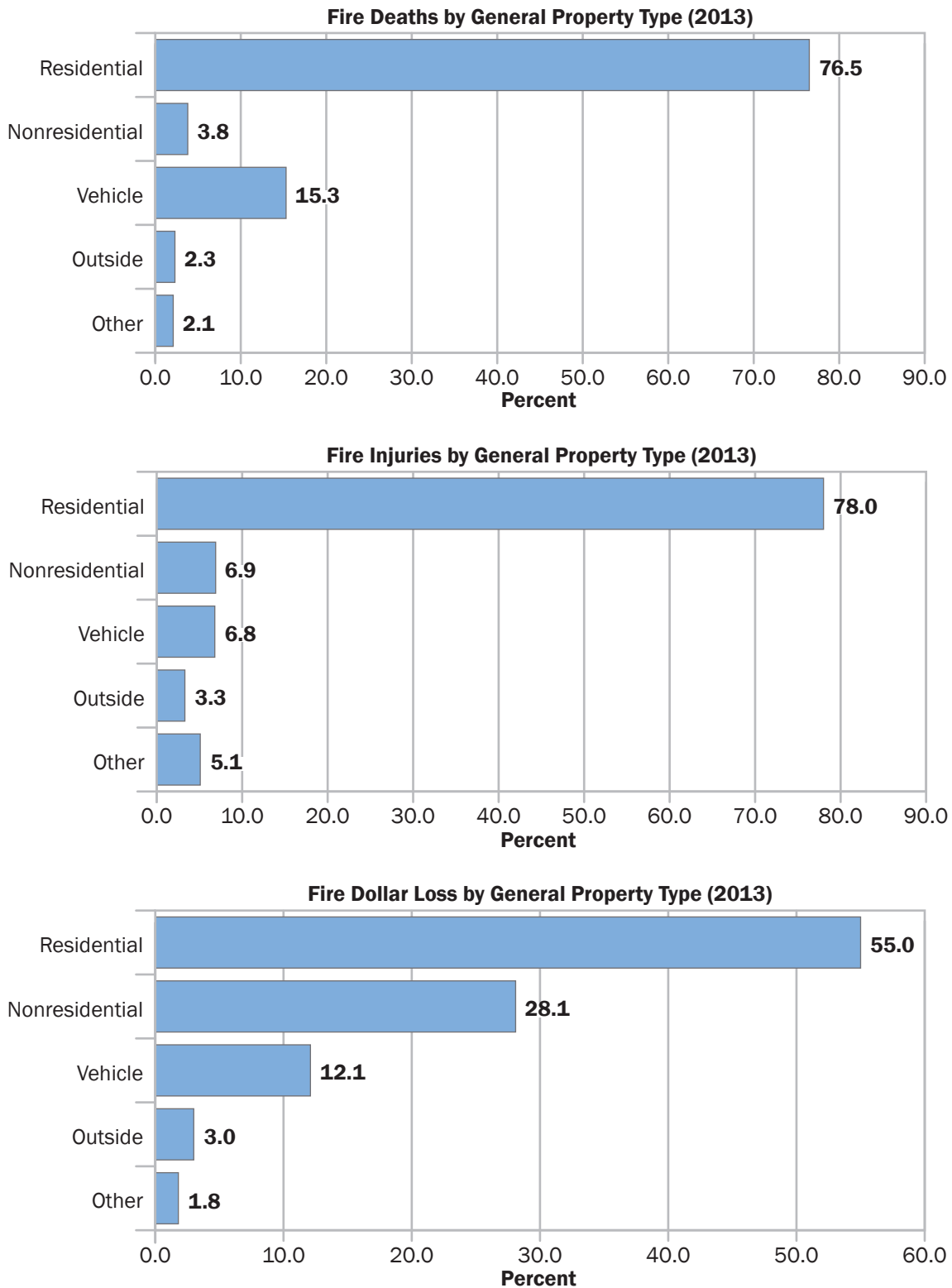
Great attention is given to large, multiple-death fires in public places, such as hotels, nightclubs and office buildings; however, fires that kill 10 or more people are few in number and constitute only a small portion of overall fire deaths. Furthermore, public properties are generally required by local codes to have built-in fire suppression systems. The area with the largest problem is where it is least suspected — in people's homes. Prevention efforts continue to focus on home fire safety.

The picture generally was similar for fire injuries, with 78 percent of all injuries occurring on residential properties. The remaining fire injuries were distributed across the other property types — nonresidential properties, 7 percent; vehicles, 7 percent; and outside and other fires, 8 percent combined.

The picture changes somewhat for dollar loss. While residential properties were the leading property type for dollar loss, nonresidential properties played a considerable role. These two general property types accounted for 83 percent of all dollar loss. The proportion of dollar loss from outside fires may be understated because the destruction of trees, grass, etc., is often given zero value in fire incident reports if it is not commercial cropland or timber.

**Figure 7. Fires and Fire Losses by General Property Type (2013)**



**Figure 7. Fires and Fire Losses by General Property Type (2013) – Continued**

Source: NFIRS.

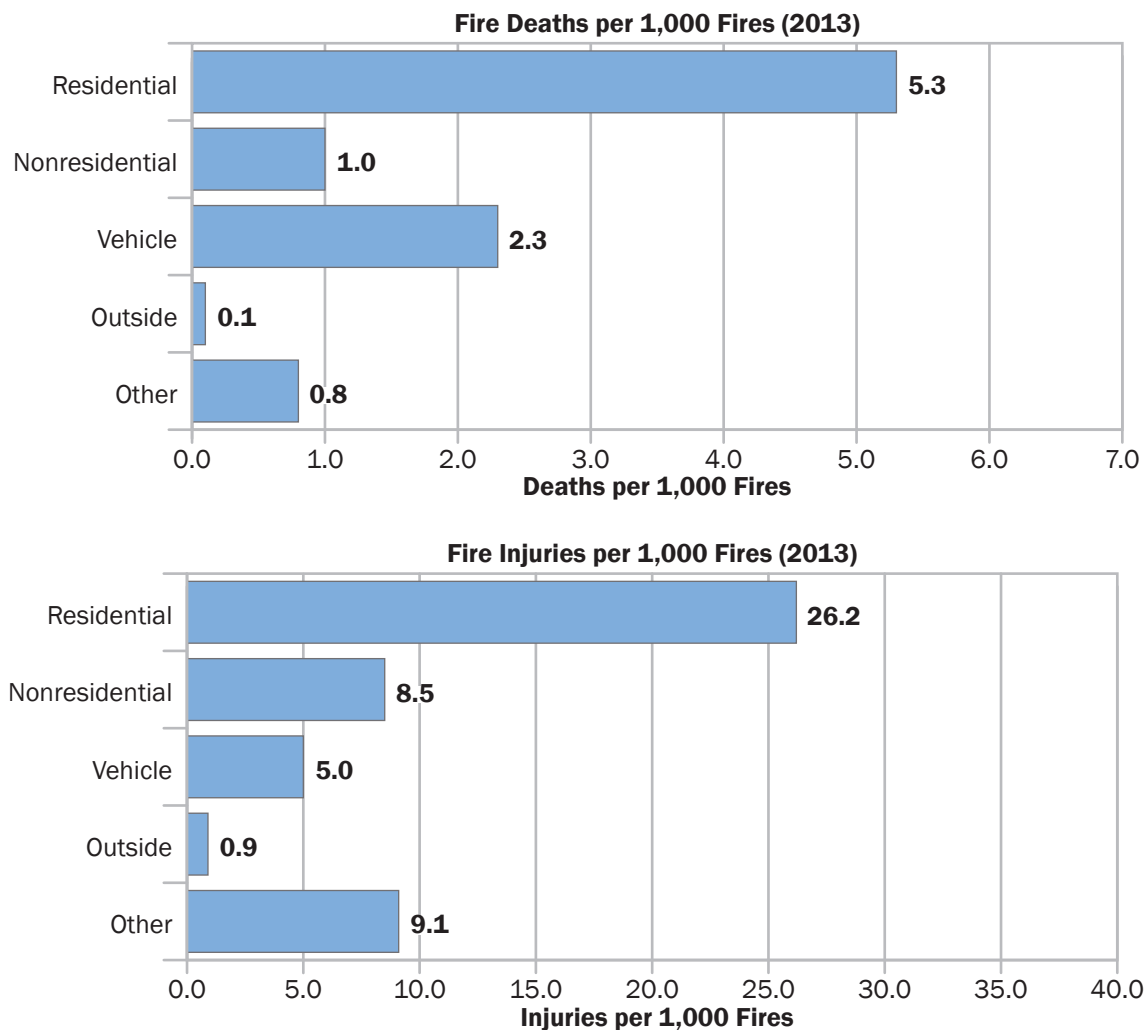
Note: Total for fire injuries by general property type does not add up to 100 percent due to rounding.

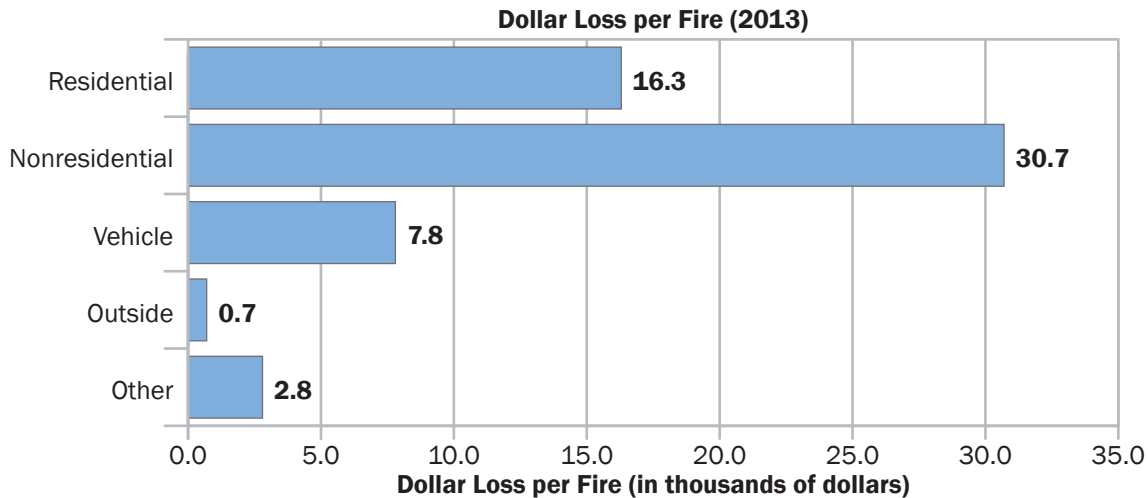
## Fire Casualties and Dollar Loss per Fire by General Property Type (2013)

Figure 8 shows fire deaths and injuries per 1,000 fires and dollar loss per fire in 2013 by general property type: residential structures, nonresidential structures, vehicles, outside properties, and other or unknown properties. These indicators represent the severity of fires, but they are somewhat ambiguous because they can increase if there are more casualties or damage per fire (the numerators) or if fewer minor fires are reported (the denominators).

Residential fires had the highest numbers of deaths and injuries per 1,000 fires — another important reason for prevention programs to focus on home fire safety. Nonresidential structure fires had the highest dollar loss per fire.

**Figure 8. Fire Casualties and Dollar Loss per Fire by General Property Type (2013)**



**Figure 8. Fire Casualties and Dollar Loss per Fire by General Property Type (2013) – Continued**

Source: NFIRS.

## BUILDINGS AND OTHER PROPERTIES

This section provides an overview of the fire problem in buildings, vehicles, and other mobile properties over the 10-year period from 2004 to 2013.

### Buildings

The analysis of building fires is presented in two major sections: residential (including one- and two-family dwellings, multifamily dwellings, and other residential buildings) and nonresidential (including industrial and commercial properties, institutions, educational establishments, mobile properties, and storage properties).

### Residential Building Fires and Losses

The term “residential buildings” includes what are commonly referred to as “homes,” whether they are one- and two-family dwellings or multifamily buildings. It also includes manufactured housing, hotels and motels, residential hotels, dormitories, assisted living facilities, and halfway houses — residences for formerly institutionalized individuals (mentally impaired patients, drug addicts, or convicts) that are designed to facilitate their readjustment to private life. The term “residential buildings” does not include institutions such as prisons, nursing homes, juvenile care facilities, or hospitals, though many people may reside in them for short or long periods of time.

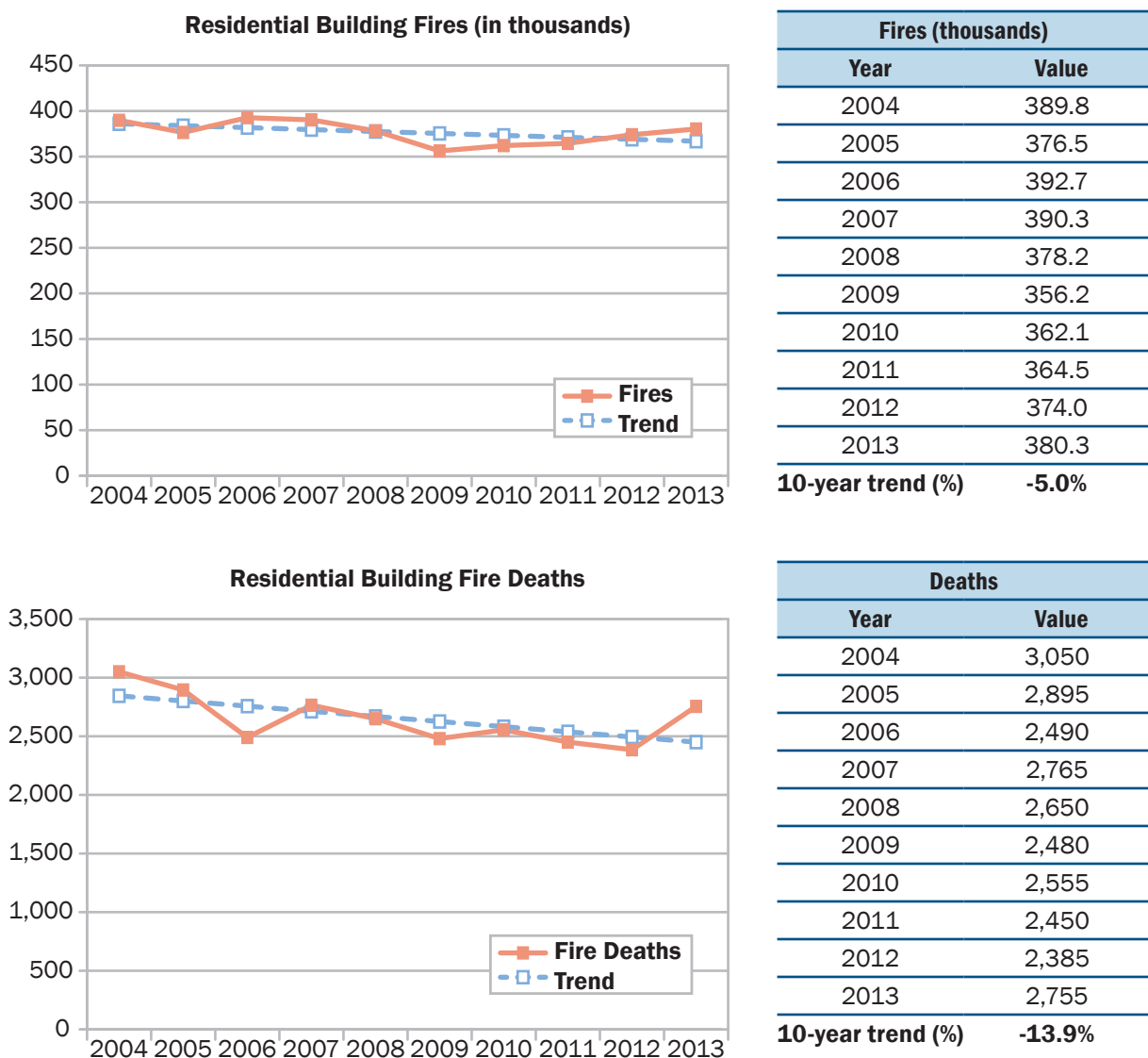
The residential building portion of the fire problem continues to account for the vast majority of civilian casualties. National estimates show that on average from 2004 to 2013, 95 percent of residential structure fires, 96 percent of associated deaths, 97 percent of injuries, and 95 percent of dollar losses reported to NFIRS occurred in residential buildings. Because the majority of structure fires and losses occurred in buildings, the remainder of the residential analyses will focus on building fires and their associated losses.

## All Residential Buildings

Overall, residential buildings include one- and two-family, multifamily, and other residential buildings.<sup>39</sup> Annually, from 2004 to 2013, there were an estimated 376,500 residential building fires. Because these fires resulted in an annual average of 2,650 civilian deaths, 13,150 injuries, and \$7.5 billion in property loss (adjusted to 2013 dollars) over the 10 years, the fire problem in U.S. residences is of significant concern.<sup>40</sup>

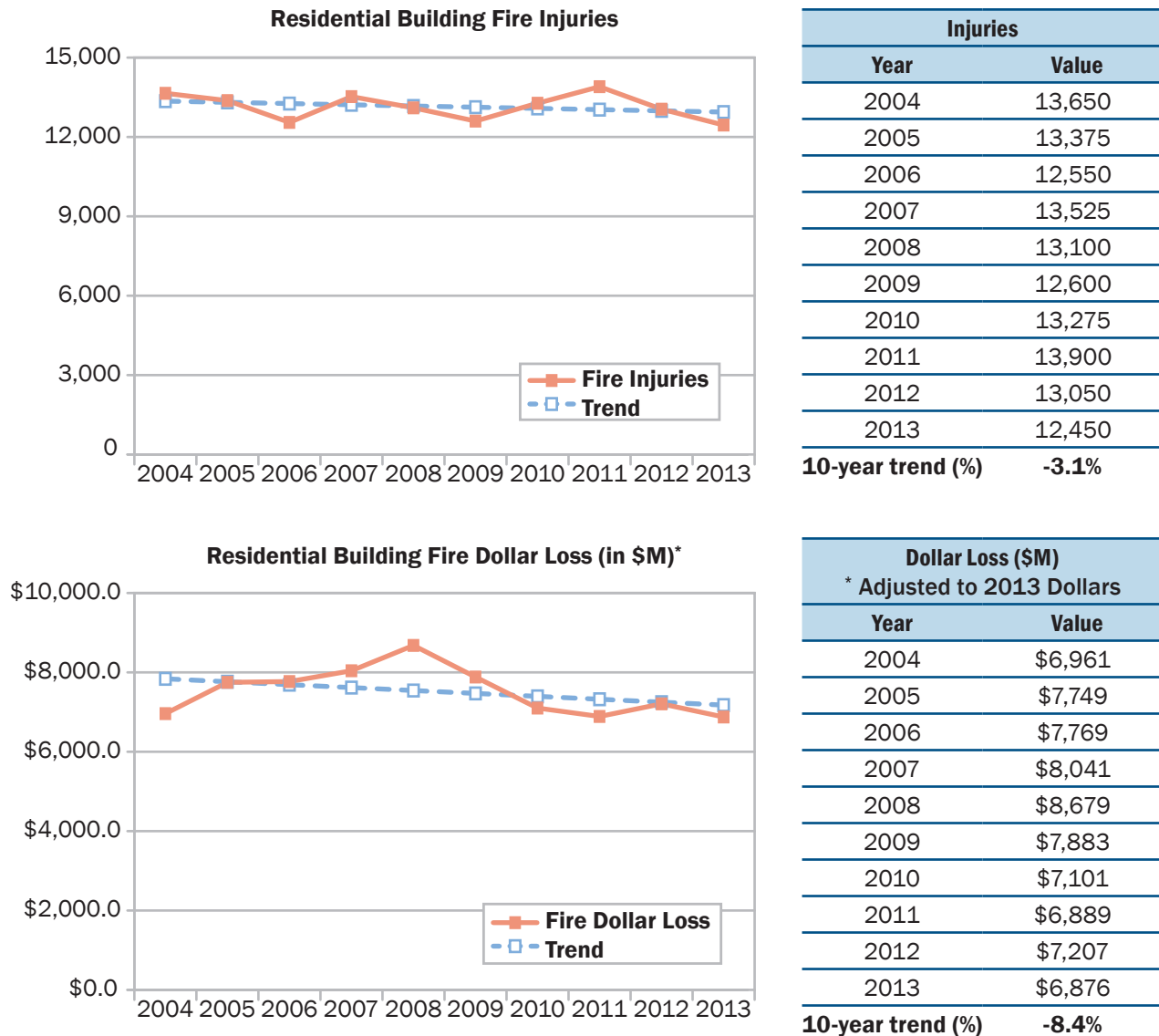
Figure 9 shows the 10-year trends for the overall residential building fires and losses. From 2004 to 2013, trends in residential building fires and losses showed a 5 percent decrease in fires, a 14 percent decrease in deaths, a 3 percent decrease in injuries, and an 8 percent decrease in dollar loss.

**Figure 9. Trends in Residential Building Fires and Fire Losses (2004-2013)**



<sup>39</sup> USFA's three topical reports that explore facets of the current residential building fire problem, "Residential Building Fires (2011-2013)," "One- and Two-Family Residential Building Fires (2011-2013)," and "Multifamily Building Fires (2011-2013)," are available at <https://www.usfa.fema.gov/data/statistics/reports.html>.

<sup>40</sup> USFA's Residential Building Fires Estimate Summary Series (2004-2013) is available at [https://www.usfa.fema.gov/downloads/pdf/statistics/res\\_bldg\\_fire\\_estimates.pdf](https://www.usfa.fema.gov/downloads/pdf/statistics/res_bldg_fire_estimates.pdf). To download an Excel file of residential building fire and fire loss estimates by property use and cause, please visit [https://www.usfa.fema.gov/data/statistics/order\\_download\\_data.html](https://www.usfa.fema.gov/data/statistics/order_download_data.html) (located under the section "Download select data sets").

**Figure 9. Trends in Residential Building Fires and Fire Losses (2004-2013) – Continued**

Sources: NFPA, NFIRS and CPI.

## One- and Two-Family Residential Buildings

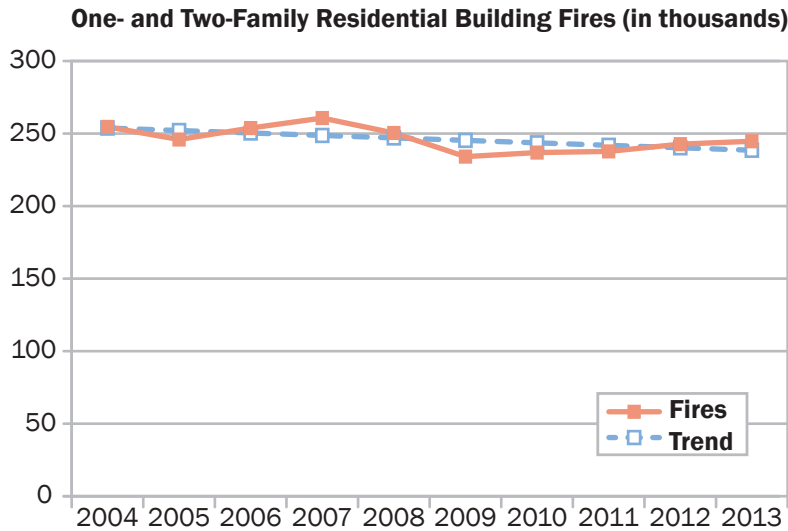
One- and two-family dwellings are where 74 percent of the people in the U.S. reside.<sup>41</sup> The residential building fire profile is, therefore, dominated by this category. One- and two-family residential buildings include detached dwellings, manufactured homes, mobile homes not in transit, and duplexes.

From 2004 to 2013, one- and two-family residential building fires accounted for 65 percent of all residential building fires and dominated the overall residential building fire profile. Trends in one- and two-family dwellings showed a 6 percent decrease in fires, a 13 percent decrease in deaths, a 9 percent decrease in injuries, and a 9 percent decrease in dollar loss from 2004 to 2013 (Figure 10).

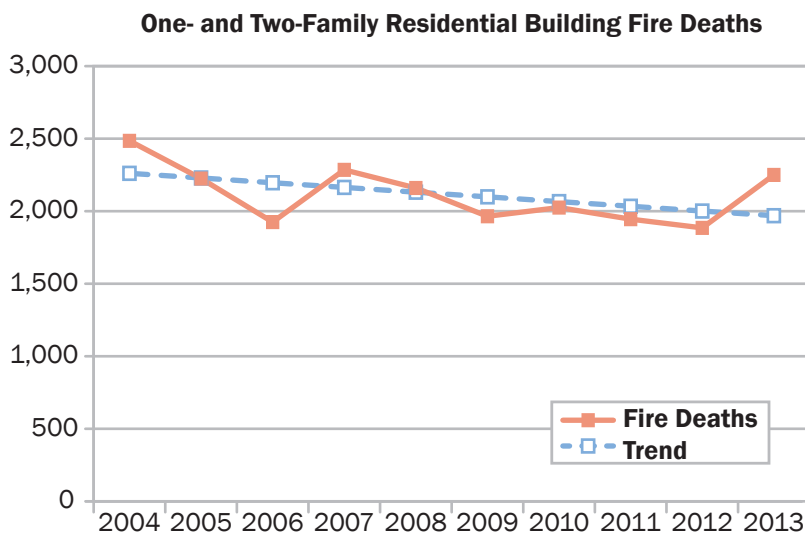
<sup>41</sup> The U.S. Census Bureau shows that, in 2013, 75.8 percent of occupied housing units were one-unit attached and detached structures or mobile homes (87.9 million) (<http://www.census.gov/programs-surveys/ahs/data/2013/ahs-2013-summary-tables/national-summary-report-and-tables---ahs-2013.html>, Table C-01-AH for occupied housing). Household size was estimated at 2.65 people per household ([http://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS\\_13\\_1YR\\_GCT1105.US01PR&prodType=table](http://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_13_1YR_GCT1105.US01PR&prodType=table), Average Household Size U.S. — States and Puerto Rico, 2013 American Community Survey 1-Year Estimates). Thus, 87.9 million housing units x 2.65 people per household = 232.9 million people. With the 2013 U.S. population given as 316.5 million, (<http://www.census.gov/popest/data/national/totals/2014/index.html>, Annual Estimates of the Resident Population for the U.S., Regions, States, and Puerto Rico: April 1, 2010 to July 1, 2014 (NST-EST2014-01)), approximately 73.6 percent of the population lived in what NFIRS defines as one- and two-family housing.



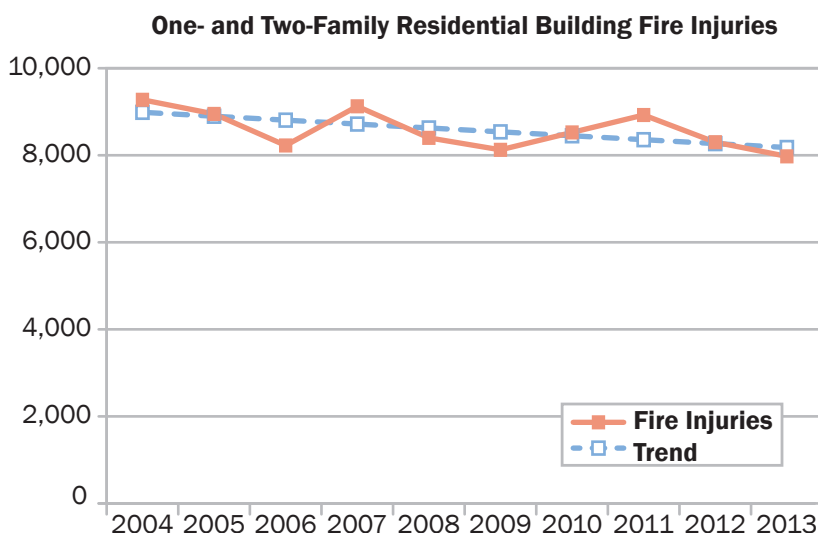
**Figure 10. Trends in One- and Two-Family Residential Building Fires and Fire Losses (2004-2013)**



Fires (thousands)	
Year	Value
2004	254.6
2005	245.9
2006	253.8
2007	260.7
2008	250.4
2009	234.1
2010	236.9
2011	237.7
2012	242.7
2013	244.7
<b>10-year trend (%)</b>	<b>-6.0%</b>

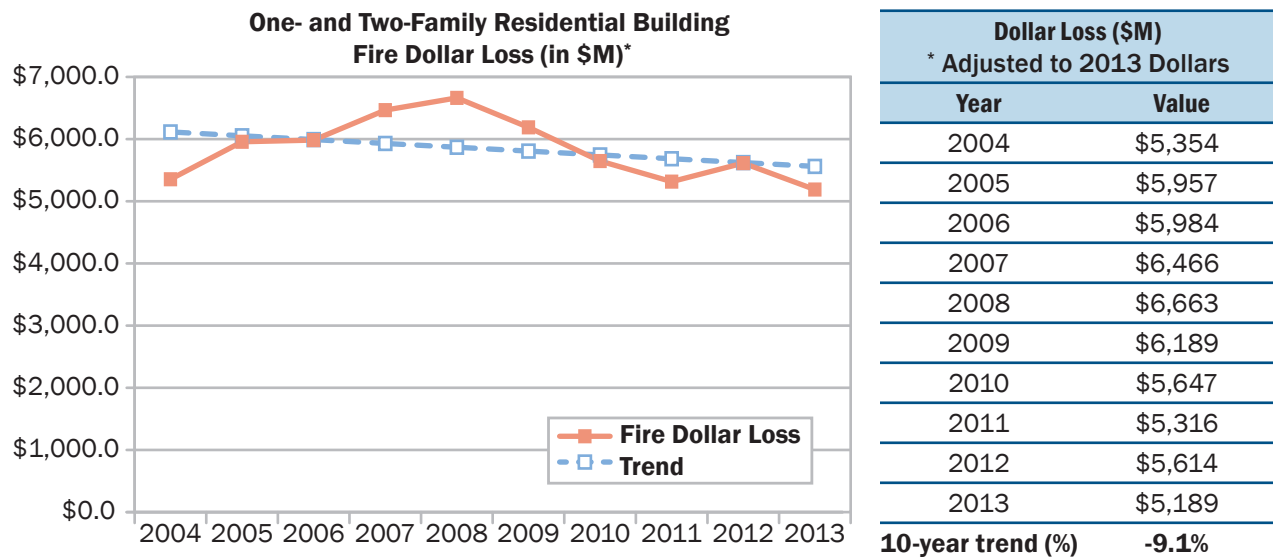


Deaths	
Year	Value
2004	2,485
2005	2,225
2006	1,925
2007	2,285
2008	2,160
2009	1,965
2010	2,025
2011	1,945
2012	1,885
2013	2,250
<b>10-year trend (%)</b>	<b>-13.0%</b>



Injuries	
Year	Value
2004	9,275
2005	8,950
2006	8,225
2007	9,125
2008	8,400
2009	8,125
2010	8,525
2011	8,925
2012	8,300
2013	7,975
<b>10-year trend (%)</b>	<b>-9.0%</b>

**Figure 10. Trends in One- and Two-Family Residential Building Fires and Fire Losses (2004-2013)**  
– Continued



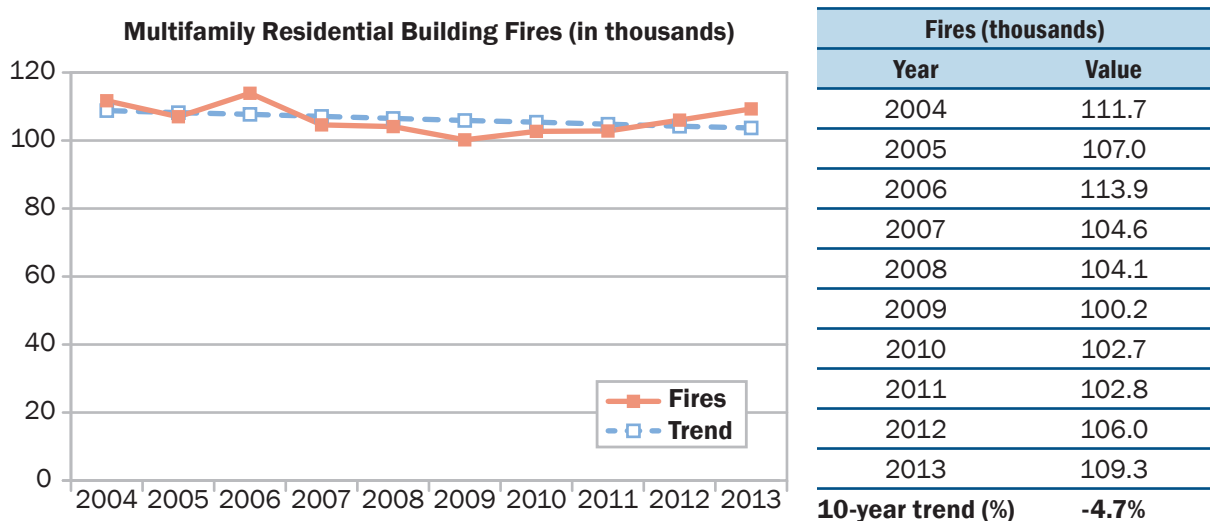
Sources: NFPA, NFIRS and CPI.

## Multifamily Residential Buildings

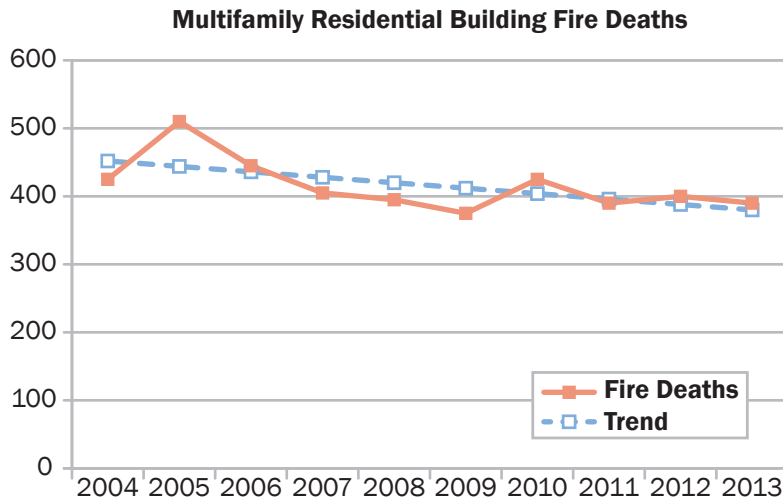
Multifamily residential buildings include structures such as apartments, town houses, row houses, condominiums, and other tenement properties. Many multifamily dwellings are rental properties, which often fall under more stringent fire prevention statutes and tend to be regulated by stricter building codes. From 2004 to 2013, multifamily residential building fires accounted for 28 percent of all residential building fires responded to by fire departments across the nation.

From 2004 to 2013, trends in multifamily dwellings showed a 5 percent decrease in fires, a 16 percent decrease in deaths, a 15 percent increase in injuries, and a 7 percent decrease in dollar loss (Figure 11). The increase in multifamily dwelling fire injuries is surprising given that multifamily buildings tend to have stricter building codes, including the presence of smoke alarms and sprinkler systems.

**Figure 11. Trends in Multifamily Residential Building Fires and Fire Losses (2004-2013)**

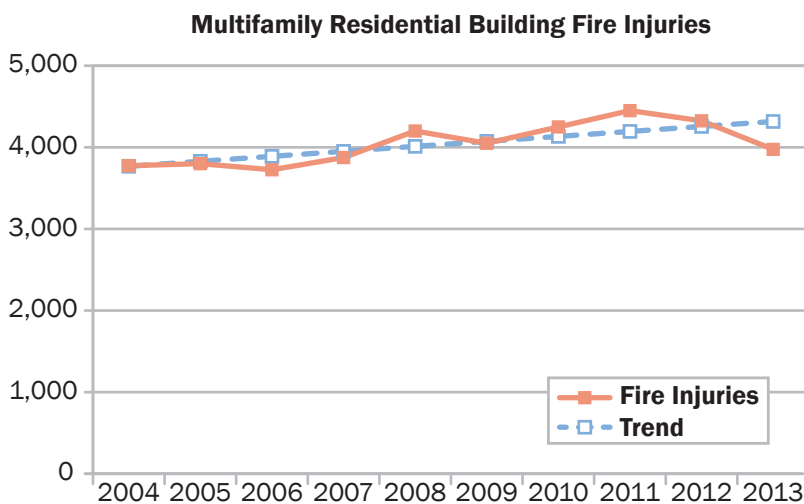


**Figure 11. Trends in Multifamily Residential Building Fires and Fire Losses (2004-2013) – Continued**



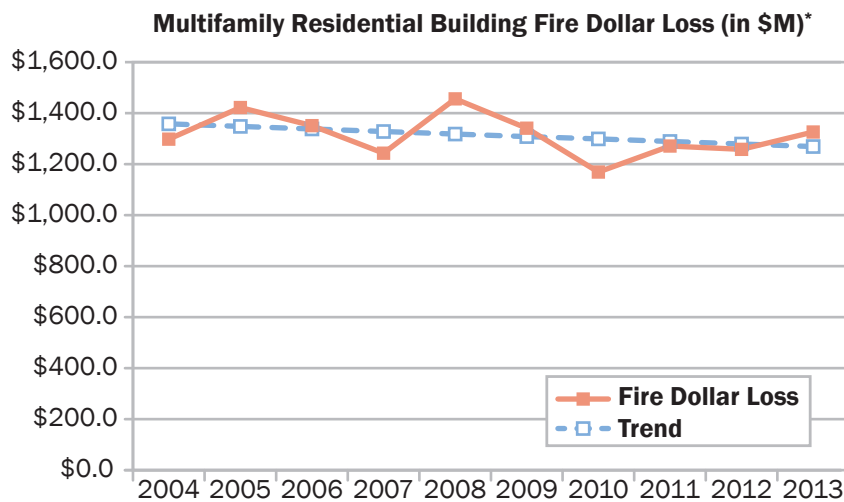
Deaths	
Year	Value
2004	425
2005	510
2006	445
2007	405
2008	395
2009	375
2010	425
2011	390
2012	400
2013	390

**10-year trend (%) -15.9%**



Injuries	
Year	Value
2004	3,775
2005	3,800
2006	3,725
2007	3,875
2008	4,200
2009	4,050
2010	4,250
2011	4,450
2012	4,325
2013	3,975

**10-year trend (%) 14.6%**



Dollar Loss (\$M) * Adjusted to 2013 Dollars	
Year	Value
2004	\$1,298
2005	\$1,422
2006	\$1,351
2007	\$1,243
2008	\$1,456
2009	\$1,341
2010	\$1,169
2011	\$1,271
2012	\$1,258
2013	\$1,326

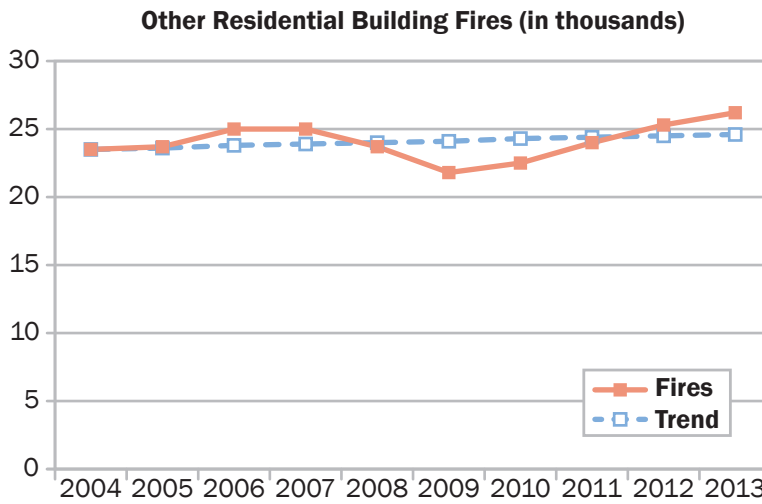
**10-year trend (%) -6.6%**

Sources: NFPA, NFIRS and CPI.

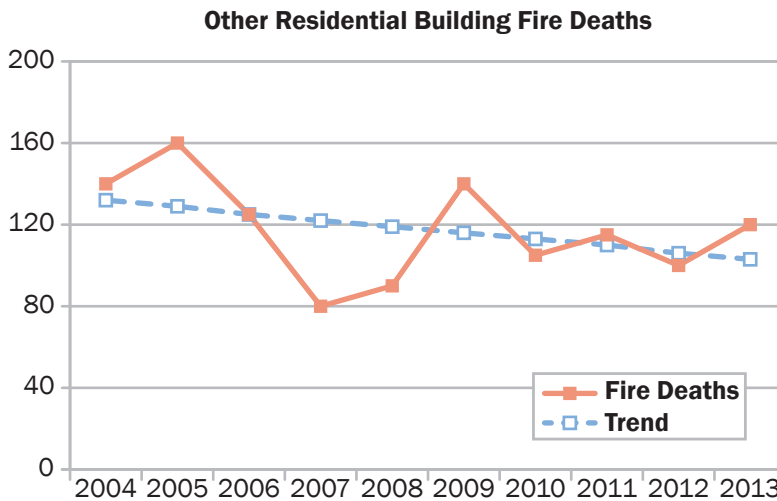
### Other Residential Buildings

Other residential buildings include rooming houses, dormitories, residential hotels, halfway houses, hotels and motels, and miscellaneous and unclassified buildings reported as residences. This category does not include nursing homes, prisons or other institutions; these categories are addressed as part of nonresidential buildings. Trends in other residential buildings showed a 5 percent increase in fires, a 22 percent decrease in deaths, a 25 percent decrease in injuries, and a 5 percent decrease in dollar loss from 2004 to 2013 (Figure 12).

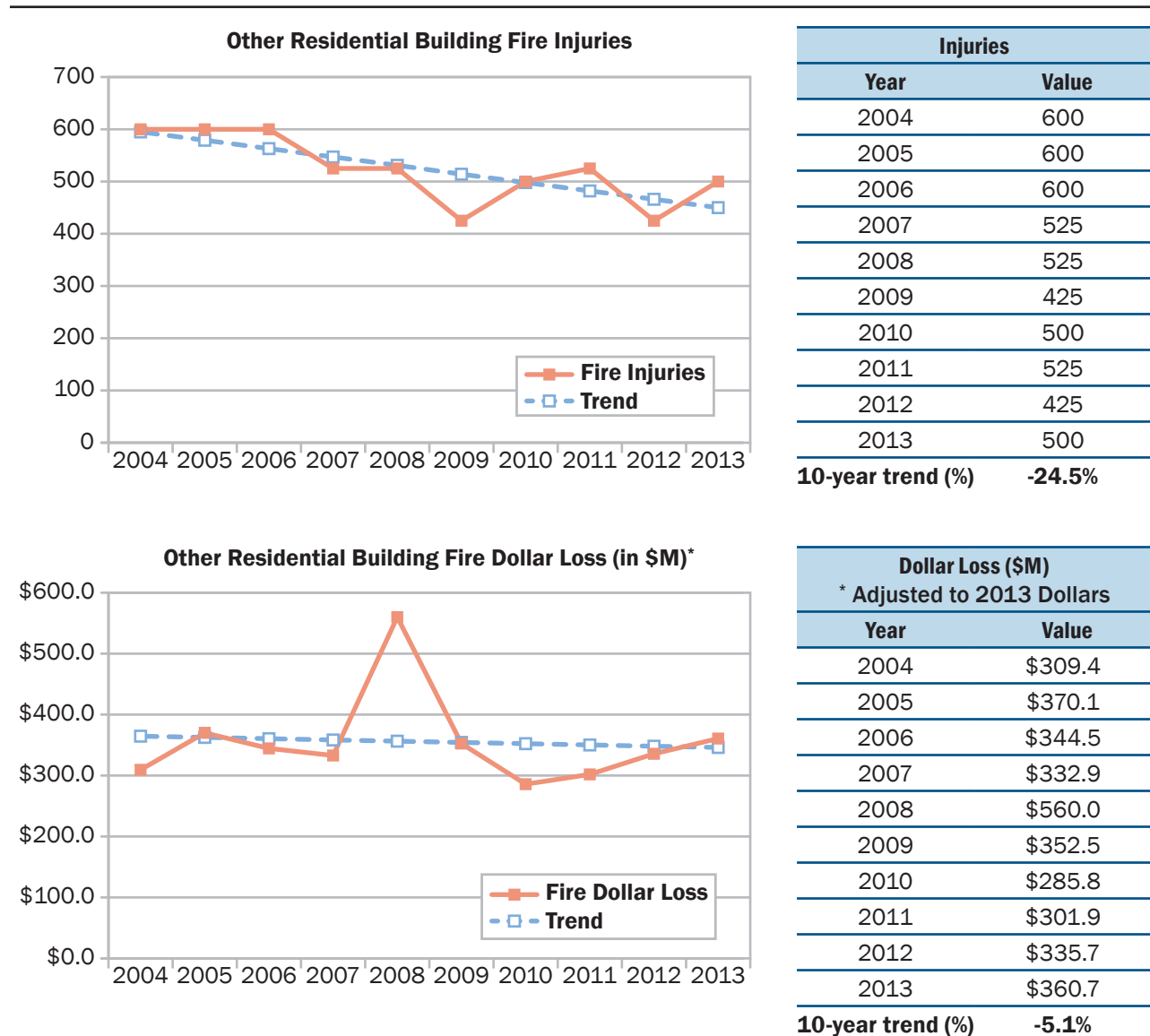
**Figure 12. Trends in Other Residential Building Fires and Fire Losses (2004-2013)**



Fires (thousands)	
Year	Value
2004	23.5
2005	23.7
2006	25.0
2007	25.0
2008	23.7
2009	21.8
2010	22.5
2011	24.0
2012	25.3
2013	26.2
<b>10-year trend (%)</b>	<b>4.9%</b>



Deaths	
Year	Value
2004	140
2005	160
2006	125
2007	80
2008	90
2009	140
2010	105
2011	115
2012	100
2013	120
<b>10-year trend (%)</b>	<b>-21.7%</b>

**Figure 12. Trends in Other Residential Building Fires and Fire Losses (2004-2013) – Continued**

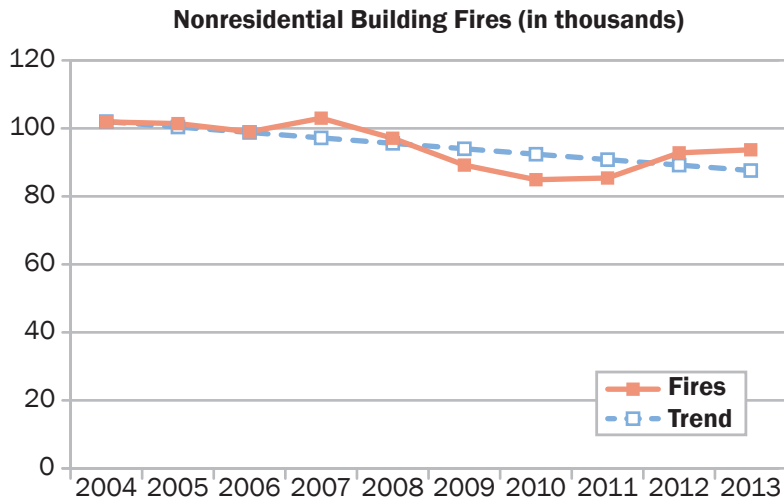
Sources: NFPA, NFIRS and CPI.

## Nonresidential Buildings

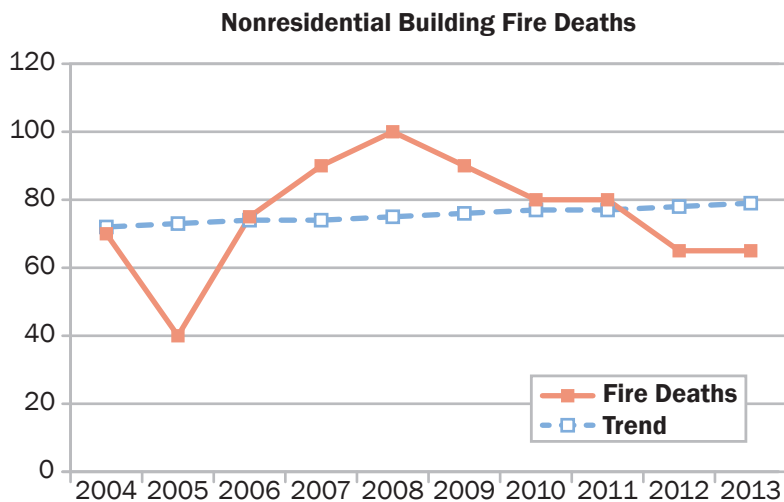
The nonresidential building category includes industrial and commercial properties, institutions (such as hospitals, nursing homes and prisons), educational establishments (from preschool through university), mobile properties, and storage properties. On average, about 89 percent of nonresidential structure fires, 88 percent of deaths, 91 percent of injuries, and 92 percent of dollar losses reported to NFIRS from 2004 to 2013 occurred in nonresidential buildings.

National estimates of nonresidential building fires and losses, from 2004 to 2013, annually accounted for only 7 percent of fires, 2 percent of deaths, and 8 percent of injuries. These properties, however, accounted for a disproportionately large annual dollar loss, 21 percent.<sup>42</sup> Trends in nonresidential buildings showed a 14 percent decrease in fires, a 9 percent increase in deaths, a 7 percent increase in injuries, and a 10 percent decrease in dollar loss from 2004 to 2013 (Figure 13).

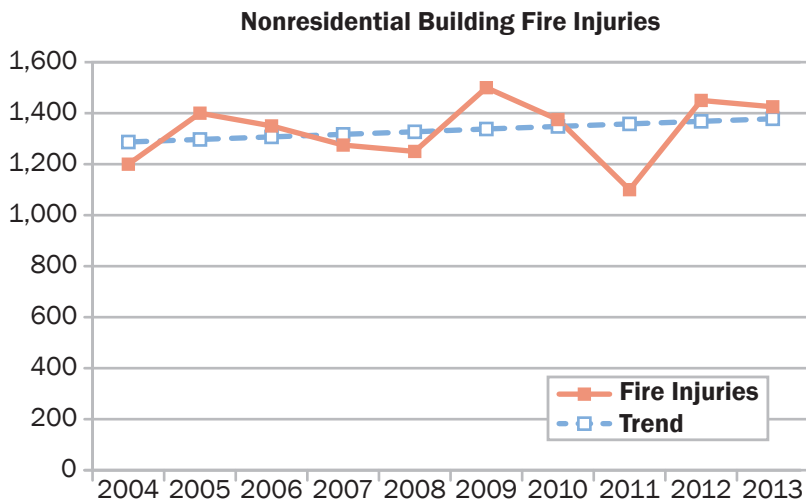
<sup>42</sup> USFA's Nonresidential Building Fires Estimate Summary Series (2004-2013) is available at [https://www.usfa.fema.gov/downloads/pdf/statistics/nonres\\_bldg\\_fire\\_estimates.pdf](https://www.usfa.fema.gov/downloads/pdf/statistics/nonres_bldg_fire_estimates.pdf). To download an Excel file of nonresidential building fire and fire loss estimates by property use and cause, please visit [https://www.usfa.fema.gov/data/statistics/order\\_download\\_data.html](https://www.usfa.fema.gov/data/statistics/order_download_data.html) (located under the section "Download select data sets").

**Figure 13. Trends in Nonresidential Building Fires and Fire Losses (2004-2013)**

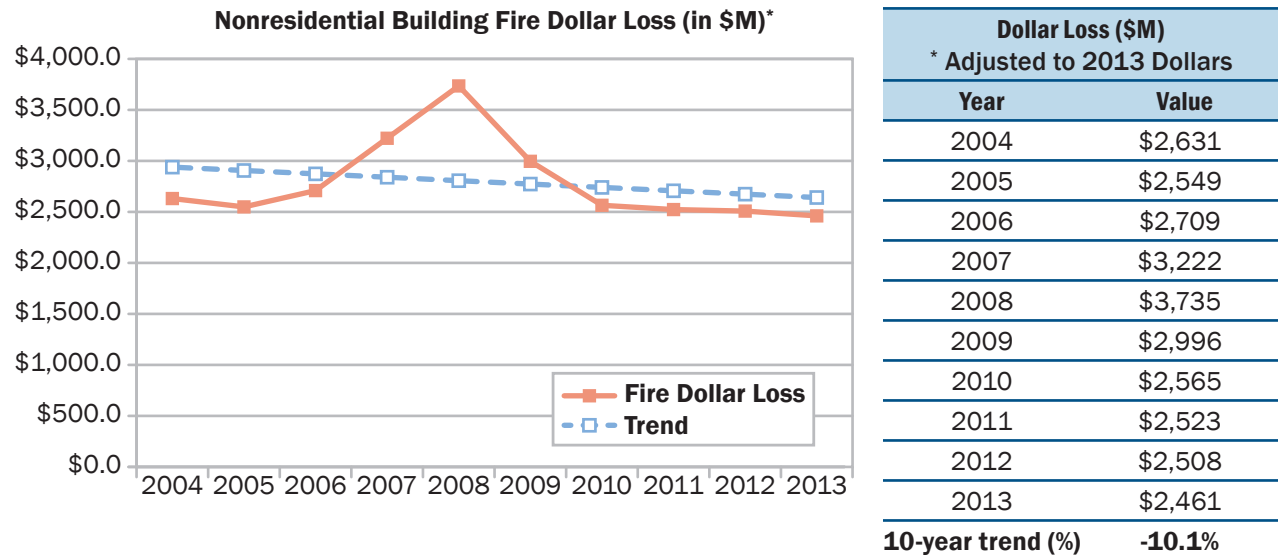
Fires (thousands)	
Year	Value
2004	101.9
2005	101.4
2006	98.9
2007	103.0
2008	97.1
2009	89.2
2010	84.9
2011	85.4
2012	92.8
2013	93.7
<b>10-year trend (%)</b>	<b>-14.1%</b>



Deaths	
Year	Value
2004	70
2005	40
2006	75
2007	90
2008	100
2009	90
2010	80
2011	80
2012	65
2013	65
<b>10-year trend (%)</b>	<b>8.7%</b>



Injuries	
Year	Value
2004	1,200
2005	1,400
2006	1,350
2007	1,275
2008	1,250
2009	1,500
2010	1,375
2011	1,100
2012	1,450
2013	1,425
<b>10-year trend (%)</b>	<b>7.1%</b>

**Figure 13. Trends in Nonresidential Building Fires and Fire Losses (2004-2013) – Continued**

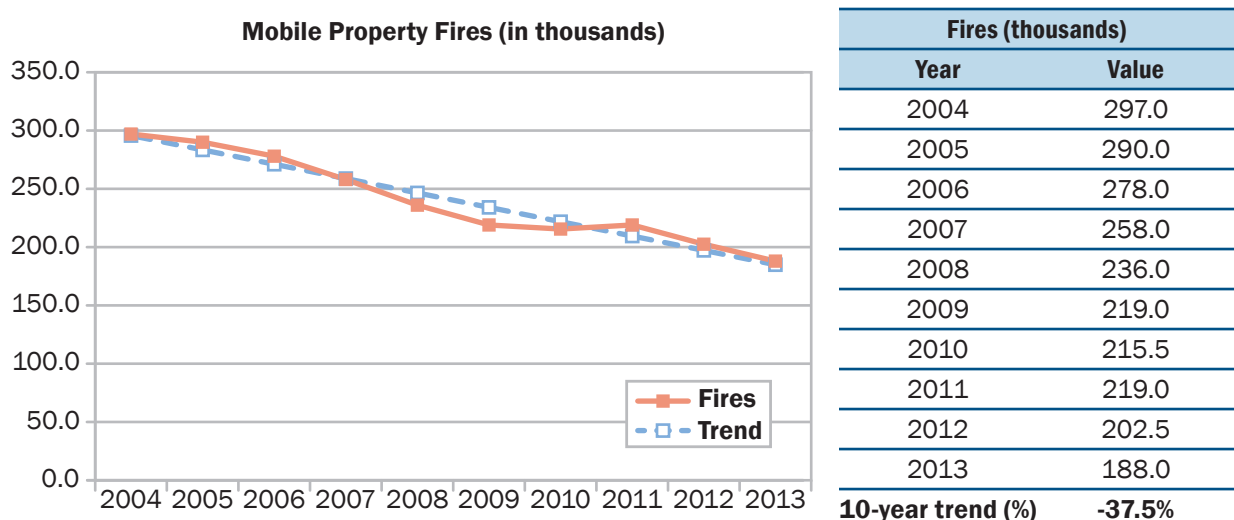
Sources: NFPA, NFIRS and CPI.

Note: The NFPA estimate of dollar loss in 2008 reflects three industrial property incidents that resulted in \$775 million in property damage.

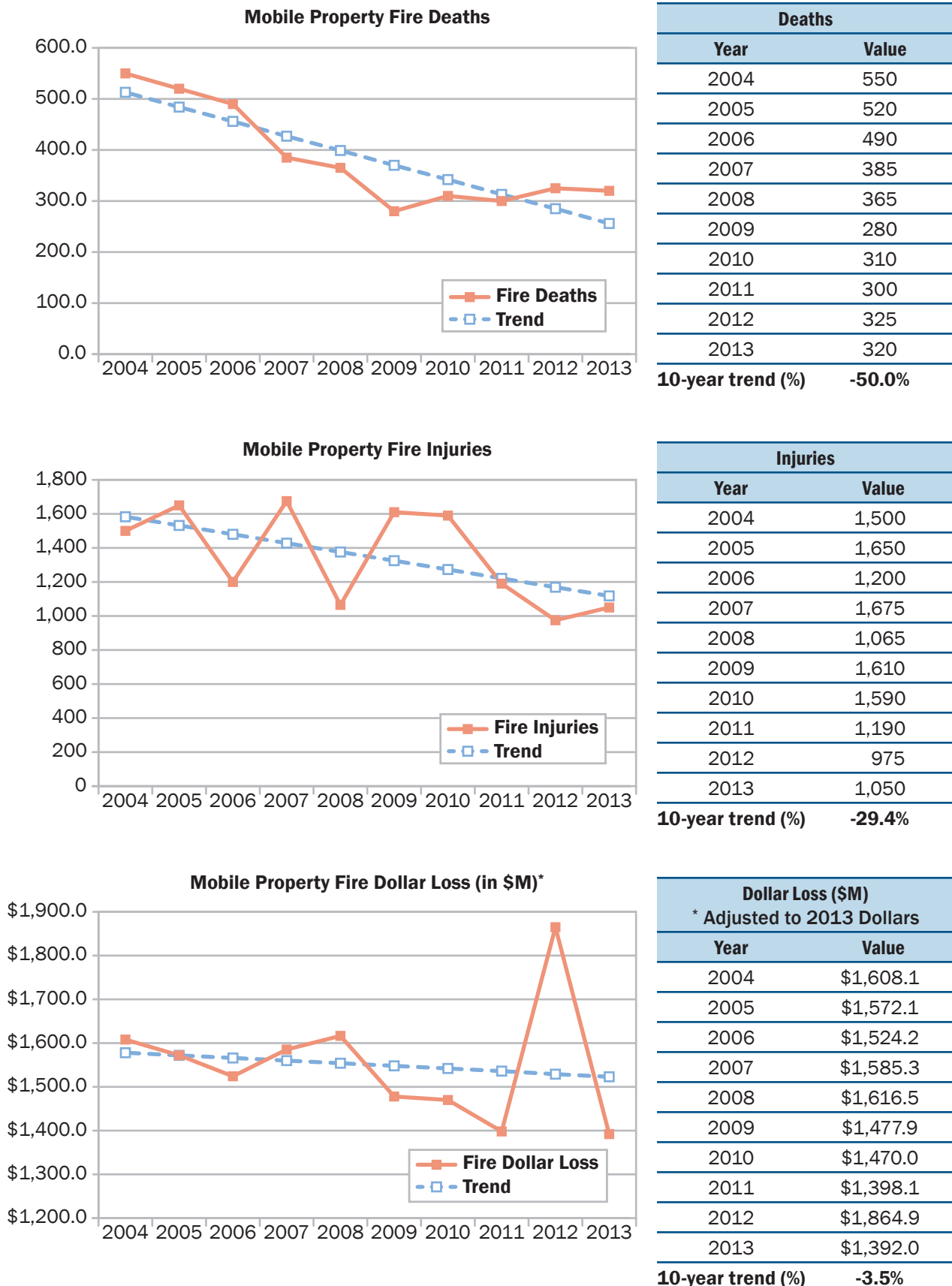
## Vehicles and Other Mobile Properties

Overall, mobile properties are comprised of vehicles and other mobile properties, which include passenger vehicles, construction vehicles, motor homes, recreational vehicles, farm machinery, trains, boats, ships and aircraft. Vehicle fires accounted for a larger portion of the fire problem than many people realize. In 2013, vehicles accounted for 15 percent of fire deaths overall, 7 percent of fire injuries, 12 percent of dollar losses, and 15 percent of all reported fires — nearly 1 in every 7 fires.<sup>43</sup>

Figures 14 and 15 show the 10-year trends for mobile property fires and losses. Trends in overall mobile property fires and losses declined over the 10 years. Figure 15 shows that the vast majority of mobile property fires and losses are from highway vehicles. Trends in highway vehicles showed a 41 percent decrease in fires, a 52 percent decrease in deaths, a 30 percent decrease in injuries, and a 14 percent decrease in dollar loss adjusted for inflation.

**Figure 14. Trends in Mobile Property Fires and Fire Losses (2004-2013)**

<sup>43</sup> When there are fatalities associated with a mobile property accident, such as a collision between two cars, it is often difficult to determine whether the fatalities were the result of the mechanical forces or the fire that ensued. Because of the very large number of vehicle fatalities occurring in this country each year and the frequency of fires associated with these accidents, there can be a substantial error in estimating the total number of fire deaths if this issue is not carefully addressed. A fire fatality should be counted only if a person was trapped and killed by the fire, rather than killed on impact and subsequently exposed to the fire.

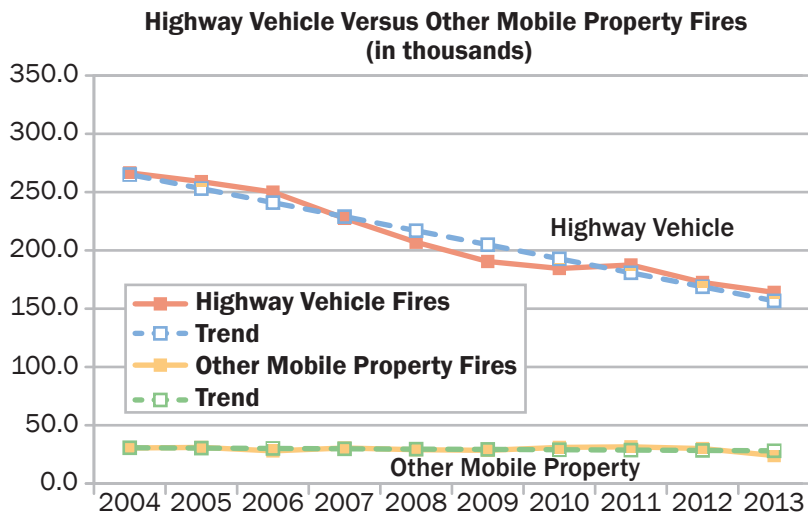
**Figure 14. Trends in Mobile Property Fires and Fire Losses (2004-2013) – Continued**

Sources: NFPA and CPI.

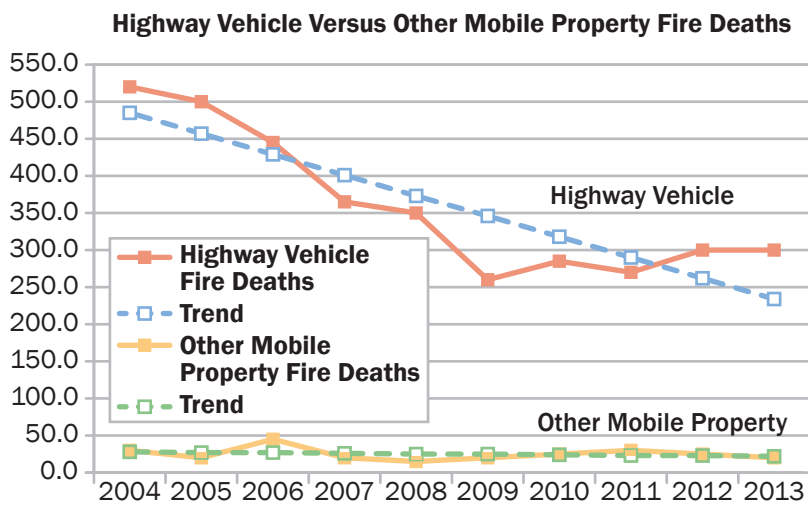
Note: The 2012 spike in dollar loss reflects the \$400,000,000 property damage to the USS Miami (submarine).



**Figure 15. Trends in Highway Vehicle Versus Other Mobile Property Fires and Fire Losses (2004-2013)**

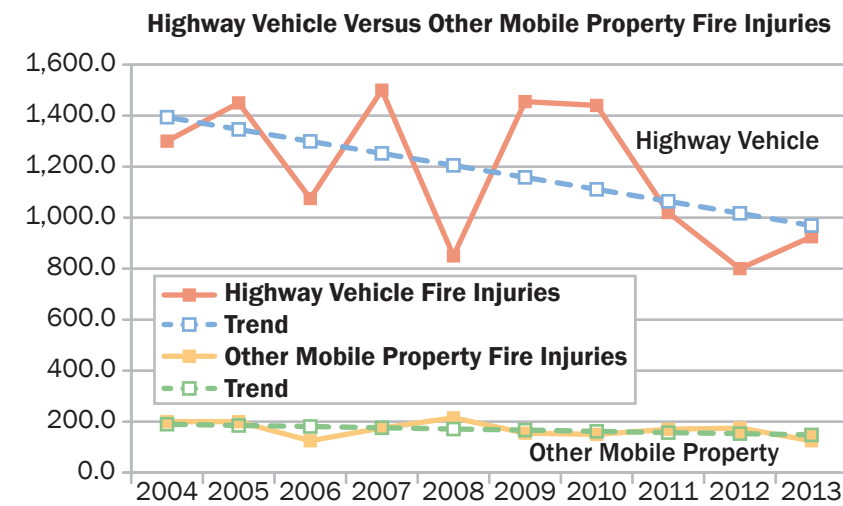


Fires (thousands)		
Year	Highway Vehicle Value	Other Mobile Value
2004	266.5	30.5
2005	259.0	31.0
2006	250.0	28.0
2007	227.5	30.5
2008	207.0	29.0
2009	190.5	28.5
2010	184.5	31.0
2011	187.5	31.5
2012	172.5	30.0
2013	164.0	24.0
<b>10-year trend (%)</b>	<b>-40.9%</b>	<b>-8.4%</b>

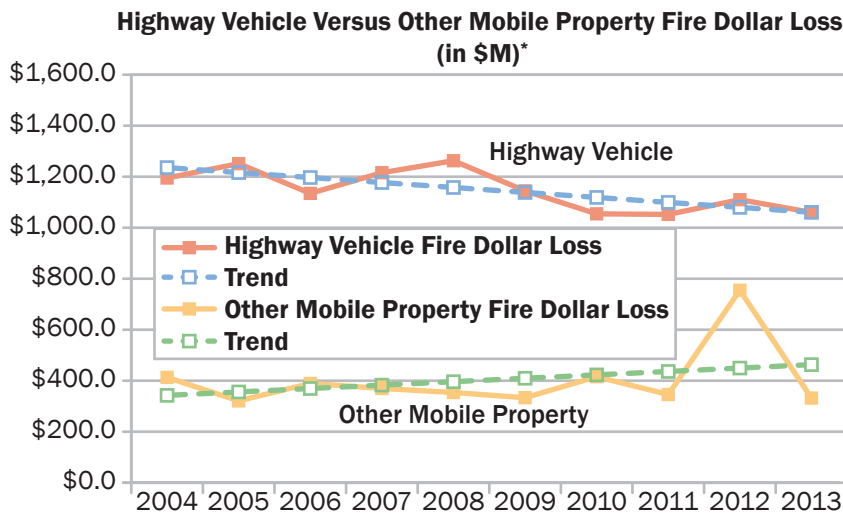


Deaths		
Year	Highway Vehicle Value	Other Mobile Value
2004	520	30
2005	500	20
2006	445	45
2007	365	20
2008	350	15
2009	260	20
2010	285	25
2011	270	30
2012	300	25
2013	300	20
<b>10-year trend (%)</b>	<b>-51.6%</b>	<b>-21.4%</b>

**Figure 15. Trends in Highway Vehicle Versus Other Mobile Property Fires and Fire Losses (2004-2013)**  
**– Continued**



Injuries		
Year	Highway Vehicle Value	Other Mobile Value
2004	1,300	200
2005	1,450	200
2006	1,075	125
2007	1,500	175
2008	850	215
2009	1,455	155
2010	1,440	150
2011	1,020	170
2012	800	175
2013	925	125
<b>10-year trend (%)</b>	<b>-30.4%</b>	<b>-21.8%</b>



Dollar Loss (\$M)		
* Adjusted to 2013 Dollars		
Year	Highway Vehicle Value	Other Mobile Value
2004	\$1,195.0	\$413.1
2005	\$1,251.3	\$320.9
2006	\$1,134.7	\$389.4
2007	\$1,215.7	\$369.6
2008	\$1,262.7	\$353.8
2009	\$1,144.5	\$333.4
2010	\$1,054.4	\$415.6
2011	\$1,052.2	\$345.9
2012	\$1,110.0	\$754.9
2013	\$1,060.0	\$332.0
<b>10-year trend (%)</b>	<b>-14.2%</b>	<b>35.1%</b>

Sources: NFPA and CPI.

Note: The 2012 spike in dollar loss for other mobile property fires reflects the \$400,000,000 property damage to the USS Miami (submarine).

## Outside and Other Properties

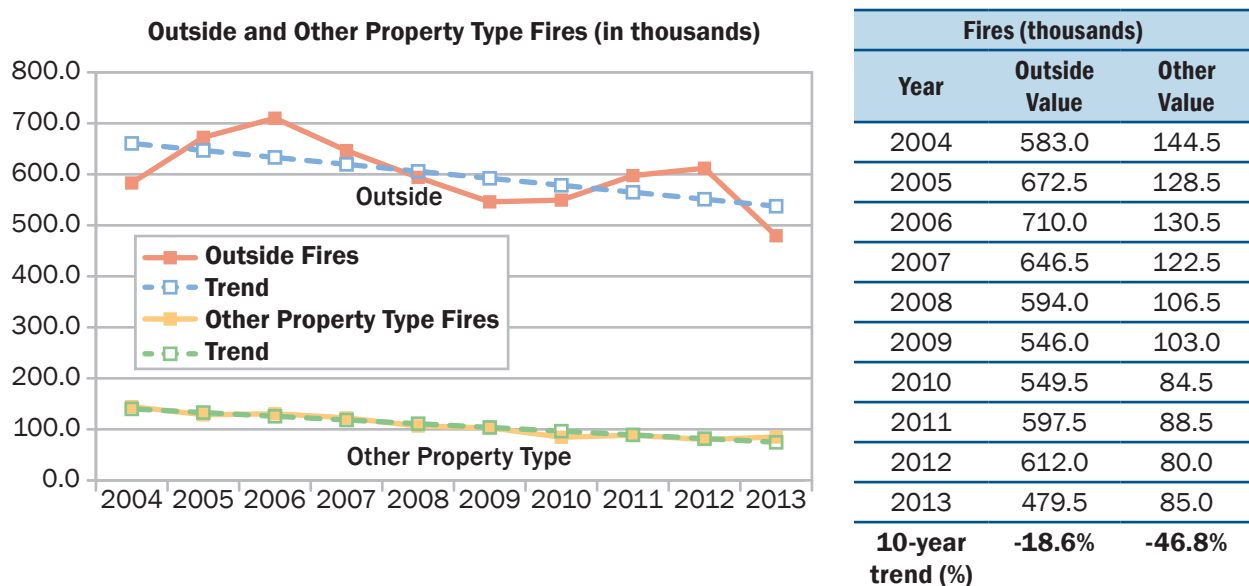
The “Outside and Other Properties” category includes all fires that did not occur in buildings, other structures or vehicles. In NFIRS terminology, this includes fires that occurred outside of structures, either where the burning material had a value or where the fires were confined to trees, brush, grass or refuse. A subset of outside fires is wildland fires. Grouped in the “Other” category are fires that were not specifically classified or were considered to be outside gas or vapor combustion incidents.

Outside and other fires constituted roughly half of all fires. These numbers may not, however, reflect the true nature of the problem because of under-reporting and the difficulty in setting a price tag on outside fires. Also, many wildland fires are not reported to agencies reporting to NFIRS or to the NFPA annual survey.

Figure 16 shows the 10-year trends for outside and other property type fires and losses. The numbers of reported outside fires alone were enormous — averaging 599,100 over the 10-year period. The “Other” category of fires added, on average, an additional 107,400 fires to this already large number. Over 10 years, an average of 55 deaths resulted each year from outside fires plus the miscellaneous other properties not covered elsewhere; injuries averaged 775. Although deaths showed an upward trend of 42 percent, this is due primarily to the fluctuations in the small numbers of deaths; injuries showed a downward trend of 13 percent. Dollar loss for only outside properties increased an enormous 254 percent, largely due to several large-loss incidents in 2007, 2010, 2011 and 2012.<sup>44</sup> Without those fires, dollar loss from outside fires still increased 131 percent over the 10 years.

Estimating dollar loss for these fires is difficult.<sup>45</sup> In addition, part of the difference in property loss estimates is because NFPA estimates property loss only for outside fires “with value,” whereas NFIRS permits property loss data collection for any fire. Which method is correct? Both are reasonable approaches, but neither may be definitive. Moreover, when there are large-loss fires, these fires may not necessarily be reported to NFIRS.

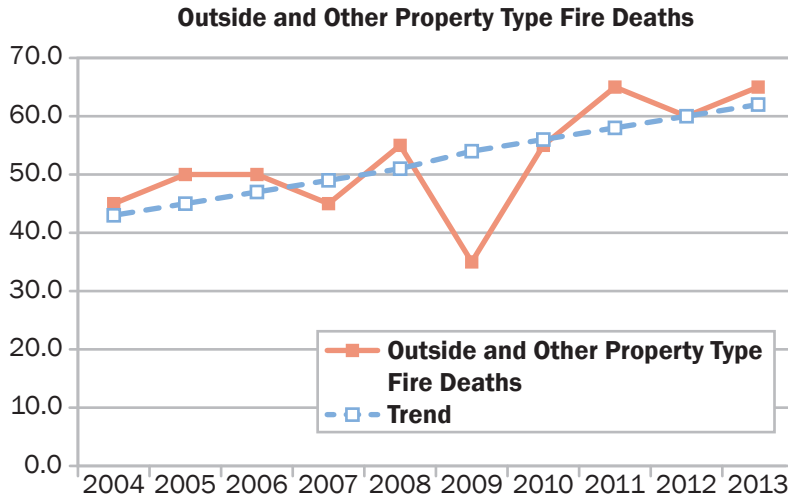
**Figure 16. Trends in Outside and Other Property Type Fires and Fire Losses (2004-2013)**



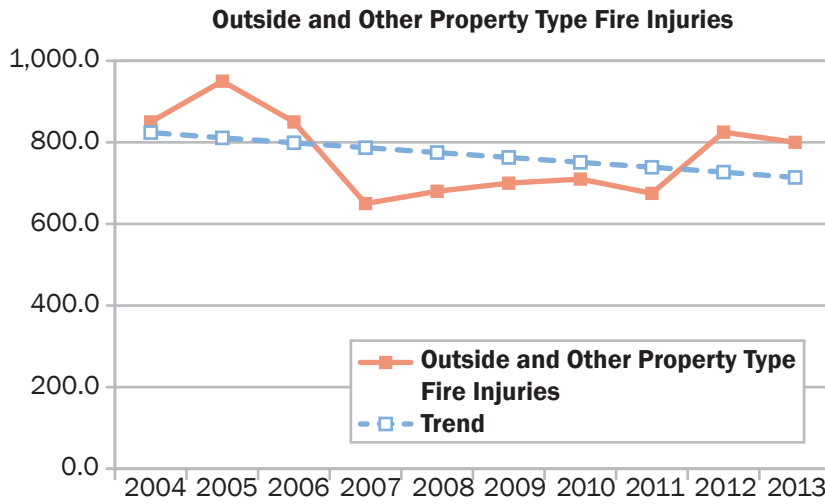
<sup>44</sup> Karter, Jr., Michael J., “Fire Loss in the United States” (2007, 2010, 2011 and 2012), NFPA. There were three large-loss incidents that totaled 525 million dollars in damage in 2007; the Fourmile Canyon Wildfire in Colorado, which totaled 217 million dollars in damage in 2010; the Bastrop County, Texas, Complex Wildfire, which totaled 400 million dollars in damage in 2011; and the Waldo Canyon Fire and the High Park Fire in Colorado, accounting for a total of 567 million dollars in damage in 2012.

<sup>45</sup> Setting a value for outside fire damage is always a problem. It is difficult to assign a dollar value to grass, tree and rubbish fires, yet the damage from these fires often requires labor beyond that of the fire department to clean up and restore the area. They also cause aesthetic problems that are intangible. Some outside fires spread to structural properties and may be reported as structural fires rather than outside fires with exposure to structures. Outside fires can have other indirect costs, such as the financial impact on agricultural communities where a fire destroys crops. Forest fires and other wildfires to which local departments are not called will not be reported to NFIRS if the state or federal agency with principal authority for fighting the fire does not participate in NFIRS. To more fully analyze outside fires, NFIRS data needs to be complemented with data from these other agencies.

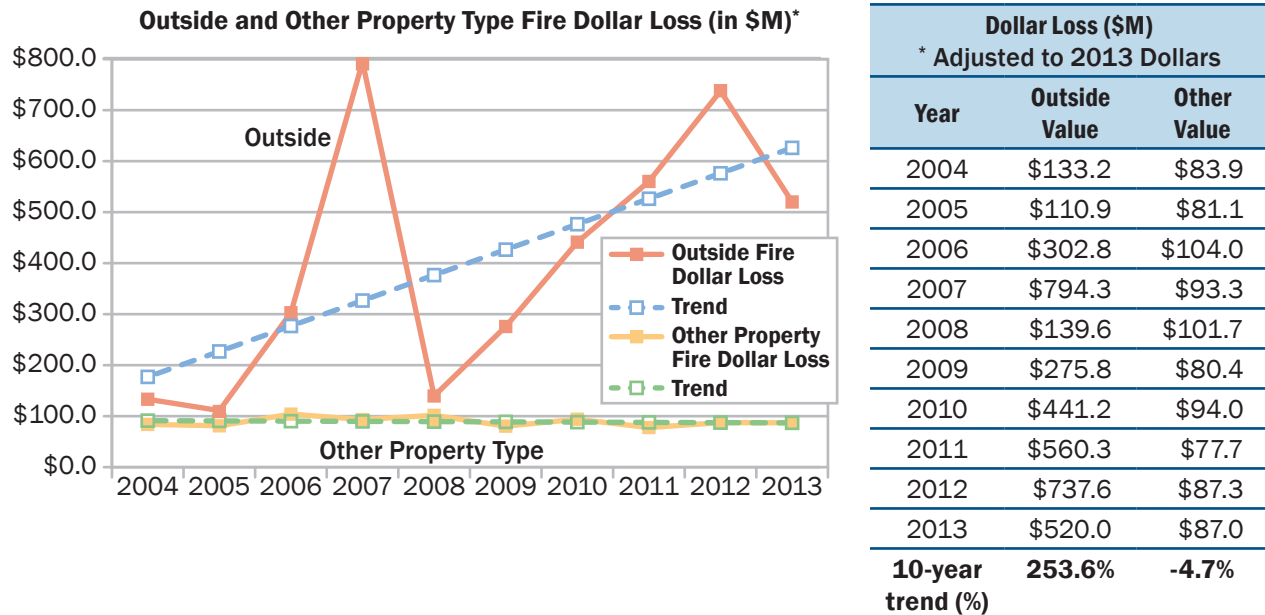
**Figure 16. Trends in Outside and Other Property Type Fires and Fire Losses (2004-2013) – Continued**



Deaths	
Year	Outside and Other Value
2004	45
2005	50
2006	50
2007	45
2008	55
2009	35
2010	55
2011	65
2012	60
2013	65
<b>10-year trend (%)</b>	<b>42.1%</b>



Injuries	
Year	Outside and Other Value
2004	850
2005	950
2006	850
2007	650
2008	680
2009	700
2010	710
2011	675
2012	825
2013	800
<b>10-year trend (%)</b>	<b>-13.2%</b>

**Figure 16. Trends in Outside and Other Property Type Fires and Fire Losses (2004-2013) – Continued**

Sources: NFPA and CPI.

Note: The large increase in the trend for outside and other property type fire deaths is due primarily to the fluctuations in the small numbers of deaths.

## CAUSES OF FIRES AND LOSSES

The following sections show the fire cause profiles for 2013, by property type, of the major causes of fires and fires that resulted in losses: fatal fires, fires resulting in injuries, and fires resulting in dollar loss.<sup>46</sup>

### Causes of Residential Building Fires

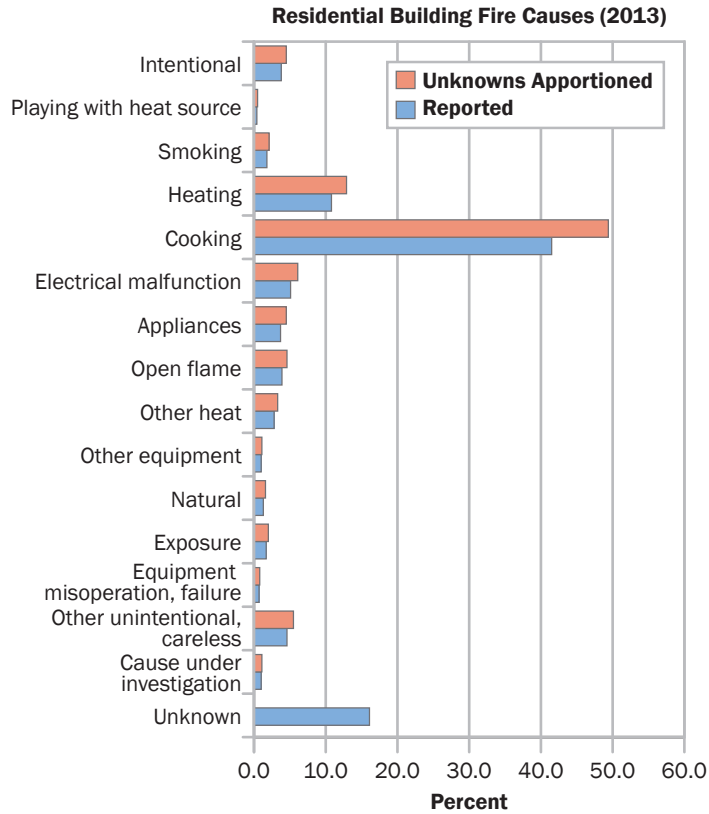
Figure 17 shows the cause profiles for residential building fires and fires resulting in losses. Cooking, at 49 percent, was the leading cause of residential building fires. Heating caused another 13 percent. These percentages (and those that follow) are adjusted, which proportionally spreads the unknown causes over the other 15 cause categories.

The two leading causes of residential fatal fires were other unintentional or careless actions at 17 percent and smoking at 13 percent. The leading cause of residential fires that resulted in injuries was cooking (37 percent). Cooking was the leading cause by far of fires resulting in dollar loss at 29 percent, followed by electrical malfunction at 11 percent.<sup>47</sup>

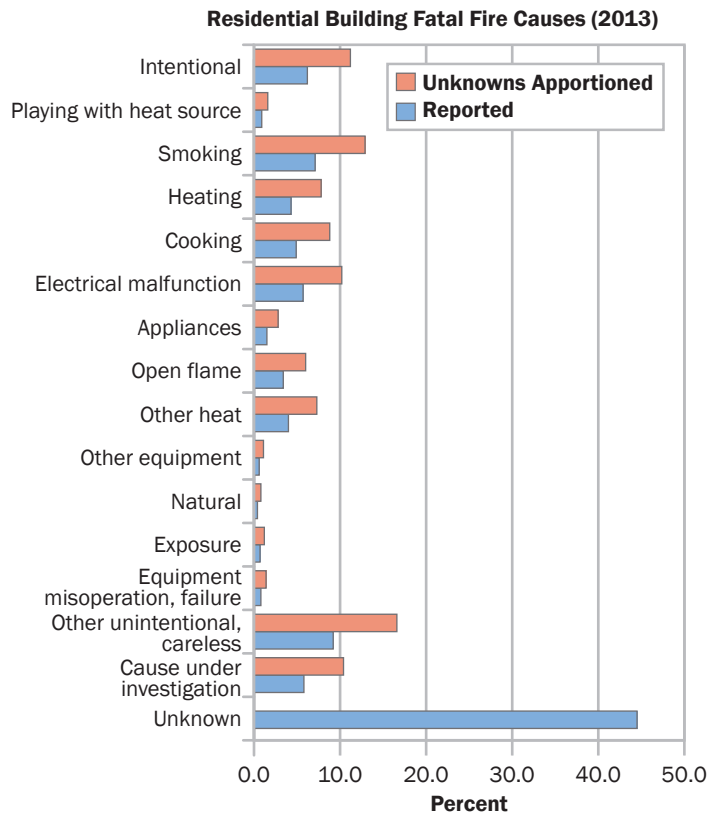
<sup>46</sup> In principle, it is the cause of the **fire** that results in deaths and injuries which should be analyzed, not the numbers of deaths and injuries associated with fire causes.

<sup>47</sup> Causes of residential building fires are presented in more detail as part of the USFA's Residential Building Fires Estimate Summary Series (2004-2013) available at [https://www.usfa.fema.gov/downloads/pdf/statistics/res\\_bldg\\_fire\\_estimates.pdf](https://www.usfa.fema.gov/downloads/pdf/statistics/res_bldg_fire_estimates.pdf). To download an Excel file of residential building fire and fire loss estimates by property use and cause, please visit [https://www.usfa.fema.gov/data/statistics/order\\_download\\_data.html](https://www.usfa.fema.gov/data/statistics/order_download_data.html) (located under the section "Download select data sets").

**Figure 17. Causes of Residential Building Fires and Fires Resulting in Losses (2013)**

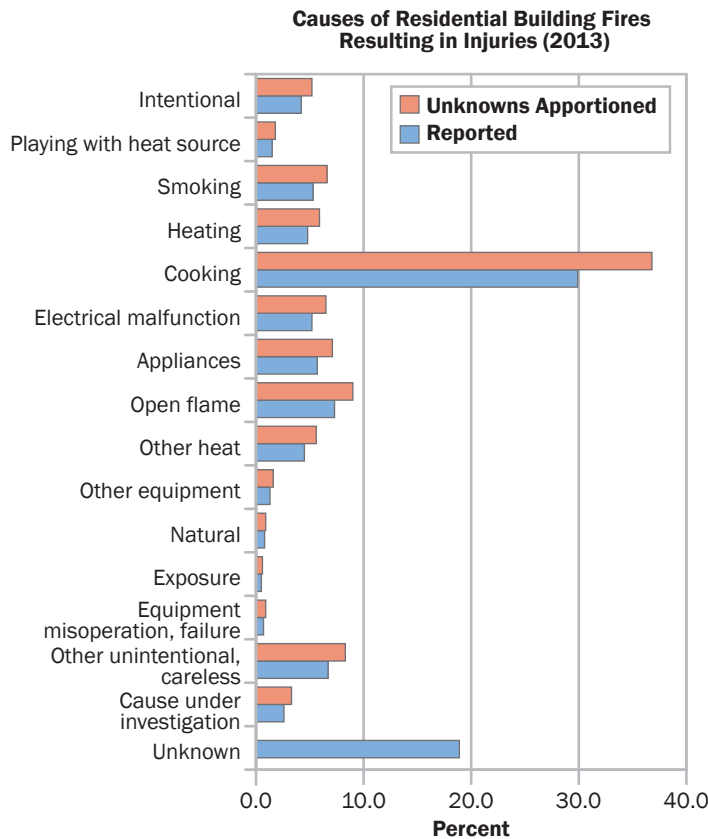


Cause	Reported	Unknowns Apportioned
Intentional	3.8	4.5
Playing with heat source	0.4	0.5
Smoking	1.8	2.1
Heating	10.8	12.9
Cooking	41.5	49.4
Electrical malfunction	5.1	6.1
Appliances	3.7	4.5
Open flame	3.9	4.6
Other heat	2.8	3.3
Other equipment	1.0	1.1
Natural	1.3	1.6
Exposure	1.7	2.0
Equipment misoperation, failure	0.7	0.8
Other unintentional, careless	4.6	5.5
Cause under investigation	1.0	1.1
Unknown	16.1	0.0
<b>Total</b>	<b>100.0</b>	<b>100.0</b>

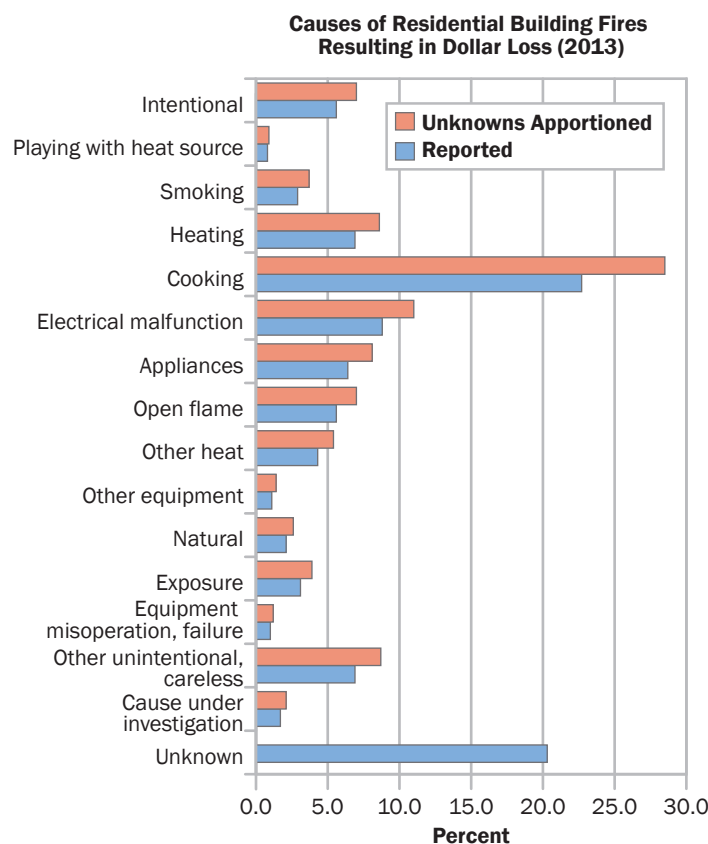


Cause	Reported	Unknowns Apportioned
Intentional	6.2	11.2
Playing with heat source	0.9	1.6
Smoking	7.1	12.9
Heating	4.3	7.8
Cooking	4.9	8.8
Electrical malfunction	5.7	10.2
Appliances	1.5	2.8
Open flame	3.4	6.0
Other heat	4.0	7.3
Other equipment	0.6	1.1
Natural	0.4	0.8
Exposure	0.7	1.2
Equipment misoperation, failure	0.8	1.4
Other unintentional, careless	9.2	16.6
Cause under investigation	5.8	10.4
Unknown	44.5	0.0
<b>Total</b>	<b>100.0</b>	<b>100.0</b>

**Figure 17. Causes of Residential Building Fires and Fires Resulting in Losses (2013) – Continued**



Cause	Reported	Unknowns Apportioned
Intentional	4.2	5.2
Playing with heat source	1.5	1.8
Smoking	5.3	6.6
Heating	4.8	5.9
Cooking	29.9	36.8
Electrical malfunction	5.2	6.5
Appliances	5.7	7.1
Open flame	7.3	9.0
Other heat	4.5	5.6
Other equipment	1.3	1.6
Natural	0.8	0.9
Exposure	0.5	0.6
Equipment misoperation, failure	0.7	0.9
Other unintentional, careless	6.7	8.3
Cause under investigation	2.6	3.3
Unknown	18.9	0.0
<b>Total</b>	<b>100.0</b>	<b>100.0</b>



Cause	Reported	Unknowns Apportioned
Intentional	5.6	7.0
Playing with heat source	0.8	0.9
Smoking	2.9	3.7
Heating	6.9	8.6
Cooking	22.7	28.5
Electrical malfunction	8.8	11.0
Appliances	6.4	8.1
Open flame	5.6	7.0
Other heat	4.3	5.4
Other equipment	1.1	1.4
Natural	2.1	2.6
Exposure	3.1	3.9
Equipment misoperation, failure	1.0	1.2
Other unintentional, careless	6.9	8.7
Cause under investigation	1.7	2.1
Unknown	20.3	0.0
<b>Total</b>	<b>100.0</b>	<b>100.0</b>

Source: NFIRS.

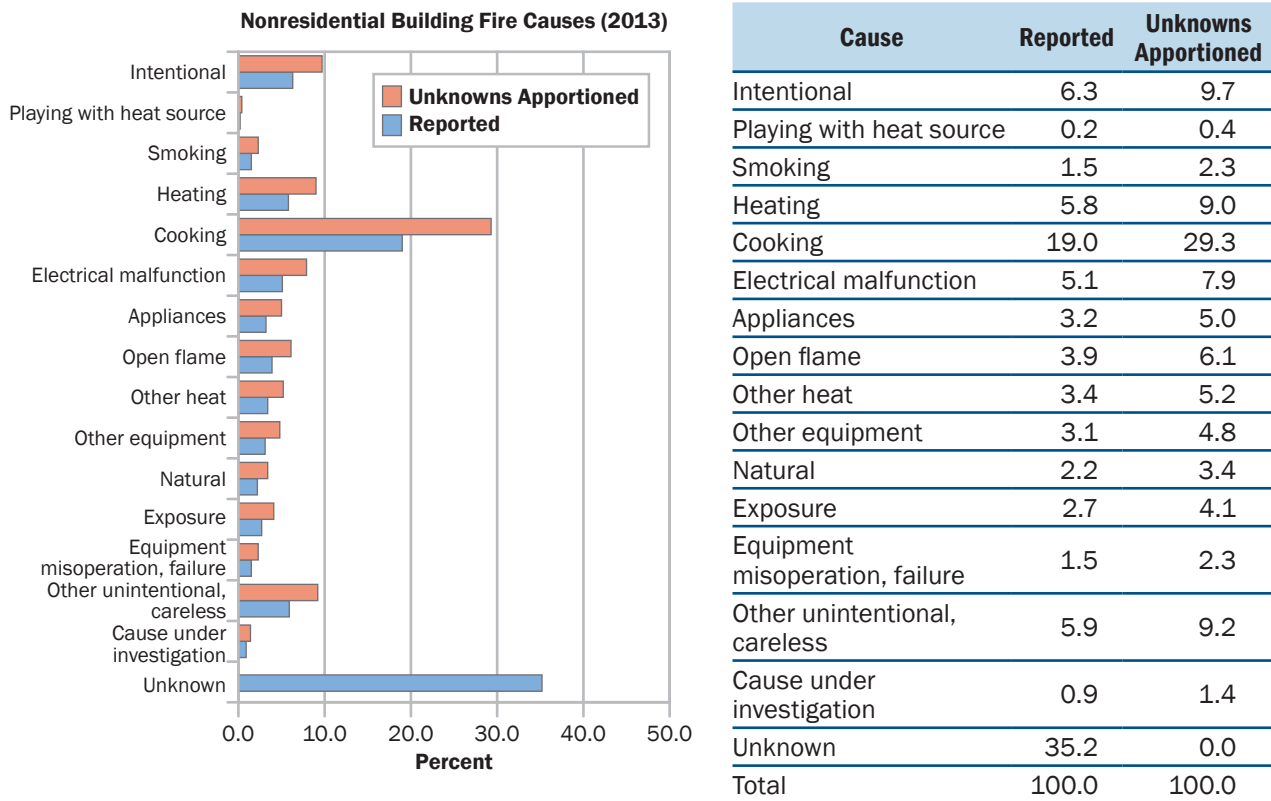
- Notes:
1. Adjusted percentages (percentages with unknowns apportioned) proportionally spread the fire incidents with unknown causes over the other 15 cause categories.
  2. A large percentage of residential building fatal fire incidents reported to NFIRS (45 percent) did not have sufficient information to determine the cause of the fire.

## Causes of Nonresidential Building Fires

Figure 18 shows the cause profiles for nonresidential building fires and fires resulting in dollar loss. Due to the small numbers of nonresidential building fatal fires and fires causing injuries reported to NFIRS, and the large percentage of those fires with insufficient information to determine fire cause, the distribution of causes for nonresidential building fatal fires and fires causing injuries is not shown.

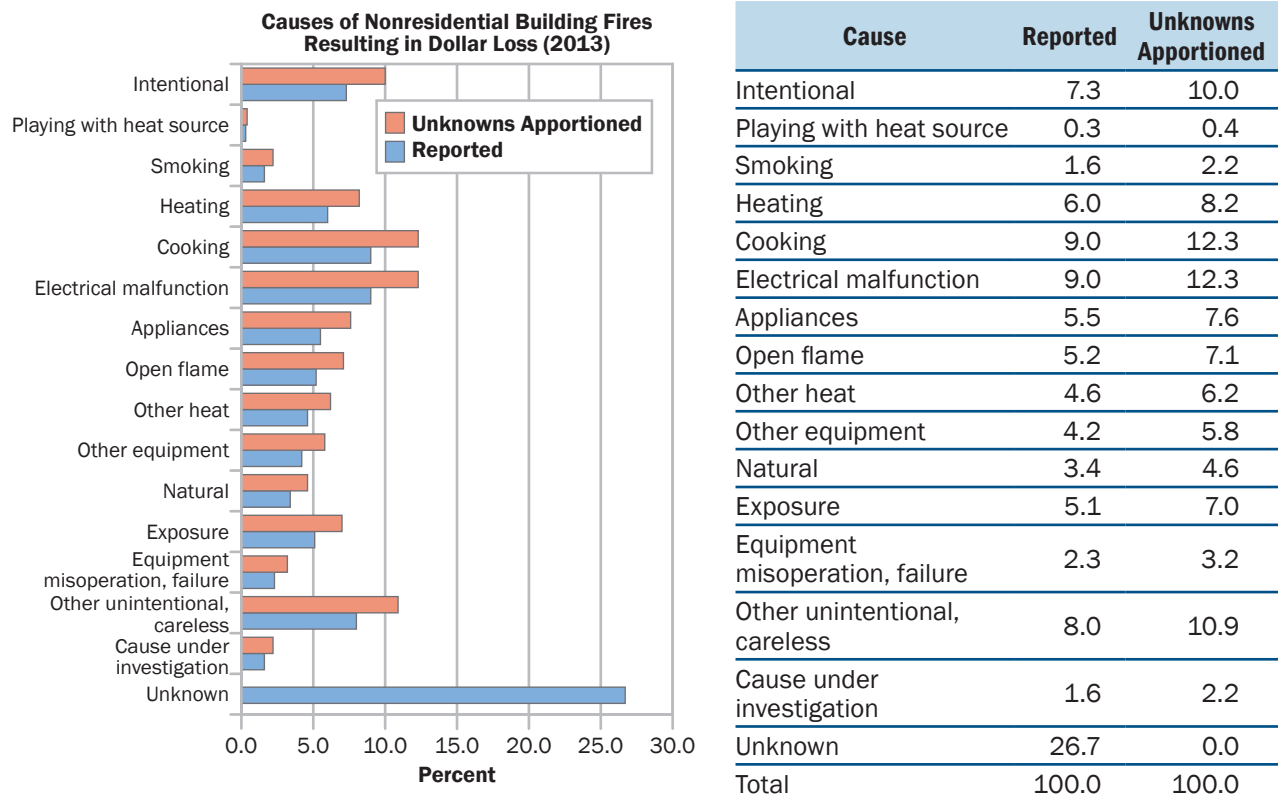
For nonresidential building fires, cooking was the leading cause of fires (29 percent), followed by intentional actions (10 percent). Cooking and electrical malfunctions were the two leading causes of fires resulting in dollar loss in nonresidential buildings, both at 12 percent.<sup>48</sup>

**Figure 18. Causes of Nonresidential Building Fires and Fires Resulting in Dollar Loss (2013)**



<sup>48</sup> Causes of nonresidential building fires are presented in more detail as part of USFA's Nonresidential Building Fires Estimate Summary Series (2004-2013), available at [https://www.usfa.fema.gov/downloads/pdf/statistics/nonres\\_bldg\\_fire\\_estimates.pdf](https://www.usfa.fema.gov/downloads/pdf/statistics/nonres_bldg_fire_estimates.pdf). To download an Excel file of nonresidential building fire and fire loss estimates by property use and cause, please visit [https://www.usfa.fema.gov/data/statistics/order\\_download\\_data.html](https://www.usfa.fema.gov/data/statistics/order_download_data.html) (located under the section "Download select data sets").



**Figure 18. Causes of Nonresidential Building Fires and Fires Resulting in Dollar Loss (2013) – Continued**

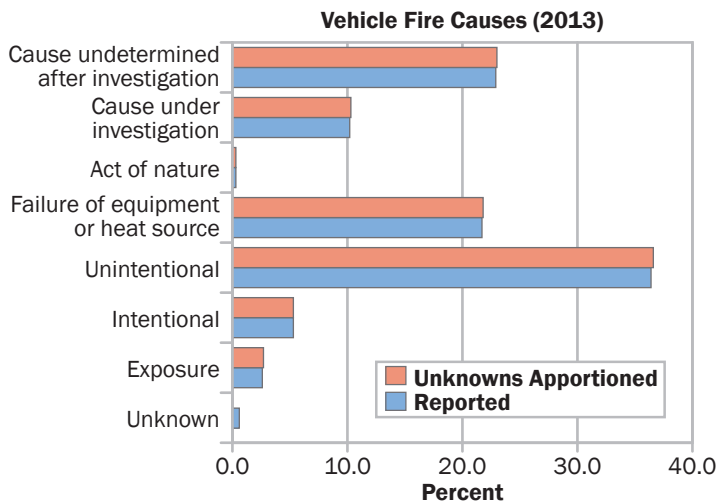
Source: NFIRS.

Note: Adjusted percentages (percentages with unknowns apportioned) proportionally spread the fire incidents with unknown causes over the other 15 cause categories.

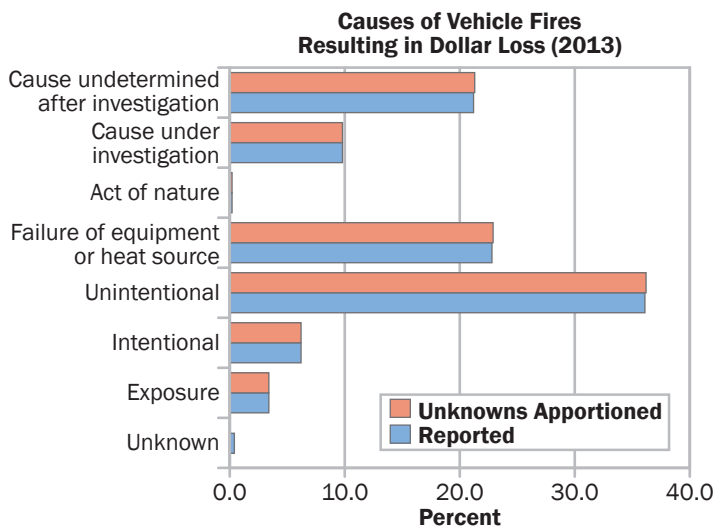
## Causes of Vehicle Fires

Figure 19 shows the cause profiles for vehicle fires and fires resulting in dollar loss. Due to the small numbers of vehicle fatal fires and fires causing injuries reported to NFIRS, the distribution of causes for vehicle fatal fires and fires causing injuries is not shown.

Unintentional actions were the leading cause of fires and fires resulting in dollar loss in vehicles (37 and 36 percent, respectively). The cause of vehicle fires was undetermined after the investigation in 23 percent of vehicle fires. Failure of equipment or heat source was the second leading cause of fires resulting in dollar loss at 23 percent.

**Figure 19. Causes of Vehicle Fires and Fires Resulting in Dollar Loss (2013)**

Cause	Reported	Unknowns Apportioned
Cause undetermined after investigation	22.9	23.0
Cause under investigation	10.2	10.3
Act of nature	0.3	0.3
Failure of equipment or heat source	21.7	21.8
Unintentional	36.4	36.6
Intentional	5.3	5.3
Exposure	2.6	2.7
Unknown	0.6	0.0
<b>Total</b>	<b>100.0</b>	<b>100.0</b>



Cause	Reported	Unknowns Apportioned
Cause undetermined after investigation	21.2	21.3
Cause under investigation	9.8	9.8
Act of nature	0.2	0.2
Failure of equipment or heat source	22.8	22.9
Unintentional	36.1	36.2
Intentional	6.2	6.2
Exposure	3.4	3.4
Unknown	0.4	0.0
<b>Total</b>	<b>100.0</b>	<b>100.0</b>

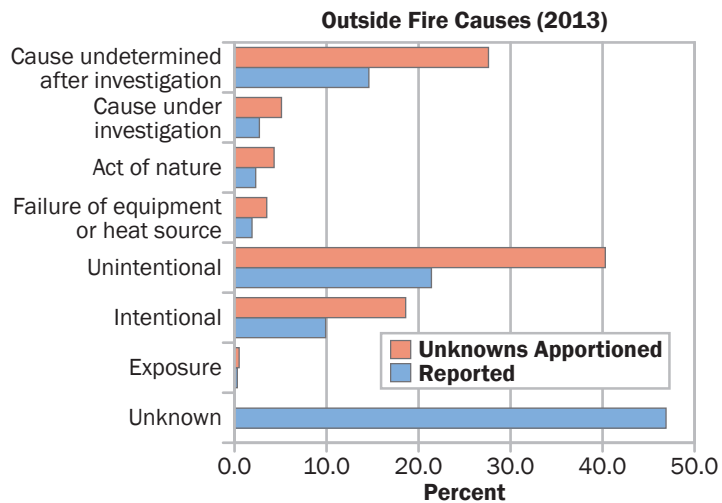
Source: NFIRS.

Note: Adjusted percentages (percentages with unknowns apportioned) proportionally spread the fire incidents with unknown causes over the other seven cause categories.

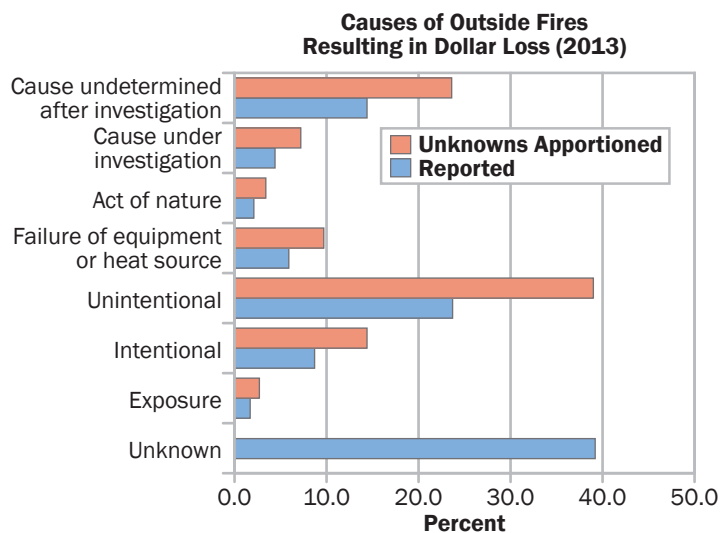
## Causes of Outside Fires

Figure 20 shows the cause profiles for outside fires and fires resulting in dollar loss. Due to the small numbers of outside fatal fires and fires causing injuries reported to NFIRS, and the large percentage of those fires with insufficient information to determine fire cause, the distribution of causes for outside fatal fires and fires causing injuries is not shown.

Unintentional actions were the leading cause of fires and fires resulting in dollar loss in outside fires (40 and 39 percent, respectively). Causes were undetermined after the investigation in 28 percent of outside fires and 24 percent of outside fires resulting in dollar loss.

**Figure 20. Causes of Outside Fires and Fires Resulting in Dollar Loss (2013)**

Cause	Reported	Unknowns Apportioned
Cause undetermined after investigation	14.6	27.6
Cause under investigation	2.7	5.1
Act of nature	2.3	4.3
Failure of equipment or heat source	1.9	3.5
Unintentional	21.4	40.3
Intentional	9.9	18.6
Exposure	0.3	0.5
Unknown	46.9	0.0
Total	100.0	100.0



Cause	Reported	Unknowns Apportioned
Cause undetermined after investigation	14.4	23.6
Cause under investigation	4.4	7.2
Act of nature	2.1	3.4
Failure of equipment or heat source	5.9	9.7
Unintentional	23.7	39.0
Intentional	8.7	14.4
Exposure	1.7	2.7
Unknown	39.2	0.0
Total	100.0	100.0

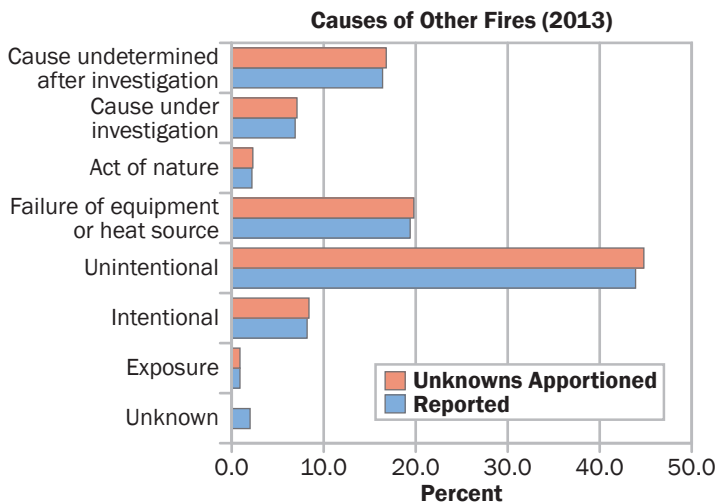
Source: NFIRS.

- Notes:
1. Adjusted percentages (percentages with unknowns apportioned) proportionally spread the fire incidents with unknown causes over the other seven cause categories.
  2. A large percentage of outside fire incidents reported to NFIRS (47 percent) did not have sufficient information to determine the cause of the fire.

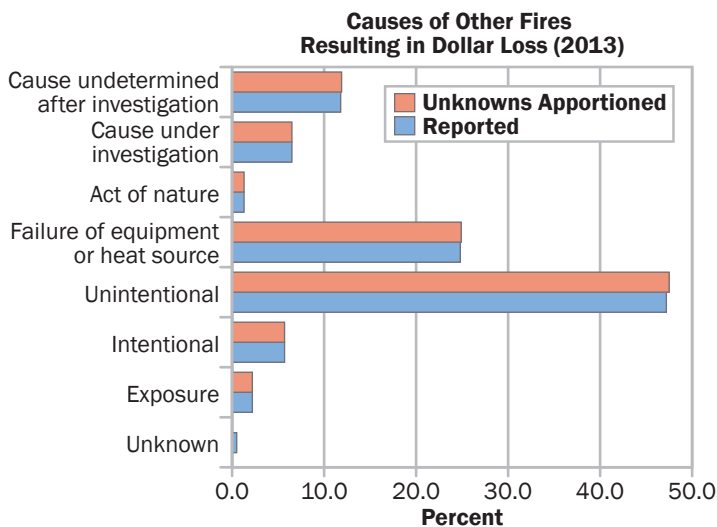
## Causes of Other Fires

Figure 21 shows the cause profiles for other fires and fires resulting in dollar loss. Due to the small numbers of other fatal fires and fires causing injuries reported to NFIRS, the distribution of causes for other fatal fires and fires causing injuries is not shown.

Just as with vehicle and outside fires, unintentional actions were the leading cause of other fires and fires causing dollar loss (45 and 48 percent, respectively). Failure of equipment or heat source was the second leading cause of other fires (20 percent) and other fires resulting in dollar loss (25 percent).

**Figure 21. Causes of Other Fires and Fires Resulting in Dollar Loss (2013)**

Cause	Reported	Unknowns Apportioned
Cause undetermined after investigation	16.4	16.8
Cause under investigation	6.9	7.1
Act of nature	2.2	2.3
Failure of equipment or heat source	19.4	19.8
Unintentional	43.9	44.8
Intentional	8.2	8.4
Exposure	0.9	0.9
Unknown	2.0	0.0
Total	100.0	100.0



Cause	Reported	Unknowns Apportioned
Cause undetermined after investigation	11.8	11.9
Cause under investigation	6.5	6.5
Act of nature	1.3	1.3
Failure of equipment or heat source	24.8	24.9
Unintentional	47.2	47.5
Intentional	5.7	5.7
Exposure	2.2	2.2
Unknown	0.5	0.0
Total	100.0	100.0

Source: NFIRS.

Note: Adjusted percentages (percentages with unknowns apportioned) proportionally spread the fire incidents with unknown causes over the other seven cause categories.

## FIRE CASUALTIES

Fire casualties affect all groups and races, rich and poor, Northern and Southern, urban and rural. But the problem is higher for some groups than for others.

Fire casualties across population groups can be assessed in several ways. The simplest method is to look at the distribution of the numbers of deaths or injuries across the factor of interest. For example, in the case of race in 2013, the number of fire deaths was greatest for white Americans and least for American Indians/Alaska Natives. In the case of age, percentages of fire deaths were greatest for those age 50 to 64, while 64 percent of fire injuries occurred among adults age 20 to 59.

Although these findings are informative, they do not account for differences in the basic population groups under comparison. In the case of age, as an age group matures, its population of individuals decreases as a result of deaths. In the case of race, there are far fewer American Indians/Alaska Natives, for example, than white Americans living in the U.S. As a consequence, it is possible for an age group to have greater (or fewer) injuries or deaths because the sheer number of individuals for whom it is possible to be injured is larger (or smaller) than other groups.

To account for population differences such as these, per capita rates are used. Per capita rates use a common population size, which then permits comparisons between different groups.<sup>49</sup> Perhaps the most useful way to assess fire casualties across groups is to determine the relative risk of dying or being injured. Relative risk compares the per capita rate for a particular group (e.g., females) to the overall per capita rate (i.e., the general population). For the general population in the U.S., the relative risk is set at 1.

## Fire Deaths

In 2013, according to NCHS, 3,468 deaths were caused by fire.<sup>50, 51</sup> The risk of death from fire is not the same for everyone. When determining fire risk, geographic, demographic and socioeconomic factors all come into play.<sup>52</sup>

## State Profiles

The fire problem varies from region to region and state to state in the U.S. This is often a result of climate, poverty, education, demographics, and other causal factors. Table 8 lists the 2013 civilian fire deaths, fire death rates per million population, and relative risk by state.

Four states (Alabama, Arkansas, Mississippi and West Virginia) and the District of Columbia had fire death rates that exceeded 20 deaths per million population. Twenty-three states, mostly situated in the Southeast and Midwest, had death rates between 11 and 20 deaths per million population. Additionally, 23 states had fire death rates at or below the national fire death rate. While some state death rates were still high, overall, states have made great progress in lowering the absolute number of fire deaths and their deaths per million population.

Figure 22 ranks the order of states by relative risk of civilian fire death in 2013. In addition to the District of Columbia, the states with the highest relative risk of fire death in 2013 included West Virginia and Mississippi. The populace of West Virginia was 2.2 times more likely to die in a fire than the general population; however, people living in Utah were 60 percent less likely to die in a fire than the population as a whole. Where relative risk was computed, 25 states and the District of Columbia had a relative risk higher than that of the general population. Five states — Maryland, Nebraska, New Mexico, Ohio and Virginia — had a relative risk comparable to that of the general population. In 17 states, the relative risk was lower than that of the general population.

---

<sup>49</sup> Per capita rates are determined by the number of deaths or injuries occurring to a specific population group divided by the total population for that group. This ratio is then multiplied by a common population size. For the purposes of this report, per capita rates for fire deaths and injuries are measured per 1 million people.

<sup>50</sup> NCHS, 2013 Mortality Data File, as compiled from data provided by the 57 vital statistics jurisdictions through the Vital Statistics Cooperative Program.

<sup>51</sup> For each reported death certificate in the U.S., NCHS assigns codes for all reported conditions leading to death. Based on NCHS mortality data, there were 3,468 fire-related deaths in 2013. These included all deaths in which exposure to fire, fire products or explosion was the underlying cause of death or was a contributing factor in the chain of events leading to death. This latter condition is an expanded approach to capturing fire and fire-related deaths. With this current approach, deaths where such exposures were a contributing factor (i.e., the death may not have occurred without the exposure) can be captured. The codes included in the mortality statistics are F63.1, W39-W40, X00-X09, X75-76, X96-97, Y25-26 and Y35.1.

<sup>52</sup> For more information on U.S. fire deaths, fire death rates, and the risk of dying in a fire, visit [https://www.usfa.fema.gov/data/statistics/fire\\_death\\_rates.html](https://www.usfa.fema.gov/data/statistics/fire_death_rates.html). Additionally, USFA's topical report "Fire Risk in 2013" focuses on how fire risk, specifically the risk of death and injury, varies with age and how other demographic and socioeconomic factors weigh upon that risk. This report is available at <https://www.usfa.fema.gov/downloads/pdf/statistics/v16i6.pdf>.

**Table 8. Fire Deaths, Rates and Relative Risk by State (2013)**

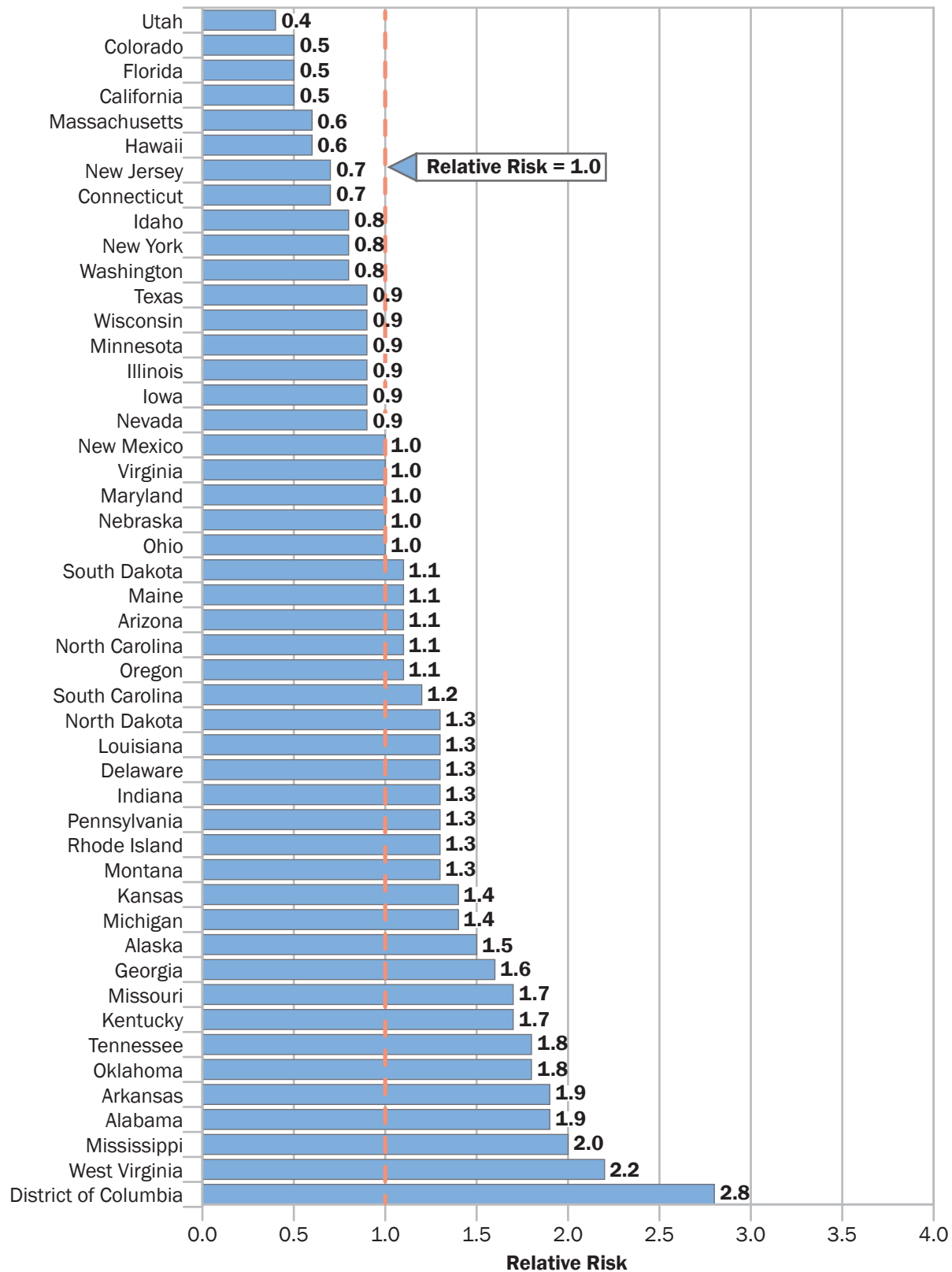
State of Occurrence	Fire Deaths	Fire Death Rate per Million Population (Crude Rate)	Relative Risk
Alabama	99	20.5	1.9
Alaska**	12	16.3	1.5
Arizona	80	12.1	1.1
Arkansas	60	20.3	1.9
California	231	6.0	0.5
Colorado	26	4.9	0.5
Connecticut	26	7.2	0.7
Delaware**	13	14.1	1.3
District of Columbia	20	30.8	2.8
Florida	115	5.9	0.5
Georgia	175	17.5	1.6
Hawaii**	10	7.1	0.6
Idaho**	14	8.7	0.8
Illinois	127	9.9	0.9
Indiana	93	14.2	1.3
Iowa	32	10.3	0.9
Kansas	43	14.8	1.4
Kentucky	82	18.6	1.7
Louisiana	65	14.0	1.3
Maine**	16	12.0	1.1
Maryland	64	10.8	1.0
Massachusetts	41	6.1	0.6
Michigan	153	15.5	1.4
Minnesota	53	9.8	0.9
Mississippi	67	22.4	2.0
Missouri	111	18.4	1.7
Montana**	15	14.8	1.3
Nebraska	21	11.2	1.0
Nevada	29	10.4	0.9
New Hampshire	*	*	*
New Jersey	64	7.2	0.7
New Mexico	22	10.5	1.0
New York	175	8.9	0.8
North Carolina	122	12.4	1.1
North Dakota**	10	13.8	1.3
Ohio	131	11.3	1.0
Oklahoma	76	19.7	1.8
Oregon	49	12.5	1.1
Pennsylvania	182	14.2	1.3
Rhode Island**	15	14.2	1.3
South Carolina	64	13.4	1.2
South Dakota**	10	11.8	1.1

**Table 8. Fire Deaths, Rates and Relative Risk by State (2013) – Continued**

State of Occurrence	Fire Deaths	Fire Death Rate per Million Population (Crude Rate)	Relative Risk
Tennessee	127	19.5	1.8
Texas	247	9.3	0.9
Utah**	13	4.5	0.4
Vermont	*	*	*
Virginia	89	10.8	1.0
Washington	63	9.0	0.8
West Virginia	45	24.3	2.2
Wisconsin	56	9.8	0.9
Wyoming	*	*	*
United States	3,468	11.0	1.0

\* Indicates states where fire death rates and relative risk were not computed due to very small numbers of fire deaths (fewer than 10 deaths).

\*\* Fire death rates should be used with caution due to small numbers of deaths. Per the NCHS, National Vital Statistics Reports, Volume 60, Number 4, "Deaths: Preliminary Data for 2010," a rate or percentage is based on at least 20 deaths. Rates based on fewer than 20 deaths are considered highly variable.

**Figure 22. Rank Order of States by Relative Risk of Civilian Fire Death (2013)**

Source: 2013 NCHS Mortality Data File, as compiled from data provided by the 57 vital statistics jurisdictions through the Vital Statistics Cooperative Program and U.S. Census Bureau population estimates.

Note: Relative risk is not shown for New Hampshire, Vermont and Wyoming due to small numbers of fire deaths (fewer than 10).



## Age

Figure 23 shows the percentage of fire deaths by age. Unlike relative risk, the percentages do not take into account the number of individuals in an age group, and the distributions are somewhat different. Fire deaths peaked from ages 55 to 64, accounting for 20 percent of the deaths. Children younger than 15 accounted for 9 percent of all fire deaths, while older adults (age 65 and over) accounted for 36 percent of all fire deaths in 2013.

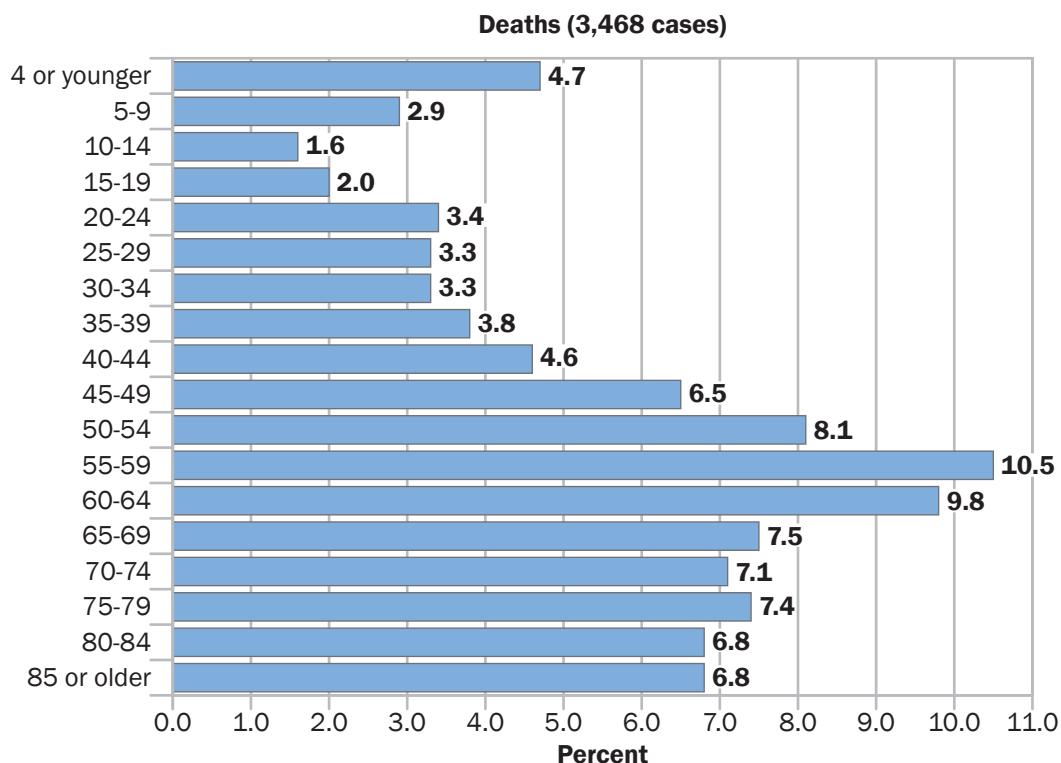
People age 50 and older have a higher fire death rate than the average population (11.0 deaths per million population). By age 75, the average fire death rate is higher still — nearly three or more times the national average (Figure 24).

In 2013, adults age 50 and older had a greater relative risk of dying in fires than the general population (Figure 25). Those ages 80 to 84 had the highest risk of fire death, followed closely by those age 85 and older.

People with limited physical and cognitive abilities, especially older adults, are at a higher risk of death from fire than other groups. As baby boomers enter retirement age, the demographic profile of the U.S. is expected to change dramatically. Over the coming decades, the older population will increase, and a corresponding increase in fire deaths and injuries among older adults is likely.

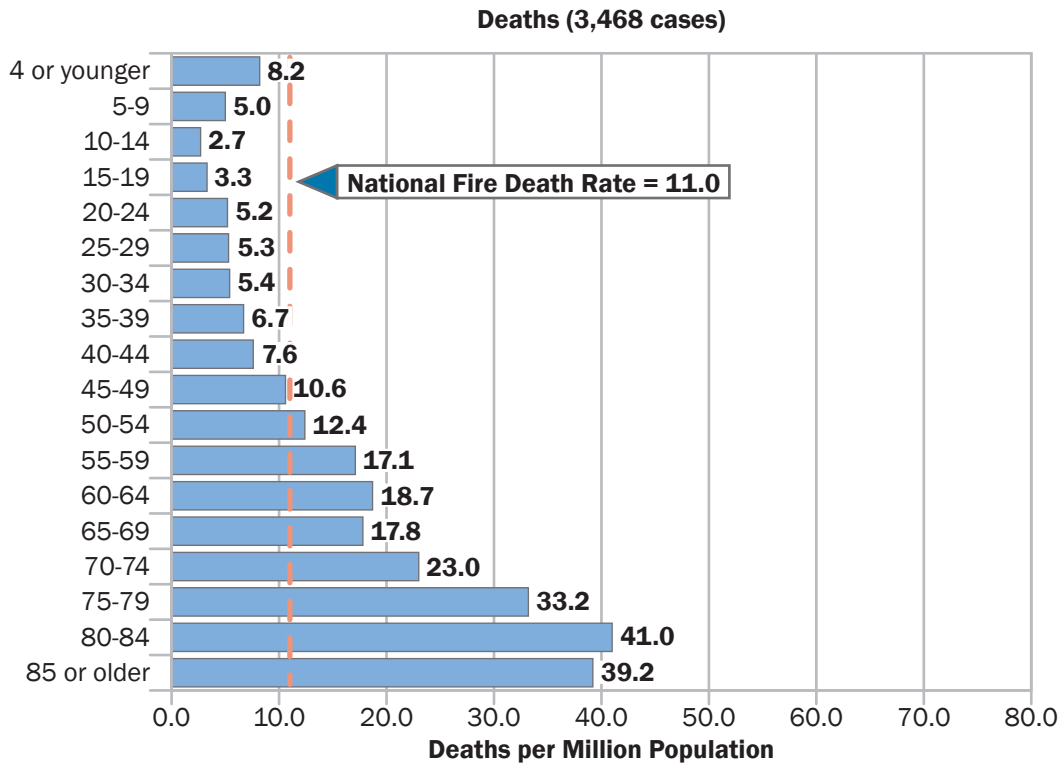
In the past, children age 4 and younger were also considered to be at a high risk of death from fire; however, data indicates that the trend is changing. In 2013, the relative risk of children age 4 and younger dying in a fire was 30 percent less than that of the general population. However, children age 4 and under faced an elevated risk of death in a fire when compared to older children (ages 5 to 14).

**Figure 23. Fire Deaths by Age (2013)**



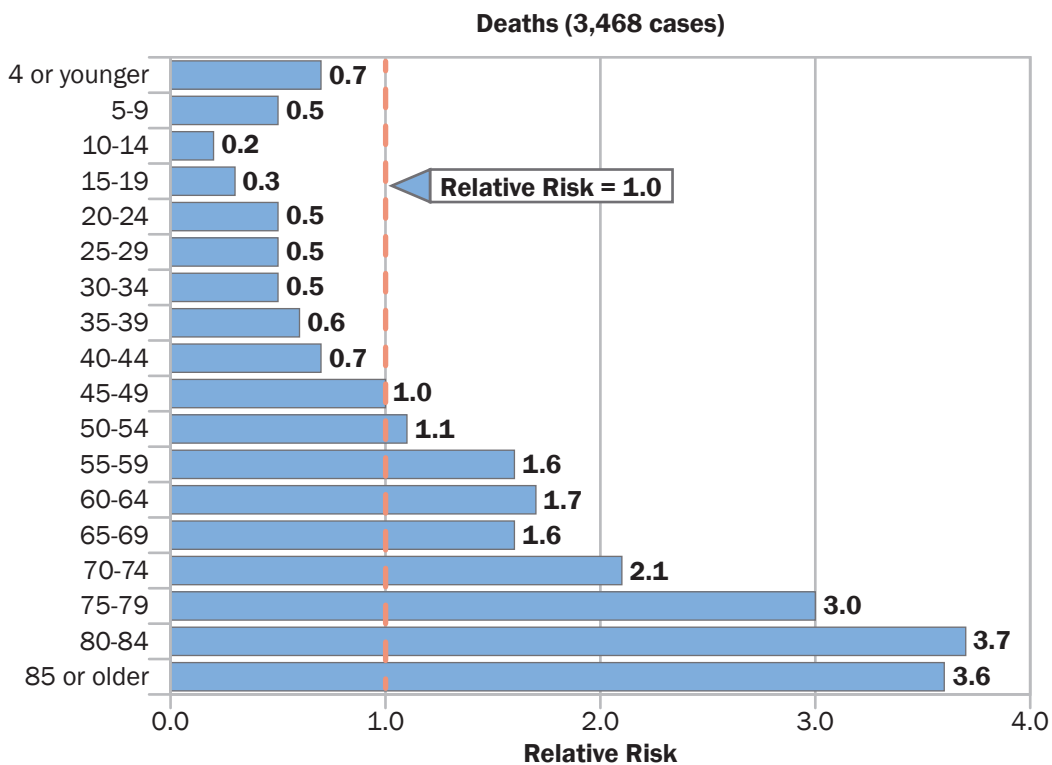
Source: NCHS.

Note: Data have been adjusted to account for unknown or unspecified ages.

**Figure 24. Fire Death Rates by Age (2013)**

Sources: NCHS and U.S. Census Bureau.

Note: Data have been adjusted to account for unknown or unspecified ages.

**Figure 25. Relative Risk of Fire Deaths by Age (2013)**

Sources: NCHS and U.S. Census Bureau.

Notes: 1. Relative risk compares the per capita rate for a particular group (e.g., age group) to the overall per capita rate (i.e., the general population). For the general population, the relative risk is set at 1, as indicated by the dashed lines in the figure above.  
2. Data have been adjusted to account for unknown or unspecified ages.

## Gender

As shown in Table 9, more men (61 percent) died in fires than women (39 percent) in 2013. The high proportion of male-to-female fire deaths has remained steady from year to year.

**Table 9. Percent Distribution of Fire Deaths by Gender (2013)**

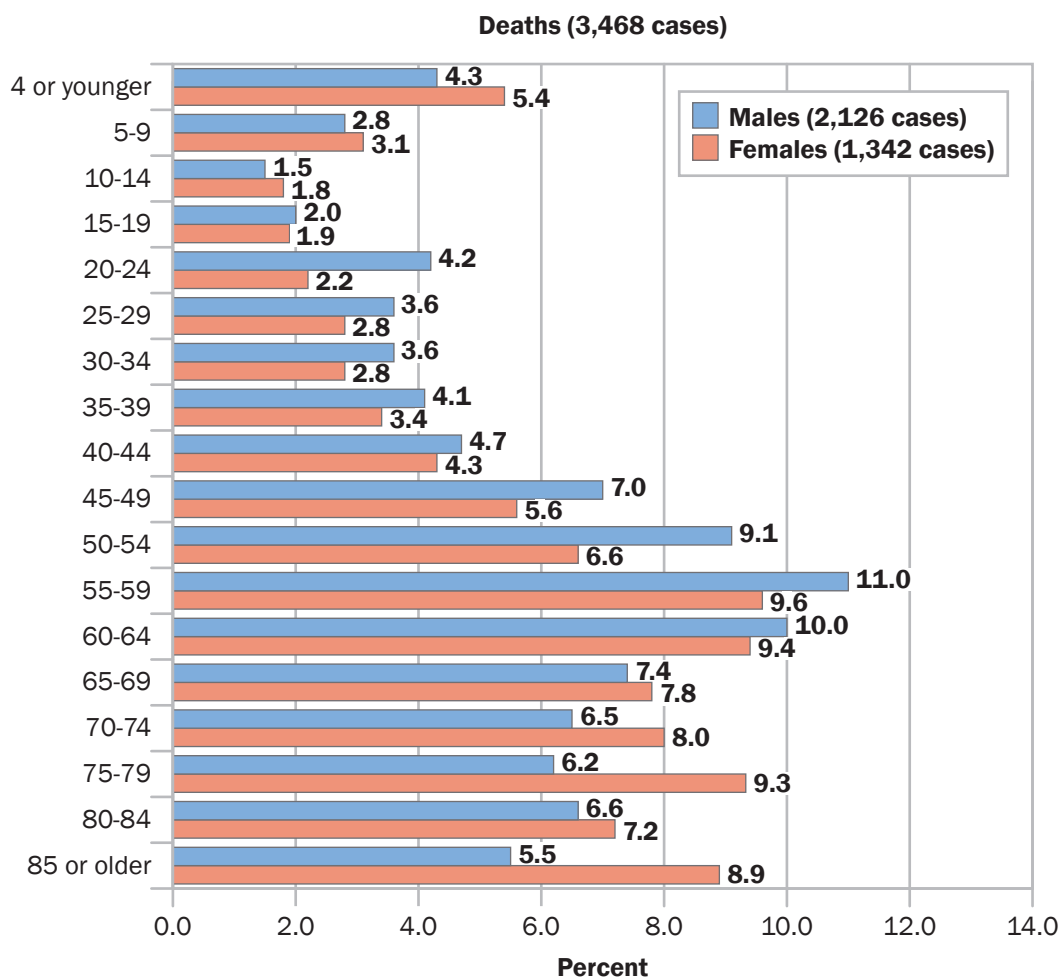
Casualty Type	Males (percent)	Females (percent)
Deaths	61.3	38.7

Source: NCHS.

Figures 26 and 27 present the percent of fire deaths by age and gender and fire death rates by age and gender, respectively. The distribution of fire deaths by age is somewhat different for males versus females. Female fire deaths in the 70 and older age group accounted for one-third of female fire deaths. Male fire deaths, by contrast, were highest in the late midlife years (50 to 64).

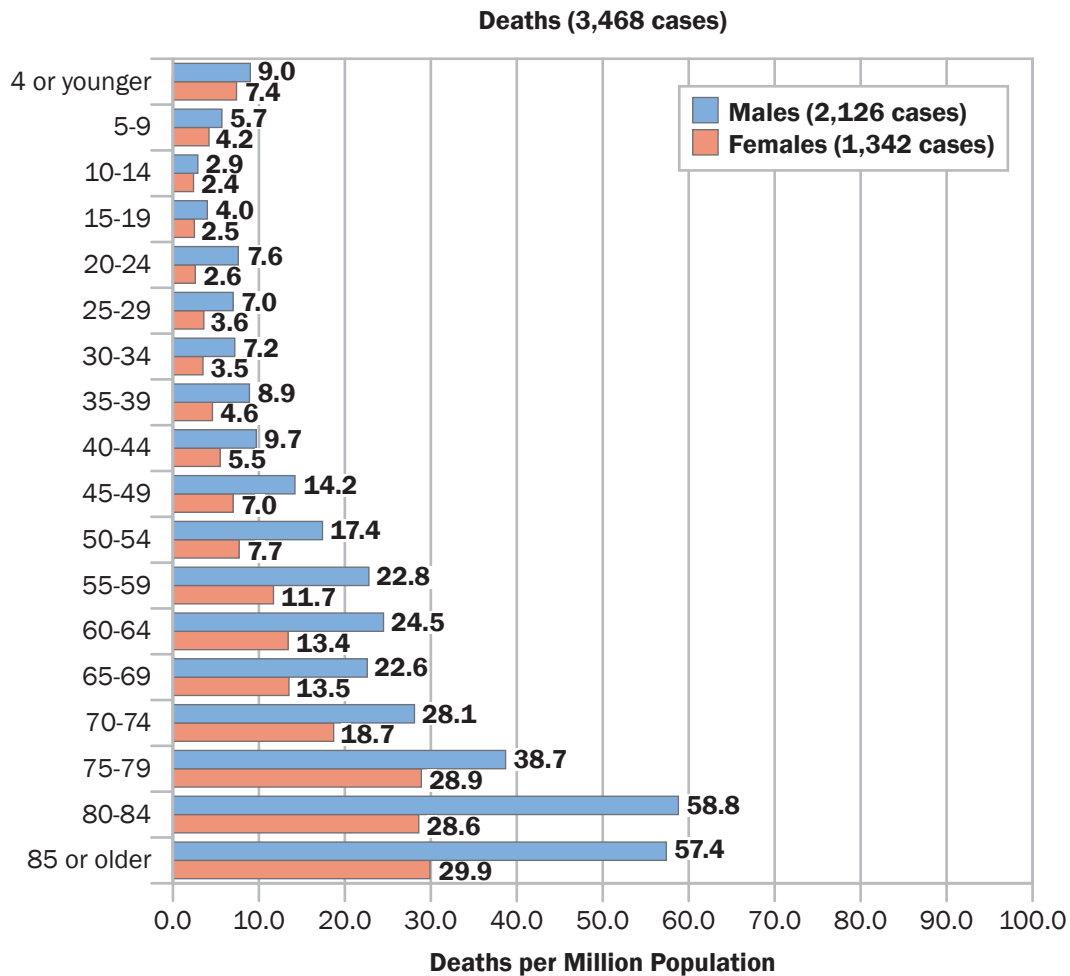
Males have a higher fire death rate per million population than females for all age groups. Males were 1.5 times more likely to die in fires than females.

**Figure 26. Fire Deaths by Age and Gender (2013)**



Source: NCHS.

Note: Data have been adjusted to account for unknown or unspecified ages.

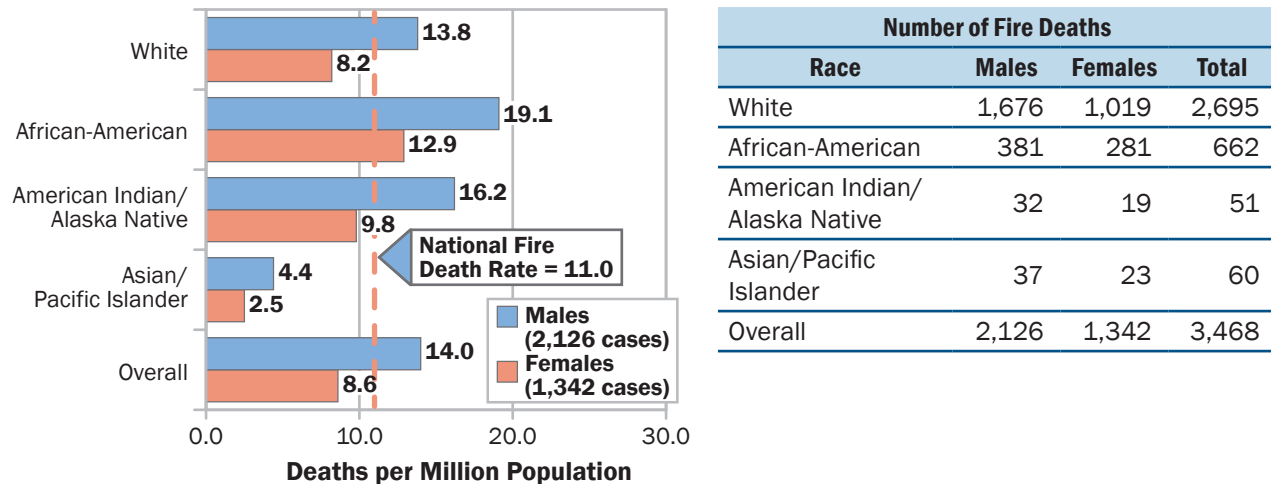
**Figure 27. Fire Death Rates by Age and Gender (2013)**

Sources: NCHS and U.S. Census Bureau.

Note: Data have been adjusted to account for unknown or unspecified ages.

## Race

Figure 28 shows the fire death rates by race and gender in 2013. White males, African-American males and females, and American Indian/Alaska Native males had higher fire death rates than the national average. Asian/Pacific Islanders had the lowest deaths rates. African-American fire death victims constituted a large and disproportionate share of total fire deaths. Although African-Americans constituted 13 percent of the U.S. population, they accounted for 19 percent of fire deaths.

**Figure 28. Fire Death Rates by Race and Gender (2013)**

Sources: NCHS and U.S. Census Bureau.

Notes: 1. The overall male and female population estimates include individuals with "2+ races" per the census. The "2+ races" category accounts for 2.4 percent of the population. NCHS does not include this race category.  
2. This figure uses NCHS data in the computation of the national fire death rate for data consistency within this chart. Based on the 2013 NFPA fire death estimate, this rate is 10.2.

## Fire Injuries

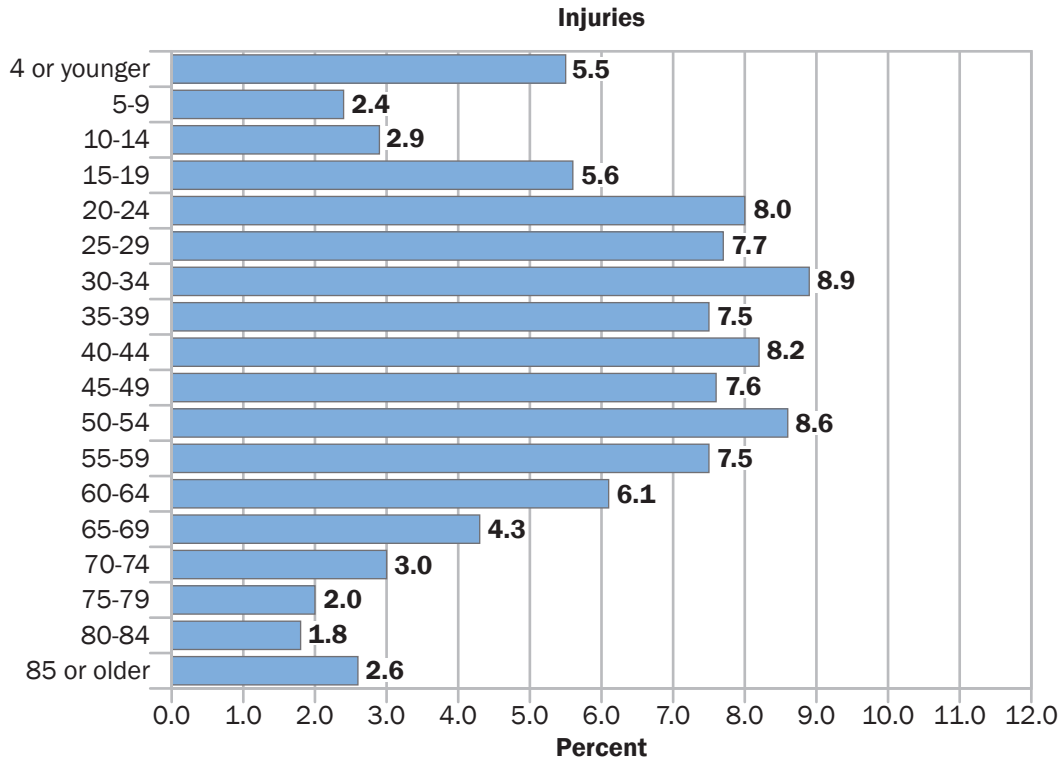
According to the NFPA, in 2013, there were an estimated 15,925 civilian fire injuries. In general, the age profile for fire injuries was very different from that for deaths. This difference is thought to be the result of both cognitive and mobility issues that affect many older adults. As a result, these adults were generally less likely to escape the effects of fire and thus suffered fatal injuries.

### Age

Figures 29 and 30 show the percentage of fire injuries by age and fire injury rates by age in 2013, respectively. In 2013, children younger than 15 accounted for 11 percent of fire injuries; older adults (age 65 and over) accounted for 14 percent. The majority of fire-related injuries occurred in adults ages 20 to 59. This age group accounted for 64 percent of the fire injuries in 2013 (Figure 29).

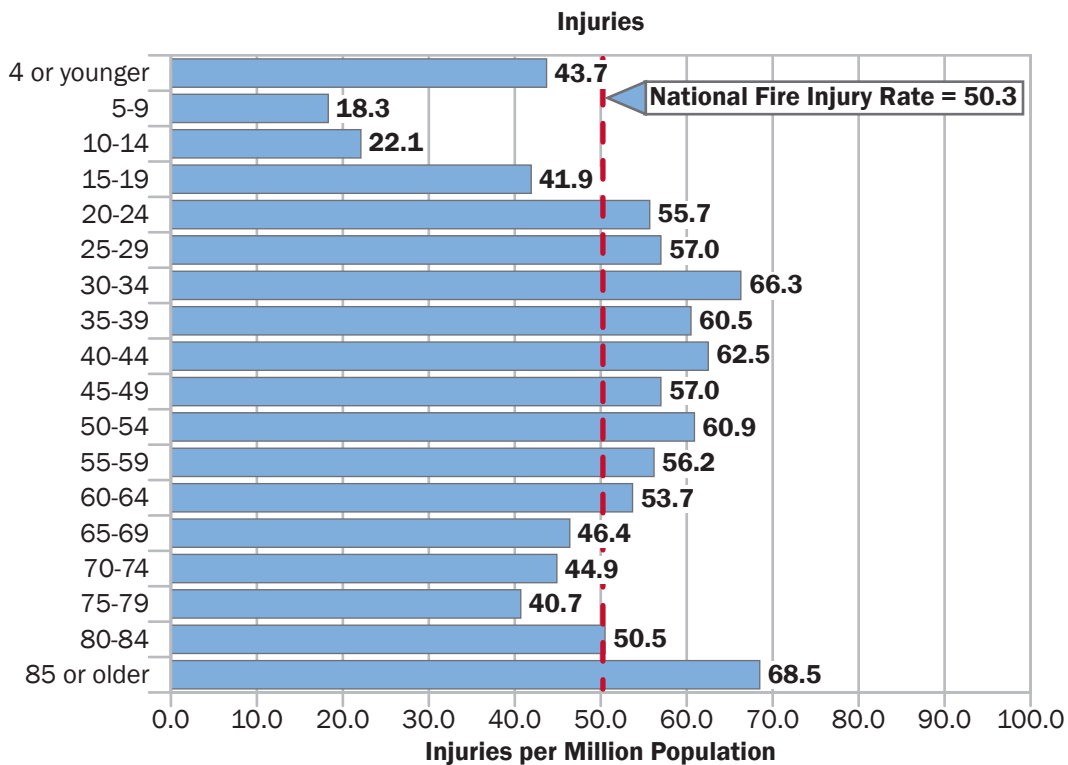
Adults age 85 and over experienced the highest fire injury rates. Adults ages 20 to 64 also experienced higher fire injury rates than the national fire injury rate yet have some of the lowest fire death rates (Figure 30). Fire injury rates are below average for children and teenagers age 19 or younger and for people ages 65 to 79.

In 2013, those 85 and older were at the greatest risk of fire injury, followed by adults ages 20 to 64 (Figure 31). The risk for injury was lowest for the younger age groups and those ages 65 to 79. Although most of the older adult age groups have a lower or average level of fire injury risk, there are fewer of them in the total population. If their risk continues to be the same, we could expect more and more elderly fire injuries and deaths as the older adult proportion of the population increases. In the meantime, the focus for injury prevention should be on adults ages 20 to 64 and those 85 or older.

**Figure 29. Fire Injuries by Age (2013)**

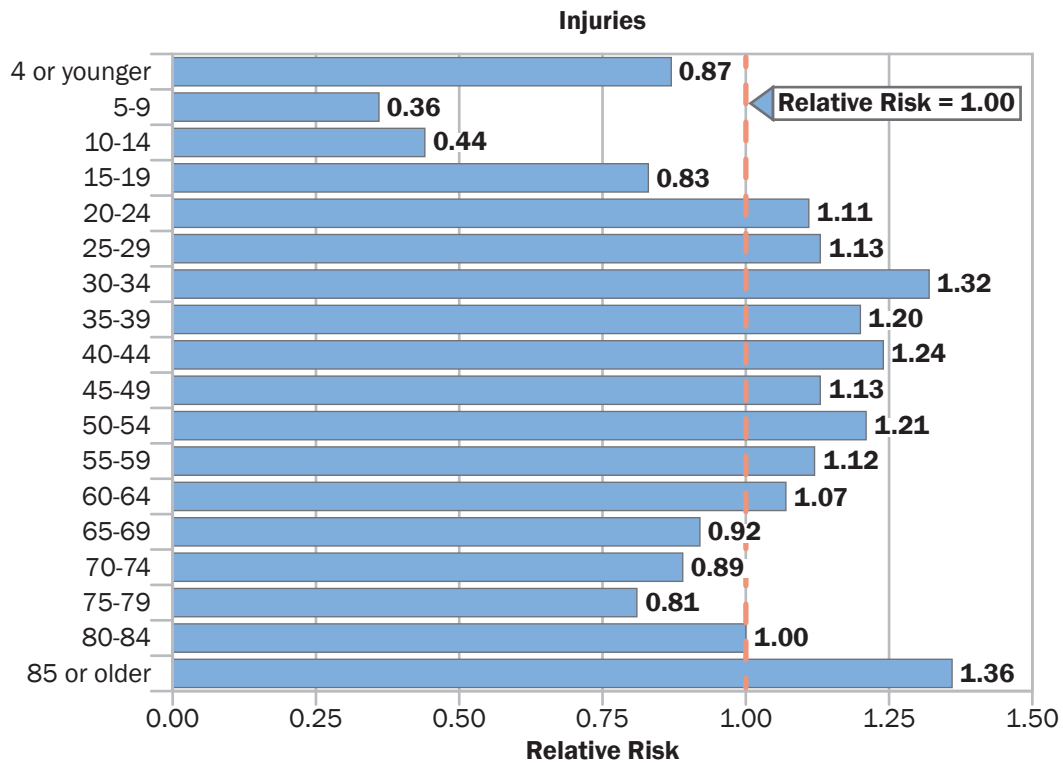
Source: NFIRS.

Note: Data have been adjusted to account for unknown or unspecified ages.

**Figure 30. Fire Injury Rates by Age (2013)**

Sources: NFIRS, NFPA and U.S. Census Bureau.

Note: Data have been adjusted to account for unknown or unspecified ages.

**Figure 31. Relative Risk of Fire Injuries by Age (2013)**

Sources: NFIRS, NFPA and U.S. Census Bureau.

- Notes:
1. Relative risk compares the per capita rate for a particular group (e.g., age group) to the overall per capita rate (i.e., the general population). For the general population, the relative risk is set at 1, as indicated by the dashed lines in the figure above.
  2. Data have been adjusted to account for unknown or unspecified ages.

## Gender

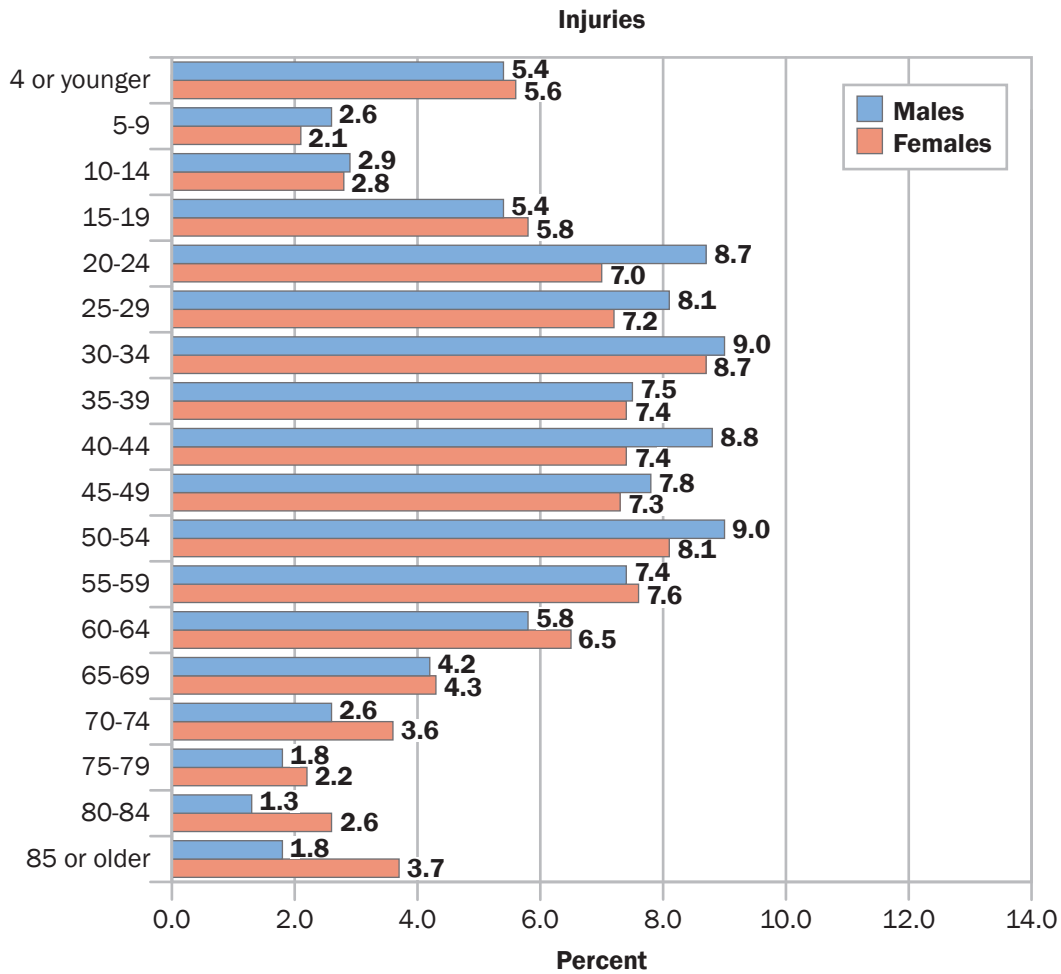
The male-to-female ratio for fire injuries was similar to that for fire deaths, except that the gender gap was smaller. In 2013, more men (58 percent) were injured in fires than women (42 percent), as shown in Table 10.

**Table 10. Percent Distribution of Fire Injuries by Gender (2013)**

Casualty Type	Males (percent)	Females (percent)
Injuries	57.8	42.2

Source: NFIRS.

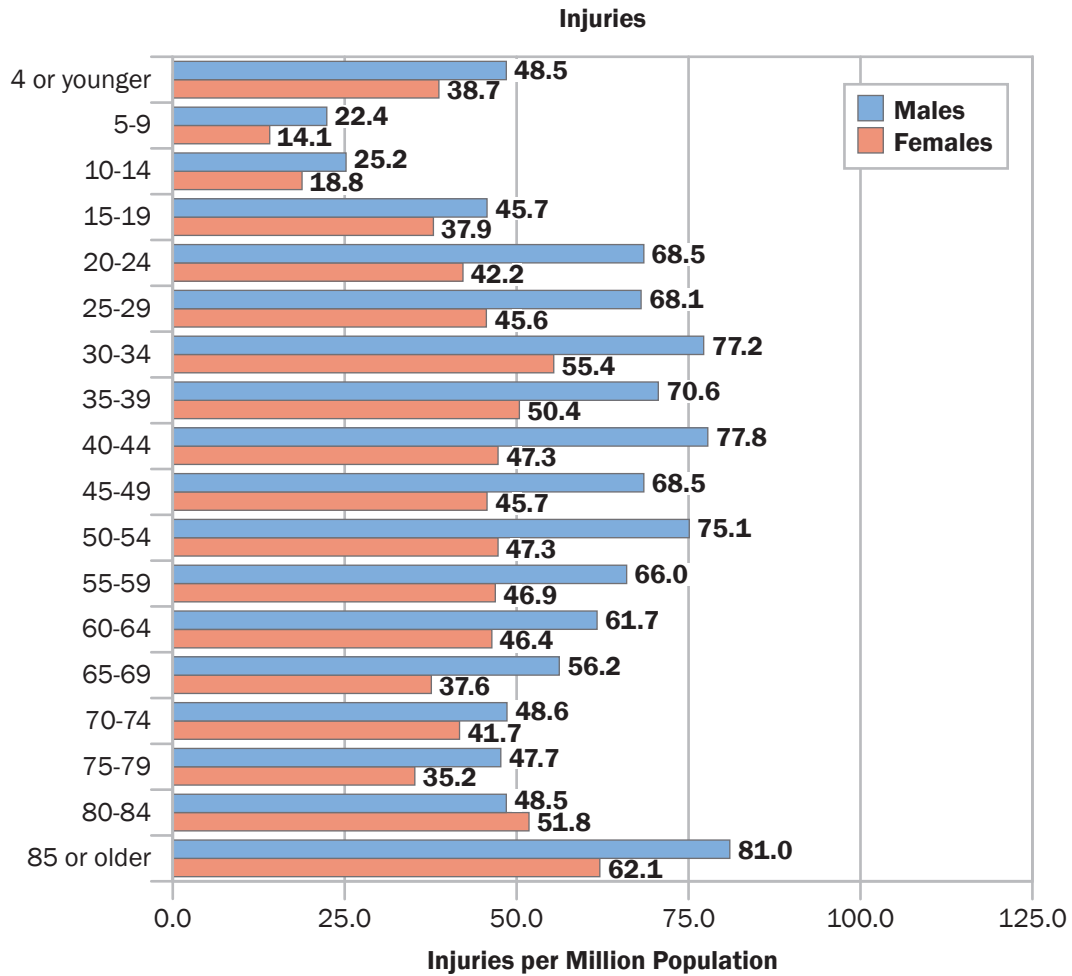
Figures 32 and 33 present the percentages of fire injuries by age and gender and fire injury rates by age and gender, respectively. The distribution of fire injuries by age is somewhat different for males versus females. Males ages 20 to 54 had a slightly higher proportion of injuries, while older adult females had more injuries than older adult males (Figure 32). Males had a higher fire injury rate per million population than females for all age groups with the exception of the 80 to 84 age group, where females had a higher injury rate (Figure 33).

**Figure 32. Fire Injuries by Age and Gender (2013)**

Source: NFIRS.

Note: Data have been adjusted to account for unknown or unspecified ages.



**Figure 33. Fire Injury Rates by Age and Gender (2013)**

Sources: NFIRS, NFPA and U.S. Census Bureau.

Note: Data have been adjusted to account for unknown or unspecified ages.

This page intentionally left blank.

# Acronyms

---

<b>AES</b>	automatic extinguishing system
<b>AFG</b>	Assistance to Firefighters Grants
<b>CPI</b>	Consumer Price Index
<b>CPSC</b>	Consumer Product Safety Commission
<b>DEBI</b>	Data Entry Browser Interface
<b>DET</b>	Data Entry Tool
<b>EMS</b>	Emergency Medical Services
<b>FAQs</b>	frequently asked questions
<b>FBI</b>	Federal Bureau of Investigation
<b>FDID</b>	fire department identification
<b>Intro to NFIRS 5.0</b>	“Introduction to NFIRS 5.0”
<b>NCHS</b>	National Center for Health Statistics
<b>NFDC</b>	National Fire Data Center
<b>NFIRS</b>	National Fire Incident Reporting System
<b>NFIRS: PM</b>	“National Fire Incident Reporting System: Program Management”
<b>NFIRS PM DAPST</b>	“NFIRS Program Management--Data Analysis and Problem-Solving Techniques”
<b>NFPA</b>	National Fire Protection Association
<b>OMB</b>	Office of Management and Budget
<b>PDR</b>	Public Data Release
<b>USFA</b>	U.S. Fire Administration